## Police & Crime Commissioner for Nottinghamshire & Nottinghamshire Police

Joint Audit and Scrutiny Panel

Draft Internal Audit Annual Report

Prepared by: Mazars LLP

Date: November 2022



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A1 Definitions of Assurance

#### Disclaimer

This report ("Report") was prepared by Mazars LLP at the request of Nottinghamshire Police and terms for the preparation and scope of the Report have been agreed with them. The matters raised in this Report are only those which came to our attention during our internal audit work. Whilst every care has been taken to ensure that the information provided in this Report is as accurate as possible, Internal Audit have only been able to base findings on the information and documentation provided and consequently no complete guarantee can be given that this Report is necessarily a comprehensive statement of all the weaknesses that exist, or of all the improvements that may be required.

The Report was prepared solely for the use and benefit of Nottinghamshire Police and to the fullest extent permitted by law Mazars LLP accepts no responsibility and disclaims all liability to any third party who purports to use or rely for any reason whatsoever on the Report, its contents, conclusions, any extract, reinterpretation, amendment and/or modification. Accordingly, any reliance placed on the Report, its contents, conclusions, any extract, reinterpretation, amendment and/or modification by any third party is entirely at their own risk. Please refer to the Statement of Responsibility in this report for further information about responsibilities, limitations and confidentiality.





## 01 Introduction

Mazars LLP are the appointed internal auditors to the Police & Crime Commissioner for Nottinghamshire & Nottinghamshire Police. This report summarises the internal audit work undertaken by Mazars in 2021/22, the scope and outcome of work completed, and incorporates our annual statement on internal controls assurance.

Despite the restrictions imposed as a result of Covid-19, the Police & Crime Commissioner for Nottinghamshire & Nottinghamshire Police retained a full scope internal audit service for 2021/22 which, based on the work we have undertaken, enabled us to provide the enclosed Annual Opinion on the Police & Crime Commissioner for Nottinghamshire & Nottinghamshire Police arrangements for risk management, control and governance.

The report should be considered confidential to the Police & Crime Commissioner for Nottinghamshire & Nottinghamshire Police and not provided to any third party without prior written permission by Mazars.

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#### Scope and purpose of internal audit

The purpose of internal audit is to provide the Police & Crime Commissioner for Nottinghamshire & Nottinghamshire Police, through the Joint Audit and Scrutiny Panel (JASP), with an independent and objective opinion on risk management, control and governance and their effectiveness in achieving Police & Crime Commissioner for Nottinghamshire & Nottinghamshire Police's statutory objectives and strategic aims.

Internal audit provides the Police and Crime Commissioner and Chief Constable, through the Joint Audit and Scrutiny Panel (JASP), with an independent and objective opinion on governance, risk management and internal control and their effectiveness in achieving the organisation's agreed objectives. Internal audit also has an independent and objective advisory role to help line managers improve governance, risk management and internal control. The work of internal audit, culminating in our annual opinion, forms a part of the OPCC and Force's overall assurance framework and assists in preparing an informed statement on internal control.

Our work is conducted in accordance with Public Sector Internal Audit Standards (PSIAS).

The report summarises the internal audit activity and, therefore, does not include all matters which came to our attention during the year. Such matters have been included within our detailed reports to the JASP during the course of the year.

#### Performance against the Internal Audit Plan

The Plan for 2021/22 was considered and approved by the JASP on 24th February 2021. In total the Plan was for 154 days, including 16 days of Audit Management. There was also provision for 8 contingency days included in the Plan, should these days be required.

There was a small knock on impact of the Covid-19 lockdown(s) that posed some challenges to the internal audit process and but the move to remote auditing has been well established between the Force & Mazars with both parties working hard to ensure the audits could be completed in a timely manner. Mazars have regularly communicated with the Force and OPCC, which has enabled us to make good progress in delivering the annual plan.

