

For Consideration	
Public/Non Public*	Public
Report to:	Strategic Resources and Performance
Date of Meeting:	4th November 2020
Report of:	Paddy Tipping Police Commissioner
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Agenda Item:	8

**POLICE AND CRIME PLAN (2018-21) – THEME 1 (2020-21 Delivery Plan):
PROTECTING PEOPLE FROM HARM**

1. PURPOSE OF THE REPORT

- 1.1 The purpose of this report is to provide the Commissioner with a progress report on how the Chief Constable and partners are delivering his strategic activities in respect of **Theme 1** of his Police and Crime Plan for 2018-21 for year **2020-21**.
- 1.2 The report identifies an outline of the strategic activities that have been progressing across policing and community safety since **1st April 2020**.

2. RECOMMENDATIONS

- 2.1 Panel members to note the report and provide any feedback to the Commissioner.

3. REASONS FOR RECOMMENDATIONS

- 3.1 The Police and Crime Panel have requested an update on **Theme 1** in its work plan for **2020-21**. This report allows the Commissioner an opportunity to hold the Chief Constable to account on progress prior to the report being considered by the Panel on **23rd November 2020**.
- 3.2 This monitoring report provides an overview of the delivery of the activity and performance in respect of **Theme 1** of the Police and Crime Plan (2018-21) during and up to **quarter 1** of **2020-21**.

4. Summary of Key Points

- 4.1 On 7th February 2018, the Commissioner presented his new Police and Crime Plan (2018-21) for implementation commencing 1st April 2018. The new plan has four new themes:
- T1. Protecting People from Harm

- T2. Helping and Supporting Victims
- T3. Tackling Crime and Antisocial Behaviour
- T4. Transforming Services and Delivering Quality Policing

4.2 **Appendix A** provides a table summarising the progress and achievements in respect of **Theme 1** of the plan. The activities have been graded in terms of completion/progress and it will be seen that all activity is graded Green.

5. Details of outcome of consultation

5.1 The Chief Constable has been sent a copy of this report.

6. Appendices

6.1 **Appendix A:** Table detailing the progress and achievements of the Commissioner's toward **Theme 1** of the Commissioner's Police and Crime Plan (2018-21).

7. Background Papers (relevant for Police and Crime Panel Only)

- [Police and Crime Plan 2018-2021 \(published\)](#)

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APPENDIX A



POLICE AND CRIME DELIVERY PLAN (2020-21)

Working with you for a safer Nottingham and Nottinghamshire

COMMISSIONER'S STRATEGIC THEMES UPDATE - UPDATE (Qrt 1)

V001

STATUS KEY and Results: The overall rating is therefore very good

Green	Achieved or Adequate Progress being Made	Amber	Started but Inadequate Progress or Risk that it won't be achieved	Red	Unachieved or strong likely that it won't be achieved	White (NS)	Not Started but Planned to take place during later Qrt
Number & %	16/16 (100%)	Number & %	0/16 (0%)	Number & %	0/16 (0%)		0/16 (0%)

THEME 1: PROTECTING PEOPLE FROM HARM

No.	Organisation	SPECIFIC DELIVERABLES OF COMMISSIONER, CHIEF CONSTABLE AND PARTNERS	RAG Status
1	KD	Review and consider fully implementing the recommendations from the independent Youth Diversion review	G
<p>Update 9.10.20 KD: An independent youth diversion review was completed earlier this year by Nottingham Trent University. A key recommendation from this review was for the PCC to hold a conference with key partners and stakeholders to discuss developing a Youth Diversion Strategy. Due to Covid 19, it has not been possible to hold this large scale event. Instead, a series of smaller meetings have taken place with senior youth work managers for the City and County. Discussion is currently taking place with the National Youth Agency on how they can assist the PCC and the Violence Reduction Unit with the development of a coherent training and organisational development strategy for the third sector and a quality mark to accredit locally funded organisations providing high quality and safe youth work.</p>			

2	NW/CG	Invest in initiatives to keep young people safe on-line, with a focus on preventing exploitation, bullying and technologically-assisted harmful sexual behaviour	G
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Update 29.9.20 CG:

This activity was a priority in the PCC's 2020-21 Community Safety and Violence Reduction Unit Fund. Grants were awarded to:

- Signpost to Polish Success (SPS) to work with the Polish/Eastern European community to tackle hate crime, cybercrime and other hidden crime such as slave labour, human trafficking and domestic violence; and
- Transform Training to provide those who are vulnerable to criminal and sexual exploitation, violence and abuse, with coping skills and the emotional resilience to make different life choices.

