

For Consideration	
Public/Non Public*	Public
Report to:	Joint Audit and Scrutiny Panel
Date of Meeting:	2nd March 2018
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Agenda Item:	7

POLICE AND CRIME COMMISSIONER'S UPDATE REPORT – to December 2017

1. PURPOSE OF THE REPORT

- 1.1 This report presents the Joint Audit and Scrutiny Panel (JASP) with the Police and Crime Commissioner's (Commissioner) update report.
- 1.2 In accordance with section 13 of the Police Reform and Social Responsibility (PR&SR) Act 2011 and subject to certain restrictions, the Commissioner must provide the Police and Crime Panel with any information which the Panel may reasonably require in order to carry out its functions. The Commissioner may also provide the Panel with any other information which he thinks appropriate.
- 1.3 This report provides JASP with an overview of performance in respect of 1st April to 31st December 2017 where data is available. This is the third report for this financial year 2017-18.

2. RECOMMENDATIONS

- 2.1 JASP to note the contents of this update report, consider and discuss the issues and seek assurances from the Commissioner on any issues Members have concerns with.

3. REASONS FOR RECOMMENDATIONS

- 3.1 To provide JASP with information so that they can review the steps the Commissioner is taking to fulfil his pledges and provide sufficient information to enable the Panel to fulfil its statutory role.
- 3.2 This report was also submitted and considered by the Police and Crime Panel on 7th February 2018.

4. Summary of Key Points

POLICING AND CRIME PLAN – (2016-18)

Performance Summary

- 4.1 Performance against current targets and measures across all seven themes of the Police and Crime Plan is contained in the Performance section of the Commissioner's web site^a. This report details performance from 1st April 2017 to 31st December 2017 where data is available and is the third report submitted to the Panel for this financial year 2017-18.

Reporting by Exception

- 4.2 The Commissioner's report focuses on reporting by exception. In this respect, this section of the report relates exclusively to some performance currently rated red i.e. significantly worse than the target (>5% difference) or blue, significantly better than the target (>5% difference).
- 4.3 The table below shows a breakdown of the RAGB status the Force has assigned to the 22 targets reported in its Performance and Insight report to December 2017.^{bc}
- 4.4 The latest report shows that 12 (55%) of the measures are Amber, Green or Blue indicating that they are close to or exceeding the target. 41% (9) of the indicators are Red and significantly worse than target. No measures are significantly exceeding the target set (Blue).

KEY to Performance Comparators							
Performance Against Target		Jul-17	% of Total	Sep-17	% of Total	Dec-17	% of Total
<input checked="" type="checkbox"/>	Significantly better than Target >5% dif	0	0%	0	0%	0	0%
<input checked="" type="checkbox"/>	Better than Target	5	23%	8	36%	5	23%
<input checked="" type="checkbox"/>	Close to achieving Target (within 5%)	9	41%	4	18%	7	32%
<input checked="" type="checkbox"/>	Significantly worse than Target >5% dif	7	32%	9	41%	9	41%
<input type="checkbox"/>	No Longer Measured	1	5%	1	5%	1	5%
Total		22	100%	22	100%	22	100%

- 4.5 One measure i.e. the 'Percentage of victims and witnesses satisfied with the services provided in Court', taken from the Witness and Victim Experience Survey (WAVES), is no longer active and therefore not possible to report on.
- 4.6 The table below provides an overview of the 9 targets (41%) graded Red, which remains consistent with the previous Panel report.

^a <http://www.nottinghamshire.pcc.police.uk/Public-Information/Performance/Performance-2017.aspx>

^b A number of performance measures are monitor only and it has been agreed that it is not appropriate to assign a RAGB to such measures unless the measure is + or – 10%.

^c New RAGB symbols have been used for this report in case readers are limited to black and white print.