As noted in the 2021/22 Internal Audit Plan, the approach is a flexible one and where risks emerge, change or are effectively mitigated the internal audit plan will be reviewed and changes therefore may occur during the year. This occurred in a number of instances and the changes made to the internal audit plan are summarised below:-

- Workforce Planning increased assurance between Draft and Final Report, therefore not required in 21/22 Plan.
- MFSS Q3 & Q4 Originally quarterly audits were planned to take place but this was difficult to carry out in reality. Therefore one single audit was done incorporating Q1 and Q2.
- Follow Up Audits deferred into 22/23

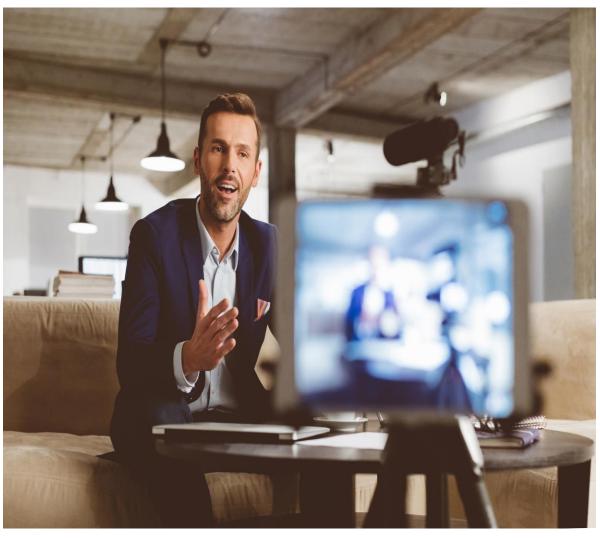
Moreover, the collaboration audit plan that sits alongside the OPFCC and Force Plan as regularly been presented to JARAP and has also had a number of amendments resulting in a number of the audit days assigned to this plan being deferred into 22/23 IA Plan.

The audit findings in respect of each of our finalised reviews, together with our recommendations for action and the management response, were set out in our detailed reports, which have been presented to the JASP over the course of the year. In addition, we have presented a summary of our reports and progress against the Plan within our Progress Reports to each JASP.

A summary of the reports we have issued is included in Section 02. Appendix A1 also describes the levels of assurance we have used in assessing the control environment and effectiveness of controls and the classification of our recommendations.

#### Acknowledgements

We are grateful to all members of the JASP, the officers of the OPCC, the Chief Finance Officers of both the Force and the OPCC and other staff throughout Nottinghamshire Police for the assistance provided to us during the year.



## 02 Audit Opinion

#### Scope of the Internal Audit Opinion

In giving our internal audit opinion, it should be noted that assurance can never be absolute. The most that the internal audit service can provide to Nottinghamshire is a reasonable assurance that there are no major weaknesses in governance, risk management and internal control processes.

The matters raised in this report are only those which came to our attention during our Internal Audit work and are not necessarily a comprehensive statement of all the weaknesses that exist, or of all the improvements that may be required.

In arriving at our opinion, we have taken the following matters into account:

- The results of all audits undertaken as part of the plan;
- Whether or not any 'Critical', 'Highly Important' or 'Significant' recommendations raised have not been accepted by Management and the consequent risks;
- The extent to which recommendations raised previously, and accepted, have been implemented;
- The effects of any material changes in Nottinghamshire's objectives or activities;
- Matters arising from previous reports to Nottinghamshire;
- Whether or not any limitations have been placed on the scope of internal audit;
- Whether there have been any resource constraints imposed upon us which may have impinged on our ability to meet the full internal audit needs of Nottinghamshire; and
- The proportion of Nottinghamshire's internal audit needs have been covered to date.

Further detail on the definitions of our opinions raised in our reports can be found in Appendix A1.

Internal audit has not placed any reliance on third parties in order to assess the controls operated by OPCC for Nottinghamshire & Nottinghamshire Police. Our opinion solely relies on the work we have performed and the results of the controls testing we have undertaken.

During the year, we have consulted and informed management through regular liaison with the Force & OPCC CFO's and the Joint Audit & Scrutiny Panel (JASP) about changes to the plan and internal audit reviews to take account of the impact of Covid-19 on the organisation and the changing risk landscape. There was an impact on our ability to conduct a number of audits in the Plan over the period, as highlighted above.

#### **Internal Audit Opinion**

On the basis of our internal audit work, our opinion on the framework of governance, risk management, and control is **Moderate** in its overall adequacy and effectiveness. This opinions is provided on the basis that some improvements are required to enhance the adequacy and effectiveness of the framework of governance, risk and management and control.

Certain weaknesses and exceptions were highlighted by our internal audit work, in particular limited assurance opinions were provided during the period in respect of Seized Property, Business Change, GDPR and IT Information Assurance.

These matters have been discussed with management, to whom we have made recommendations, several of which are categorised as Priority 1 and Priority 2. All of these have been, or are in the process of being addressed, as detailed in our individual reports, and summarised in Section 04.