3	Force	Review the use of civil orders, concentrating on DVPN, stalking orders, sexual harm prevention order and violent offender orders	G
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Update 24.9.20 MS:

As of Aug 2020, we recruited a 'Civil Order Officer' whose focus initially will be on Domestic Violence Protection Notice (DVPN), then expanding to Sexual Harm Prevention Orders (SHPOs). The staff member is well qualified with previous employment experience in Women's Aid and Probation. She has been tasked with finding out good practice which she will use educate and encourage staff, then explore opportunities for auditing civil orders.

We already have a stalking officer who performs a similar role for stalking, with good number of Stalking Prevention Officers (SPOs).

4	Force	Provide guidance to staff and partners on harmful sexual behaviours	G
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Update 24.9.20 MS:

Nottinghamshire took part in the City's Harmful Sexual Behaviour (HSB) Partnership audit, conducted by the National Society for the Prevention of Cruelty to Children (NSPCC), as part of the Independent Inquiry into Child Sexual Abuse (IICSA) enquiry and recommendations. We have also written the first procedural guidance on HSB including the introduction of the Brooks traffic light tool, adopted across the Partnership in Nottinghamshire.

5	VRU	Continue to provide leadership and support for Nottinghamshire's 'Violence Reduction Unit' to prevent and stop violence at the earliest opportunity	G
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The Commissioner continues to Chair the Strategic Violence Reduction Board, which was established in August 2019. The core members of the Board, which includes Directors of Public Health, Children's

Services, the Chief Constable, Prison Governor, education leads, as well as a major trauma surgeon and an Associate Professor from Nottingham Trent University, has been instrumental in driving a multi-agency, public health approach to preventing and tackling serious violence countywide. The Board are currently focusing on a number of priority work streams which seek sustainable whole systems leadership approaches to increased data and intelligence, trauma informed working, contextual safeguarding, youth work and mentoring and community empowerment and capacity building.

The VRU Director has commissioned a number of interventions during 2020/21, which offer children and young people in Nottingham and Nottinghamshire support to either prevent them from becoming involved in serious violence in the first place or from re-offending. This has included the 'U Turn' custody intervention project, which offers holistic support to young people during a 'reachable moment' who have been detained following an offence. Significantly, none of the participants (aged 16-26) have re-offended within the 9 months' timeframe of this project. Other interventions have included targeted outreach in the City Centre and trauma informed approaches for children and young people who are growing up in a home impacted by weapon enabled domestic violence.

The Nottingham and Nottinghamshire VRU were held up as having best practice around community engagement in the national evaluation of all 18 VRUs conducted by IpSOS MoRI during 2019/20. To continue this positive work, the Commissioner has appointed eleven Community Ambassadors during Q2 of 2020/21, harnessing the skills, knowledge and established engagement pathways of those already working in communities to support the work of the VRU and wider partnership in engaging and problem solving. Additionally, 13 community led interventions have been funded by the VRU arm of the OPCC Small Grant fund, which is specifically focussed on delivering a public health approach to violence. These include; offender resettlement / mentoring, counselling for young people impacted by serious violence, educational interventions to promote healthy relationships, parenting programme and various other mentoring and diversionary programmes with sport and other activities included. A number of these interventions have shown extraordinary commitment to supporting children and young people during the period of lockdown and beyond.

The VRU have also been driving the expansion of the data, intelligence and evidence base to understand need and methods in tackling serious violence. The VRU is working with Emergency Departments and walk in centres to improve the quality of information collected as part of injury surveillance to improve data capture, enabling triangulation with police and ambulance data and mapping of hotspots to better support targeted activity. The VRU have also commissioned qualitative research which will focus on the experience of serious violence in communities in Nottingham City and Nottinghamshire County. The research study will inform how we can work better with partners, using a systems approach, to reduce serious violence and commission projects and services who could reduce violence.

6	HK	Continue to provide leadership and commitment to delivering against the ambitions of the mental health crisis care concordat	G
<p>7.10.20 HK: The Crisis Care Concordat meeting has not met due to the pressures on NHS staff related to Covid-19. However, links have been maintained with Mental Health colleagues. Crisis Teams continue to operate 24/7, as does the Mental Health helpline for people who are in crisis or need urgent mental health support, launched on 10.04.20.</p> <p>In addition, a new helpline has been launched to provide information, advice and signposting for anyone needing emotional support. It is available 9am- 11pm, 7 days per week and is provided by Turning Point.</p>			

7	VRU	Work with partners and stakeholders to become more trauma informed and to combat adverse childhood experiences	G
<p>Update 30.9.20 NB:</p> <p>A Trauma Informed Steering Group has been established to include subject matter experts from across City and County, led by the Violence Reduction Unit (VRU) Consultant in Public Health. A proposed trauma informed framework which sets out commitments and aspirations to becoming a trauma informed city and county will be presented to the Strategic Violence Reduction Board at the end of October 2020. As part of this work stream, the VRU are working with partners to establish an approach to workforce development across statutory and voluntary sectors.</p>			