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
1. Reduction in All Crime compared to 2015-16	+35.9%	+29.6%	+21.6%
2. Reduction in Victim-Based Crime compared to 2015-16	+33.6%	+27.8%	+21.0%
3. Reduction in levels of rural crime compared to 2015-16	+28.9%	+25.3%	+19.4%
4. Reduction in s136 mental health detentions in police custody	+100%	+100%	+400%
5. 10% increase in number of POCA orders compared to 2016-17	-46.0pp	-48.7pp	-47.3pp
6. BME police workforce representation to reflect community	4.3%	4.7%	5.0%
7. % agree that police and council are dealing with local crime/ASB	56.7%	55.7%	55.4%
8. Reduction in number of repeat victims of hate crime	-1	+7	+8
9. 40% reduction in people killed / seriously injured on our roads	-40.1%	-33.6%	-33.2%

4.7 Police and Crime Panel Members require the Commissioner's update report to:

1. Explain the reasons for improved performance and lessons learned for Blue graded measures and
2. Reasons/drivers for poor performance and an explanation as to what action is being taken to address underperformance in respect of Red graded measures.

4.8 The Force has provided the following responses to these questions in sections 5 and below. There are no Blue measures identified during this reporting period.

5. Red Rated Measures (● significantly worse than Target >5% difference)

- R1. A reduction in All Crime compared to 2015-16**
- R2. A reduction in Victim-Based Crime compared to 2015-16**
- R3. To reduce the levels of rural crime compared to 2015-16**

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
1. Reduction in All Crime compared to 2015-16	+35.9%	+29.6%	+21.6%
2. Reduction in Victim-Based Crime compared to 2015-16	+33.6%	+27.8%	+21.0%
3. Reduction in levels of rural crime compared to 2015-16	+28.9%	+25.3%	+19.4%

5.1 The first nine months of this year have seen the Force record a 21.6% (13,004 offences) increase in All Crime compared to the same period last year.

5.2 Victim-Based crime has increased by 21.0% (11,220 offences) year-to-date. Other Crimes Against Society have increased by 25.7% (1,784 offences). The increase in Other Crimes Against Society is driven by a 45.8% increase in Public Order offences. Public Order offence volumes remain high following the NCRS audit, as a result of the daily incident checks now in place in force.

5.3 Following the NCRS audit last year, the Force has put in place new daily processes to maintain compliance with the national standards (NCRS). This means that recorded crime volume remains at a higher level and this is expected to continue as the accepted new 'normal' level. The Force is now recording around 2,000 offences more each month than this time last year.

- 5.4 When considering the longer term trend, the Force has recorded a 23.1% (17,869 offences) increase in All Crime in the 12 months to December compared to the previous 12 months.
- 5.5 Recently published national data (covering performance in the 12 months to June 2017) reveals that almost all forces in England and Wales are recording increases in crime. Nottinghamshire is recording an increase above both the national and regional average.
- 5.6 At present, the local performance position is comparing a period of higher recording (following the change in process described above) to a lower period prior to this change, and as a result a large percentage increase is seen. Following two months of above-forecast volumes, the forecast has been recalculated to year-end. The revised forecast position suggests that the force will end the year with a 19% increase in recorded crime.

R4. A reduction in the number of non-crime related mental health patients detained in custody suites

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
4. Reduction in s136 mental health detentions in police custody	+100%	+100%	+400%

- 5.7 This measure is reported quarterly. Data shown is Quarter 2 April to September 2017 and will be updated when available via the East Midlands Criminal Justice Services.
- 5.8 Three people have been presented to custody as a first place of safety in quarter two 2017. This compares to two people in the first quarter of 2017 and one person in the same period of last year.
- 5.9 This year to date a total of five people has been presented to custody as a first place of safety, this compares to one person in quarter one and two of the previous year. (+400% increase).
- 5.10 On average last year, less than three percent of mental health patients have been taken to custody, with the vast majority taken to the mental health suite.

R5. A 10% increase in the number of POCA orders compared to 2016-17

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
5. 10% increase in number of POCA orders compared to 2016-17	-46.0pp	-48.7pp	-47.3pp

- 5.11 The Force recorded 62 fewer Confiscation and Forfeiture Orders compared to last year-to-date; this equates to a reduction of 37.3%, placing the Force 47.3 percentage points below the 10% increase target.
- 5.12 It should be noted that any decision to apply for an order is made by the Crown Prosecution Service, based on information and advice provided by the police. A decision to grant an order is one for the court alone.