In reaching this opinion the following factors were taken into particular consideration:

#### **Corporate Governance**

In respect of Corporate Governance, while not directly assessed as part of the Plan, this was informed by consideration of this area through our individual assignments including where relevant. Governance is a consideration in all our audit engagements and we did not find any wholesale issues with governance across our audit plan. However, we did note across the audits delivered that updating relevant policies, procedures and guidance recommendations were made in a number of instances.

#### **Risk Management**

In respect of Risk while not directly assessed as part of the Plan, this was informed by consideration of this area through our individual assignments including where relevant. In addition to this our opinion was informed by consideration of risk management aspects through our individual assignments including reporting within our 'risk management' thematic as well as observing reports and discussion around the Force's and OPCC's Risk Management including the Risk Register at each JASP meeting with no significant issues arising.

During the course of delivering the 2021/22 audit programme, a key element of each audit scope was to evaluate the control environment and, in particular, how key risks were being managed. As summarised in the 'Internal Control' section below, we were able to place reliance on the systems of internal control and the manner in which risks were being managed by the Force and OPCC.

#### **Internal Control**

At the time of writing where a formal assurance level has been provided, 2 received a significant level of assurance and 5 audits received a satisfactory level of assurance. However, 4 audits received a limited level of assurance. Whilst, the Force has improved with zero no assurance reports, there are still four limited assurance reports representing 36% of audits delivered. This shows some improvements are required to enhance the adequacy and effectiveness of the framework of governance, risk management and control.

We have made a total of 27 new recommendations during the year at the Force and OPCC, 7 recommendations were categorised as Priority 1, 15 as Priority 2 and 5 were Priority 3. A summary of the new Priority 1 and 2 recommendations from this year are included in Section 04 of this report.



## **03** Internal Audit Work Undertaken in 2021/22

The Internal Audit Plan was for a total of 154 days, with all reviews able to be completed. The audit findings in respect of each review, together with our recommendations for action and the management responses are set out in our detailed reports. In accordance with the approach set out within the internal audit plan, we undertook 10 specific audit reviews, supported by two IT audit reviews and two one collaboration audit reviews. The results of this work (to date) are summarised below:

| Ref      |                                | Assurance level | Recommendations |    |   |       | Accepted |              |
|----------|--------------------------------|-----------------|-----------------|----|---|-------|----------|--------------|
| Kei      | Audit area                     |                 | F               | S  | Н | Total | Accepted | Not Accepted |
| 01.21/22 | Core Financials                | Satisfactory    | -               | 1  | - | 1     | 1        | -            |
| 02.21/22 | MFSS Transfer                  | n/a*            | -               | -  | - | -     | -        | -            |
| 03.21/22 | 2 Seized Property Limited      |                 | 3               | 2  | - | 5     | 5        | -            |
| 04.21/22 | 2 Health & Safety Satisfactory |                 | -               | 2  | - | 2     | 2        | -            |
| 05.21/22 | Partnership                    | Satisfactory    | -               | 3  | - | 3     | 3        | -            |
| 06.21/22 | 2 Procurement Satisfactory     |                 | -               | 2  | 1 | 3     | 3        | -            |
| 07.21/22 | Firearms Licensing             | Satisfactory    | -               | 3  | 2 | 5     | 5        | -            |
| 08.21/22 | Performance Management         | Significant     | -               | -  | - | -     | -        | -            |
| 09.21/22 | Business Change                | Limited         | 1               | 1  | 1 | 3     | 3        | -            |
| 10.21/22 | OPCC Charities Account         | Significant     | -               | -  | - | -     | -        | -            |
| 11.21/22 | IT: Information Assurance      | Limited         | 2               | -  | - | 2     | 2        | -            |
| 12.21/22 | IT: GDPR                       | Limited         | 1               | 1  | 1 | 3     | 3        | -            |
|          | Total                          |                 | 7               | 15 | 5 | 27    | 19       | -            |