8	VRU	Produce a serious violence strategic needs assessment to provide an evidence base to support future delivery and commissioning	G
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Update 30.9.20 NB:

A Serious Violence Strategic Needs Assessment (SNA) was published by the VRU in April 2020. Findings have been shared with VRU stakeholders across the city and county to inform a whole systems leadership approach to tackling serious violence. The findings also informed a Serious Violence Response Strategy which has been approved by the Home Office and is accessible via the VRU website. A number of strategic priorities have been set out in the Response Strategy, including:

- Data, intelligence and evidence base
- Trauma-informed approaches, personal resilience and contextual safeguarding
- Community capacity building and empowerment
- Mentoring, education, training and employment
- Enforcement, rehabilitation and resettlement

The detailed actions which sit under each of these priorities are set out in the Response Strategy.

The SNA will be reviewed and refreshed during Q3 in consultation with partners for submission to the Home Office in January 2020.

9	CG	Rollout the 'SERAC' model to improve response to exploitation and cuckooing subject to funding from partners	G
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Update 08.10.20 DH +CG:

The SERAC work has been rolled out to cover the County with a Case Worker and Business Support Officer starting in July and working closely with the County modern slavery team. This year there has seen a marked increase in referrals, largely driven by referrals in relation to sexual exploitation and cuckooing¹. The SERAC has continued to hold successful monthly online meetings, including emergency meetings throughout the period of Covid-19 restrictions. The Anti-slavery Partnership and Community Safety Partnerships continue to monitor referral rates and outcomes across the city and county.

10	VRU	Identify and develop a response plan for high volume serious violence service users – police, hospital and ambulance	G
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¹ Cuckooing is a form of crime, termed by the police, in which drug dealers take over the home of a vulnerable person in order to use it as a base for county lines drug trafficking. The crime is named for the cuckoo's practice of taking over other birds' nests for its young.

Update 30.9.20 NB:

The VRU have established a strategic priority to improve sharing of data, intelligence and accumulation of evidence base to inform violence reduction activity across the partnership landscape, including policing and health.

The VRU team are working with emergency departments and walk in centres to improve the quality of information collected as part of injury surveillance to improve data capture, enable triangulation with police and ambulance data and mapping of hotspots to better support targeted activity.

A violence reduction focussed analytical group has also been established focussed on driving the development of joint analytical products that triangulate contextual and individual factors enabling focussed 'key lines of enquiry' as specific questions emerge.

11	Force	Continue to work in partnership to provide an effective response to missing children and persons from hospital, home and care settings	G
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Update 24.9.20 MS:

The Missing From Home (MFH) team continues to work in partnership to improve its response to the investigation of persons missing from home and to add to the safeguarding mechanisms put in place once they are located. Mechanisms such as the Herbert protocol and the provision of a leaflet to all missing persons or their family members includes a list of relevant partners and support agencies whom they can make contact to garner additional support and assist in the prevention of further missing reports.

The total number of missing reports in August 2020 fell by 2% in comparison to August 2019 to a total of 222 reports, of which 57% were children and 43% were adults.

The impacts of Covid-19 has seen a rise in reports from care facilities of some 40 incidents (15%) in August as the on-going distancing measures continue to impact on some establishments willingness to engage with missing children outside of the care setting together with a greater propensity for young people to ignore social distancing measures. Work is on-going to continue to engage and explain with those concerned to minimise the impact on police resources while maximising partnership working opportunities.

12	Force	Establish a dedicated county lines police team to safeguard children from exploitation and victimisation	G
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Update 24.9.20 MS:

The Modern Slavery Human Trafficking and County Lines (MSHT&CL) team moved from the Force Intelligence command to the Force Serious and Organised Crime Unit (SOCU) in January of this year. This was to align MSHT&CL with the vulnerability and commodity strands of the HMG SOC strategy, managed within the Force SOCU.

An immediate review was undertaken by the senior management team as demand was outstripping the capacity within the team. Due to some interdependencies between the two areas of business the MSHT&CL were conflated. Upon review a decision was taken to create two separate teams to provide a more focused response locally and align to the regional and national governance arrangements that are managed through two separate NPCC portfolios (Modern Slavery and Organised Immigration Crime Programme & National County Lines Coordination Centre). This allows the alignment of resources to effectively manage to separate areas of business, ensuring they focussed on priority issues.

A Terms of Reference has been agreed in terms of the Force approach to county line which is in line with national guidelines.