5.13 An order is not granted until sentencing and in many cases there can be a gap of many months between point of arrest and an order being granted.

R6. Increase BME representation within the Force to reflect the BME community (11.2%)

☒	Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
	6. BME police workforce representation to reflect community	4.3%	4.7%	5.0%

5.14 December data shows that BME headcount is at 4.65% for Police Officers and 5.32% for Police Staff. This is below the 11.2% for Nottinghamshire resident population (2011 Census). Representation of Police Cadets is 26% and Special Constables 8%.

5.15 The Commissioner has been working closely with the BME Steering Group since 2013 and established a BME Working Group to advance BME recruitment and selection, BME advancement and retention as well as other issues which may adversely affect attraction of BME candidates, i.e. stop and search and diversity training of officers. Members were provided with a case study on this work listed at [Appendix A](#) of the 18th April 2016 Panel meeting.

5.16 When the Commissioner took office in 2012 BME representation was 3.7% so overall representation has increased by 1.3% overall. Austerity and the 2 year recruitment freeze did hamper progress. However, the Chief Constable opened up recruitment for both PCSOs and Police Officers since January 2017 and numerous recruitment processes have been undertaken.

5.17 To achieve an 11.2% BME representation an additional 144 BME police officers would need to be recruited. The Commissioner has worked closely with the Chief Constable during 2017 in relation to the recruitment of Police officers especially from BME communities. A range of positive activities have been undertaken to attract applicants from BME communities under Operation Voice which included talent spotting, buddying, awareness events, marketing publications.

5.18 The Chief Constable intends to recruit a total of 200 officers in 2017-18 (which started in September 2017) and has ambitions to recruit a further 158 in 2018-19.^d The Commissioner hopes to see the number of officers grow in Nottinghamshire to a figure approaching 2,000.

^d <http://www.nottinghampost.com/news/nottingham-news/chief-constable-pledges-200-new-281085>

7. NEW: Percentage of people who agree that the police and local councils are dealing with Anti-Social Behaviour and other crime issues

☒ Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
7. % agree that police and council are dealing with local crime/ASB	56.7%	55.7%	55.4%