\*Memo Report

## **04** Audits with Limited or Nil Assurance 2021/22

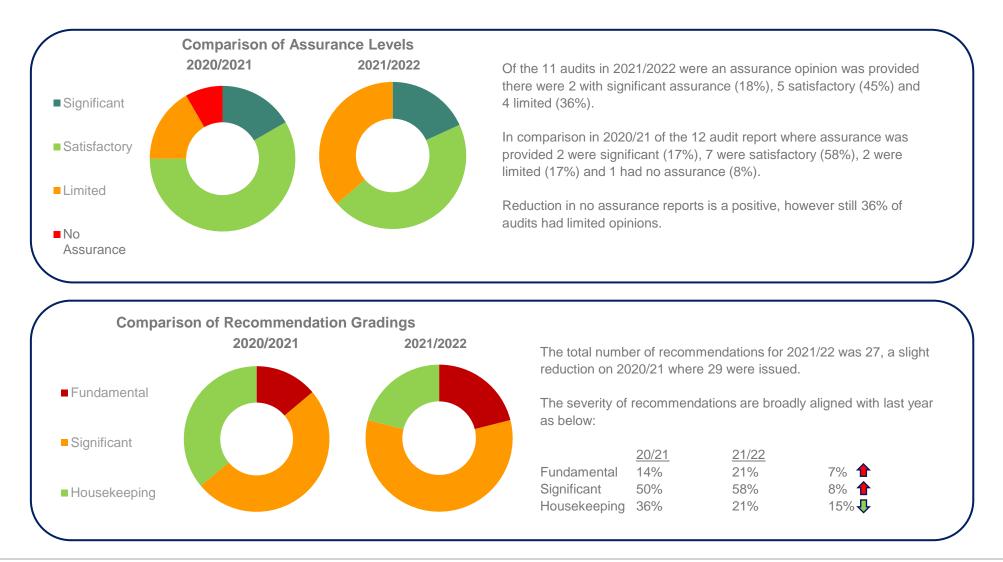
| Audit area            | Assurance<br>level | Summary of Key Findings                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
|-----------------------|--------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Business Change       | Limited            | Priority 1 Recommendation:<br>1 - The Force should ensure that Benefits Realisation Plans are in place for Business Change projects, in line with implemented policies and guidance. The Force<br>should ensure that benefits monitoring is carried out for projects through communication with project leads and encouraged use of the Benefits Realisation Plans.                                                                                                                                                                                                      |
| Information Assurance | Limited            | <ul> <li>Priority 1 Recommendations:</li> <li>1 - As intended, the organisation must continue to liaise with NPRIMT in relation to the GIRR accreditation process. The Force must look in the longer term to return to an annual cycle of compliance rather than an ongoing pattern of late submissions for the variety of frameworks it is required to comply with.</li> <li>2 - The Force needs to consider how best to address the responsibilities of an Information Security Officer role and how best to accommodate it within the structure.</li> </ul>           |
| GDPR                  | Limited            | Priority 1 Recommendation:<br>1 - The Force should continue to address the partially implemented/planned items in the ICO Controllers Checklist, all of which are currently in some level of<br>implementation.                                                                                                                                                                                                                                                                                                                                                          |
| Seized Property       | Limited            | <ul> <li>Priority 1 Recommendations:</li> <li>1- Policies and Procedures in relation to seized property should be updated to reflect the current adopted process since implementation of Niche in February 2016.</li> <li>2 – Officers within the Force should be provided with Niche training in relation to the continuity of property management, including the checking in and out of property from temporary storage.</li> <li>3 - The Force should review the staffing of the Central Main Stores to ensure appropriate staffing levels and resilience.</li> </ul> |

## 05 Internal Audit Plan 2021/22 vs Actual

| Audit area                     | Planned days | Actual Days | Difference | Status                      |
|--------------------------------|--------------|-------------|------------|-----------------------------|
| Core Financials                | 27           | 27          | -          |                             |
| MFSS Transfer                  | 8            | 4           | -4         | Q4 & Q3 review not required |
| Seized Property                | 8            | 8           | -          |                             |
| Health & Safety                | 8            | 8           | -          |                             |
| Partnership                    | 8            | 8           | -          |                             |
| Procurement                    | 8            | 8           | -          |                             |
| Workforce Planning             | 8            | -           | -8         | Audit not required          |
| Firearms Licensing             | 8            | 8           | -          |                             |
| Performance Management         | 8            | 8           | -          |                             |
| Business Change                | 8            | 8           | -          |                             |
| <b>OPCC</b> Charities Accounts | 3            | 3           | -          |                             |
| Follow Up Audits               | 5            | -           | -5         | Audit not required          |
| IT: Information Assurance      | 5            | 5           |            |                             |
| IT: GDPR                       | 5            | 5           |            |                             |
| Collaboration                  | 13           | 6.5         | -6.5       | Deferred into 22/23         |
| Management                     | 16           | 16          | -          |                             |
| Contingency                    | 8            |             | -8         | Not required                |
| Total                          | 154          | 122.5       |            |                             |