Through the governance of the Force Annual Department Assessment (ADA) process permission was given to conduct a review of demand inform future establishment growth from any evidence. There is an

acceptance that this is a growth area of business in terms of demand and there will need to be an uplift in resourcing to meet that demand.

Strong relationships, both internally and externally, continue to grow. There are strong governance structures and meetings in place covering both areas of business, particularly through the Slavery Exploitation Risk Assessment Conference (SERAC) within the city and currently in the process of being replicated in the County. Partners are gaining momentum through a number of and involved in delivering awareness and training events for both police and partners

The introduction of a County Lines Vulnerability Tracker (CLVT) as lead to identifying young people at risk of County Lines activity within Nottinghamshire and is shared with partners, assisting with robust management and intervention. This is recognised as best practice and other forces within the region are looking to adopt this process.

All County lines are subject to MORiLE scoring which will inform the new local, regional and national SOC systems tasking and ensure the allocation of resources against the greatest risks

13	CG	Support community led early help services and problem solving approaches for people with complex needs who are perpetrators of crime and ASB	G
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Update 29.9.20 CG:

This activity was a priority in the PCC's 2020-21 Community Safety and Violence Reduction Unit Fund. Grants were awarded to the following:

- Improving Lives to attend Complex Persons Panels and provide targeted 1-2-1 support in the community to people referred by the panels.
- Chayah Project to provide positive, meaningful activities for at risk young people and their families via the delivery of outreach work
- Breaking Barriers Building Bridges to support whole families where young people are most at risk of involvement in serious violence
- Inspire and Achieve to provide through the gate and intensive mentoring for young adult offenders in a community setting
- Al-Hurraya to provide 1-2-1 and group mentoring for young people most at risk of involvement in serious violence
- Changing Lives to work with women offenders who have received a conditional caution.

14	Force	Work with partners to ensure agencies are meeting safeguarding responsibilities under the Care Act 2014 and new duties under the Homelessness Reduction Act 2017	G
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Update 24.9.20 MS:

Whilst homelessness is a duty of the local authority, within the City Centre Neighbourhood Policing Area (NPA), Operation Compass operates and their focus on partnership priorities including begging (with a detached Prostitute Task Force (PTF) at Radford Road Police Station). As begging is commonly associated with homelessness (but not in every case) an active ECINS case is registered allowing all partners to update and for the information to be shared appropriately.

Police officers understand the partnership landscape around homelessness and continue to work with partners ensuring any vulnerabilities they identify are addressed.

A weekly, Local Authority chaired, Street Offences Meeting which was attended by the City Centre Inspector where issues relative to homelessness and begging were discussed ended earlier in 2020. Currently,

the City Centre Op Compass Sergeant now co-chairs a Begging Case Conference focussing specifically on begging offences and their underlying factors including homelessness. The meeting is co-chaired by a manager from the Clean Slate Service (part of Framework Housing Charity addressing Substance Misuse). As well as begging and homelessness, the meeting also considers mental and physical health, wider offending behaviour and engagement with partner agencies. Representatives attend from Community Protection, an Outreach Nurse, Housing First, Recovery Nottingham, Framework, Opportunity Nottingham, The Big Issue, Emmanuelle House Day Centre and CJIT. This group also receives feedback from the Rough Sleepers' Tasking Group Meeting for their info and appropriate action setting.

Homelessness remains a Local Authority owned priority under the umbrella of the Care Act 2014 governed also by the City Safeguarding Adult Board (SAB), of which the Police are a statutory partner.

Nottingham City Council's Adult Social Care (ASC) is the lead agency on this theme and progress is monitored through the Business Management Group (BMG) and the SAB Subgroup. The Chair of the Safeguarding Board attends the Homelessness Exec Steering Group.

15	DH	Undertake research to improve our understanding and response to suicide	G
<p>Update 8.10.20 DH: Initial work as part of the 2020 Police and Crime Needs Assessment has highlighted increases in levels of recorded suicide in Nottinghamshire (+24%) over the last year, which exceed increase seen nationally (+5%). The OPCC is liaising with Public Health colleagues to identify what work is already underway in this area. This will include a focus on suicides where evidence of domestic violence and abuse has been identified. Key findings will be reported later in the year.</p>			

16	Force	Maximise the efficient and effective use of force resources in tackling and investigating online paedophilia	G
<p>Update 24.9.20 MS:</p> <p>The Force makes good use of sensitive technology in terms of investigating online paedophilia. We use two differing IT solutions which are triangulated to identify highest risk nominals. Our POLIT (paedophile on line investigation team) is a strong team with good proactive activity. We have recently recruited more police staff onto the team to increase efficiency and effectiveness, including an Intelligence officer and a digital investigating officer.</p>			