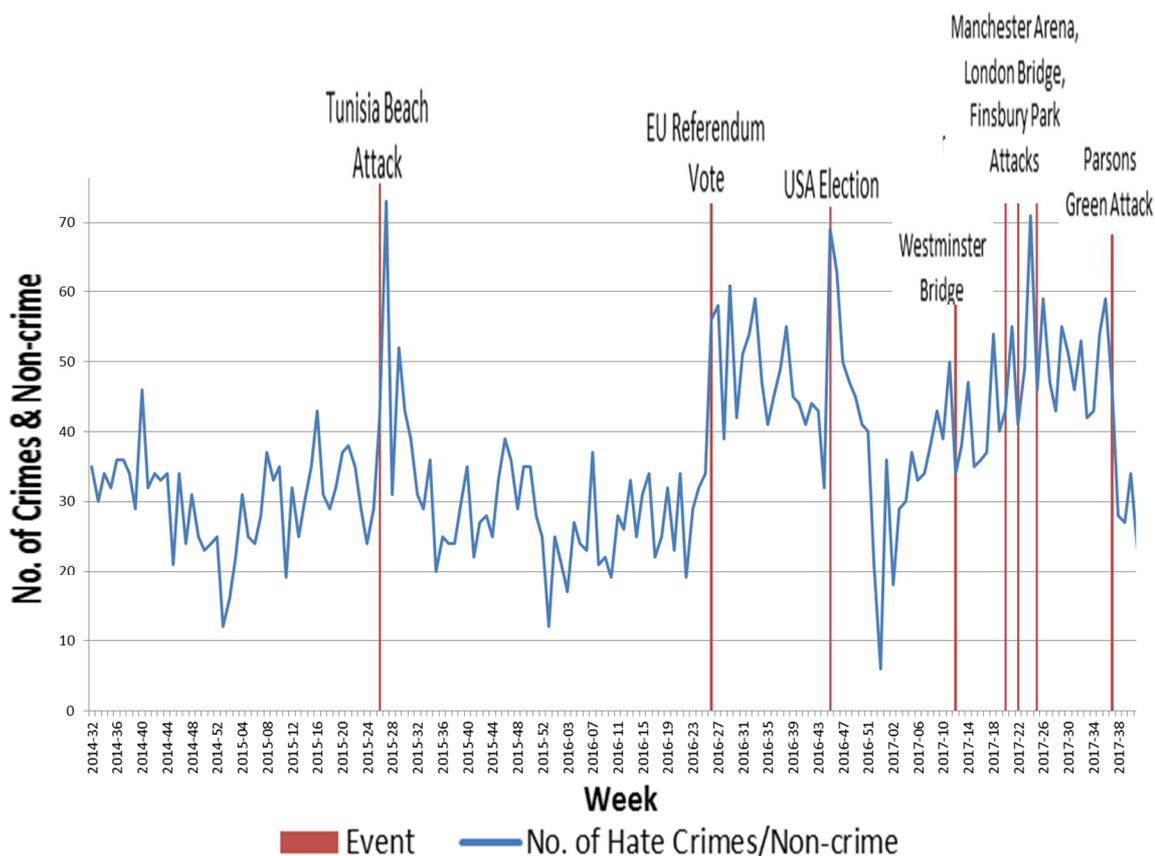
- 5.19 Current performance covers interviews in the year to June 2017¹. Please note that this information is updated quarterly with the next update due in February 2018.
- 5.20 The Force is 4.6 percentage points below the 60% target. Considering the trend in the long term, there appears to be a slight downward trend, however the change on the previous year's position (58.6%) is not significant. The average for the Force's Most Similar Force group is 57.7% and Nottinghamshire is ranked in 5th place in this group of 8.
- 5.21 Nottinghamshire is ranked first lowest in its MSF group for the 'risk of crime (personal crime)', with a risk level of 3.0% against a group average of 4.0%. This is also a marked improvement on the previous position for Nottinghamshire (6.0% in the previous year).

8. NEW: A reduction in the number of repeat victims of hate crime compared to 2016-17

☒ Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
8. Reduction in number of repeat victims of hate crime	-1	+7	+8

- 5.22 The Force definition of a repeat victim is based on the national definition^e. A hate crime repeat victim is a victim of a hate crime or incident in the current month who has also been a victim of one or more hate crimes or incidents at any point in the previous twelve months.
- 5.23 Of a total of 129 hate crime victims in the month of December, 23 had been a victim of one or more hate crimes in the 12 months prior (January 2017 – December 2017).
- 5.24 This compares to a baseline monthly average for the 2016/17 year of 15 repeat victims per month, which represents 8 more repeat hate crime victim in December compared to the baseline figure.
- 5.25 As a proportion, 21.7% of hate crime victims in December were repeat victims. This figure is greater than the baseline monthly average for 2016/17 (11.5%).
- 5.26 Analysis of hate crime identifies a pattern of increase following national and international events as illustrated in the chart below. This will also include repeat offences. As can be seen spikes occur and then incidents fall back to lower levels.

^e A hate crime repeat victim is a victim of a hate crime or incident in the current month who has also been a victim of one or more hate crimes or incidents at any point in the previous twelve months.



9. NEW: The number of people Killed or Seriously Injured (KSIs) on Nottinghamshire’s roads (Target is 50% by 2020)

<input checked="" type="checkbox"/> Objective / Target RAGB Status Red ●	Jul-17	Sep-17	Dec-17
9. 40% reduction in people killed / seriously injured on our roads	-40.1%	-33.6%	-33.2%

5.27 Data is for calendar quarters one, two and three; January 2017 to September 2017, with the next update due in March 2018.