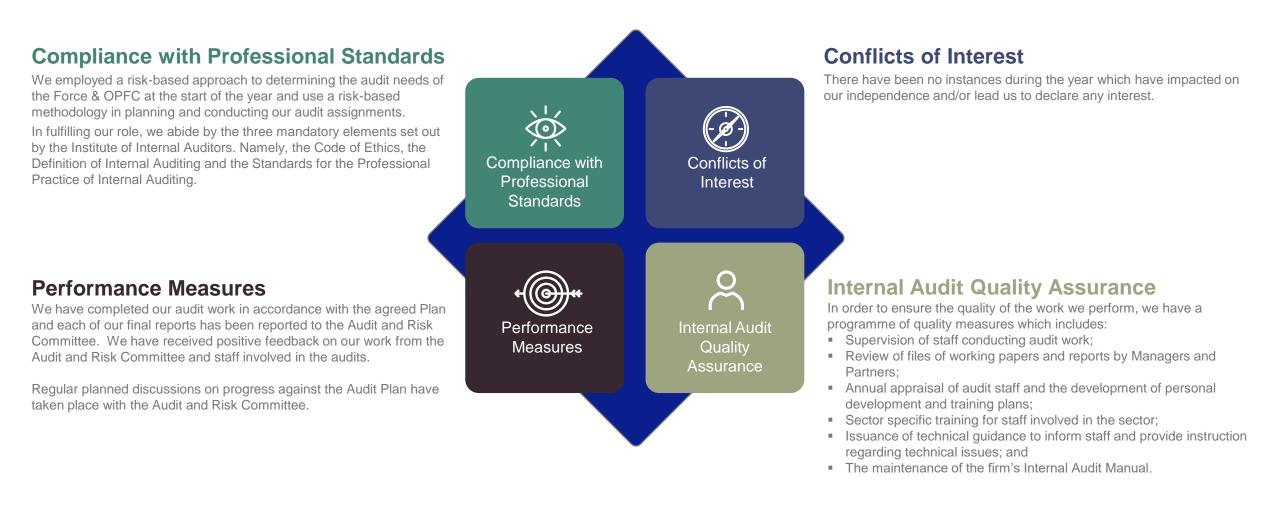
## 05 Benchmarking

This section compares the Assurance Levels (where given) and categorisation of recommendations made at Nottinghamshire Police, comparing last year to this year.



## 06 Performance of Internal Audit

We have provided some details below outlining our scorecard approach to our internal performance measures, which supports our overall annual opinion.



## 08 Internal Audit Quality Assurance

#### Our commitment on quality and compliance with the IIA's standards

Mazars is committed to ensuring our work is delivered at the highest quality and compliant with the Global Institute of Internal Auditors' International Professional Practices Framework (IPPF), which includes the International Standards for the Professional Practice of Internal Auditing (Standards). Our public sector work also conforms with the UK Public Sector Internal Audit Standards (PSIAS), which are based on the mandatory elements of the IPPF.

Our quality assurance and quality control requirements are consistent with the Standards and PSIAS. These requirements are set out within our internal audit manual covering internal audit assurance and advisory work and which is structured to ensure our approach/methodology is compliant.

All internal audit staff conduct an annual declaration confirming awareness and compliance with the IPPF and PSIAS.

All work undertaken must have met the requirements of our manual before it can be signed out and issued to a client.

We have agreed delegated authorities that set out the levels at which various client outputs, including deliverables such as internal audit reports, must be reviewed and approved before being issued to our clients.

Our work is structured so that on-site auditors are supervised and are briefed on specifics relating to the client and internal audit work. Each review is overseen by a management team member, responsible for undertaking first-line quality reviews on working papers and reports and ensuring quality service provision by our team. All reports must be reviewed and signed out by the engagement Partner, in line with the specific requirements set out within our delegated authorities. Evidence of this sign out is retained.

We have a formal system of quality control that our Advisory and Consulting Quality Board leads. There is a specific Mazars methodology for quality review of internal audit work. This is structured to cover the work of all engagement managers, directors, and partners during each year.

Our quality process takes a two-fold approach:

1. In-depth qualitative reviews assess specific audit engagements against all auditable elements of the Standards and many specific Mazars policies.

2. We also undertake quarterly compliance reviews of the work of all engagement managers, directors, and partners, which ensure that critical elements of compliance (such as evidence of report reviews and sign-outs) are present.