5.28 Data for quarters one, two and three (1st January 2017 – 30th September 2017) shows a 33.2% reduction (172 fewer persons) in persons Killed or Seriously Injured (KSI) on Nottinghamshire’s roads compared to the 2005-2009 baseline period.

5.29 However a slight increase is apparent when comparing the current year to the equivalent period of last year (+6.8% or 22 persons).

5.30 All user groups are seeing a reduction in KSIs when compared to the baseline average. KSIs in the 0-15 age group have reduced by 56.0% (31 persons) compared to the 2005-2009 baseline.

DECISIONS

5.31 The Commissioner has the sole legal authority to make a decision as the result of a discussion or based on information provided to him by the public, partner organisations, Members of staff from the Nottinghamshire Office of the Police

and Crime Commissioner (NOPCC) or Chief Constable. The Commissioner's web site provides details of all significant public interest decisions.^f

6. Financial Implications and Budget Provision

6.1 The table right shows the projected Force (including externally funded and seconded officers/ staff) variances against the 2017/18 budget as at the end of November 2017.

6.2 The full year net revenue budget for 2017/18 is £190,105k split between the Force (£185,347k) and the Office of the Police and Crime Commissioner (£4,758k).

6.3 At the end of November 2017 the projected year end outturn is shown in the bottom table to be an underspend of £2.365M.

6.4 This underspend is predominately being delivered through transport costs, communications and computing, collaboration contributions, capital financing and additional income.

6.5 Payroll savings on staff and PCSO's are offsetting the additional officer recruitment. The forecast, however, does not take into account any additional cost implications that could be incurred due to the recent Annual Departmental Assessments (ADA's) overseen by the Chief Constable, which will be monitored closely over the forthcoming months as they are evaluated.

Nottinghamshire Police Group Position Total: Budget Variance Analysis				
	Variance to Budget			
	£'000	£'000	£'000	Note
Pay & allowances				4.2
Police officer	1,640			
Staff	(709)			
PCSO	(360)			
		570		
Overtime				4.3
Police officer	690			
Staff	65			
PCSO	0			
		755		
Other employee expenses		345		4.4
Medical retirements		487		4.5
		2,157		
Premises costs	(245)			4.6
Transport costs	(494)			4.7
Comms & computing	(590)			4.8
Clothing, uniform & laundry	128			4.9
Other supplies & services	621			4.10
Collaboration contributions	35			4.11
Capital financing	(732)			4.12
Other	(216)			4.13
		(1,493)		
Income		(3,028)		4.14
Force underspend		(2,365)		
OPCC		-		
Group underspend		(2,365)		

Entity	Budget £'000	Forecast Outturn £'000	Variance to Budget £'000
Force	185,347	182,983	(2,365)
OPCC	4,758	4,758	-
	190,105	187,741	(2,365)

^f <http://www.nottinghamshire.pcc.police.uk/Public-Information/Decisions/Decisions.aspx>

7. Human Resources Implications

7.1 None - this is an information report.

8. Equality Implications

8.1 None

9. Risk Management

9.1 Risks to performance are identified in the main body of the report together with information on how risks are being mitigated.

10. Policy Implications and links to the Police and Crime Plan Priorities

10.1 This report provides Members with an update on performance in respect of the Police and Crime Plan.

11. Changes in Legislation or other Legal Considerations

11.1 The Commissioner publishes a horizon scanning document⁹ every two weeks and can be downloaded from his website. The horizon scanning undertaken involves reviewing information from a range of sources, including emerging legislation, government publications, audits and inspections, consultation opportunities and key statistics and research findings, in order to inform strategic planning and decision making locally.

12. Details of outcome of consultation

12.1 The Chief Constable has been sent a copy of this report.

13. Appendices

A. Forward Plan of Key Decisions for the OPCC and the Force

14. Background Papers (relevant for Police and Crime Panel Only)

- [Police and Crime Plan 2016-2018 \(published\)](#)

For any enquiries about this report please contact:

⁹ <http://www.nottinghamshire.pcc.police.uk/Public-Information/Horizon-Scanning/Horizon-Scanning.aspx>

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