The results of our compliance reviews are discussed with the firm's Executive Board, which demonstrates the importance that the firm's partners attach to this exercise. The results of an individual partner's work review are considered in the reward system for equity partners. The central Technical Department is available for more specialist areas and alerts partners and team members to forthcoming technical changes. In this way, we seek to minimise the prospect of problems arising with internal audit files.

#### External quality assessment (EQA)

As noted above, we can confirm that our internal audit work is undertaken in line with the IPPF and PSIAS. Under this there is a requirement for internal audit services to be subject to an independent EQA every five years. Our most recent assessment took place over the summer of 2019. The review concluded that Mazars "conforms to the requirements of the International Professional Practices Framework for Internal Audit and the Public Sector Internal Audit Standards".

# Appendices

A1 Definitions of Assurance





## A1 Definitions of Assurance

#### **Assurance Gradings**

We use categories to classify our assurance over the processes we examine, and these are defined as follows:

| Assurance level | Definition                                                                                                                                                                                                                                                                                                     |
|-----------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Substantial     | Our audit finds no significant weaknesses and we feel that overall risks are being effectively managed. The issues raised tend to be minor issues or areas for improvement within an adequate control framework.                                                                                               |
| Adequate        | There is generally a sound control framework in place, but there are significant issues of compliance or efficiency or some specific gaps in the control framework which need to be addressed. Adequate assurance indicates that despite this, there is no indication that risks are crystallising at present. |
| Limited         | Weaknesses in the system and/or application of controls are such that the system objectives are put at risk. Significant improvements are required to the control environment.                                                                                                                                 |

### **Recommendation Gradings**

To assist management in using our reports, we categorise our recommendations according to their level of priority, as follows :

| Recommendation Level      | Definition                                                                                                                                                           |
|---------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Priority 1 (Fundamental)  | Recommendations represent fundamental control weaknesses, which expose the organisation to a high degree of unnecessary risk.                                        |
| Priority 2 (Significant)  | Recommendations represent significant control weaknesses which expose the organisation to a moderate degree of unnecessary risk.                                     |
| Priority 3 (Housekeeping) | Recommendations show areas where we have highlighted opportunities to implement a good or better practice, to improve efficiency or further reduce exposure to risk. |

Annual Opinion Gradings We use categories to classify our assurance over the processes we examine, and these are defined as follows:

| Assurance level | Definition                                                                                                                                                     |
|-----------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Significant     | The framework of governance, risk management and control is adequate and effective.                                                                            |
| Moderate        | Some improvements are required to enhance the adequacy and effectiveness of the framework of governance, risk management and control.                          |
| Limited         | There are significant weaknesses in the framework of governance, risk management and control such that it could be or could become inadequate and ineffective. |
| Unsatisfactory  | There are fundamental weaknesses in the framework of governance, risk management and control such that it is inadequate and ineffective or is likely to fail.  |

### **Contact us**

David Hoose Director, Mazars David.Hoose@Mazars.co.uk

Mark Lunn Manager, Mazars Mark.Lunn@Mazars.co.uk

Mazars LLP 30 Old Bailey London EC4M 7AU

We take responsibility to the Office of the Police & Crime Commissioner for Nottinghamshire for this report which is prepared on the basis of the limitations set out below.

The responsibility for designing and maintaining a sound system of internal control and the prevention and detection of fraud and other irregularities rests with management, with internal audit providing a service to management to enable them to achieve this objective. Specifically, we assess the adequacy and effectiveness of the system of internal control arrangements implemented by management and perform sample testing on those controls in the period under review with a view to providing an opinion on the extent to which risks in this area are managed.

We plan our work in order to ensure that we have a reasonable expectation of detecting significant control weaknesses. However, our procedures alone should not be relied upon to identify all strengths and weaknesses in internal controls, nor relied upon to identify any circumstances of fraud or irregularity. Even sound systems of internal control can only provide reasonable and not absolute assurance and may not be proof against collusive fraud.

The matters raised in this report are only those which came to our attention during the course of our work and are not necessarily a comprehensive statement of all the weaknesses that exist or all improvements that might be made. Recommendations for improvements should be assessed by you for their full impact before they are implemented. The performance of our work is not and should not be taken as a substitute for management's responsibilities for the application of sound management practices.

This report is confidential and must not be disclosed to any third party or reproduced in whole or in part without our prior written consent. To the fullest extent permitted by law Mazars LLP accepts no responsibility and disclaims all liability to any third party who purports to use or reply for any reason whatsoever on the Report, its contents, conclusions, any extract, reinterpretation amendment and/or modification by any third party is entirely at their own risk.

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