



Welcome to the Commissioner's weekly horizon scanning brief:

1. **Legislation** (Legislation, Home Office, APCC, press comments, reports and campaigns relating to strategy, policy and programmes)
2. **Policing and crime key developments** (relevant crime and criminal justice information and partners' policy/reports/campaigns)
3. **Reports** (covering research, reviews, inspections and audits across policing and crime)
4. **Consultations** (police and crime bulletins, research, consultations and press releases)

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1. Legislation

The **Anti-social Behaviour, Crime and Policing Bill** completed its passage through the Commons, and now goes to the Lords for consideration. The Home Office has produced a number of documents relating to the Anti-Social Behaviour, Crime and Policing Bill

- [Overarching documents](#)
- [Policing Anti-Social Behaviour](#)
- [Tackling irresponsible dog ownership](#)

[The Joint Committee on Human Rights](#) has published its report on the Anti-social Behaviour, Crime and Policing Bill.

[The Proceeds of Crime Act 2002 \(External Requests and Orders\) \(Amendment\) Order 2013](#) - This Order makes provision for a prohibition on dealing with relevant property which is the subject of an external request, within the meaning of section 447(1) of the Proceeds of Crime Act 2002 (c. 29) ("the 2002 Act"), by means of proceedings before the High Court (in England, Wales or Northern Ireland) or the Court of Session (in Scotland). The provisions correspond (subject to specified modifications) to the civil recovery provisions in the 2002 Act. Overseas requests that are criminal in nature will continue to be dealt with through the provisions in the Crime (International Co-operation) Act 2003 (c. 32).

[Human trafficking: Tough sentences to help end modern slavery](#)

Modern day slave drivers will face the full force of the law with the maximum sentence for trafficking offences increased to life, it has been announced.

[The Police and Criminal Evidence Act 1984 \(Codes of Practice\) \(Revisions to Codes A, B, C, E, F and H\) Order 2013.](#)

The Home Secretary has laid an order under section 67(7A) of the Police and Criminal Evidence Act 1984 ('PACE') which brings into operation amended versions of six of the PACE codes. The Police and Criminal Evidence Act 1984 (Revision of Codes A, B, C, E, F and H) Order 2013 will bring these revisions into operation on 27 October.

[Updated Home Office Financial Management Code of Practice for the Police Forces](#) of England and Wales was published today on the Home Office website. It comes into effect on 1 November 2013.

[Drug Driving \(Assessment of Drug Misuse\) Bill 2013](#) - A Bill to provide for the assessment of drug dependency or propensity for drug misuse of persons who, in the course of investigations for certain driving offences, have provided blood or urine samples that reveal the presence of certain drugs; and for connected purposes.

[Labour to table amendments to the Immigration Bill to tackle exploitation in the labour market and address problems with border controls and enforcement](#)

The Home Secretary opened the second reading debate for the Immigration Bill. The bill continues the government's reforms to ensure that our immigration system is fair to hard-working people and legal migrants, while cracking down on those here illegally.

[Civil Liberties MEPs pave the way for stronger data protection in the EU](#)

A major overhaul of current EU data protection rules, to put people in control of their personal data while at the same time making it easier for companies to move across Europe, was voted by the Civil Liberties Committee on Monday.

[Changes made to police custody rules](#) - 17-year-olds to receive access to appropriate adults in police custody following changes announced by Home Office.

[The Police Act 1997 \(Criminal Records\) \(Amendment No. 2\) Regulations 2013](#)

These Regulations amend the Police Act 1997 (Criminal Records) Regulations 2002 to substitute new prescribed purposes for which an enhanced criminal record certificate may be required in accordance with a statement made by a registered person under section 113B(2)(b) of the Police Act 1997. In particular, the new prescribed purposes include the consideration of a person's suitability to "work with children", which is defined in new regulation 5C, and assessing the suitability of a person for any office or employment which relates to national security. These Regulations also amend the Police Act 1997 (Criminal Records) (No. 2) Regulations 2009 to substitute a new prescribed purpose for which suitability information in relation to children must be included in an enhanced criminal record certificate.

[Government Amendments to the Pensions Bill 2013 – briefing paper](#)

This paper outlines the effect of these amendments. Many of these are technical and have been identified through ongoing discussions with the pensions industry and their scrutiny of the legislation.

[Lords to publish follow-up report on 2014 EU police and criminal justice opt-out decision](#)

The follow-up report of the joint inquiry by the House of Lords Justice, Institutions and Consumer Protection and the House of Lords Home Affairs, Health and Education EU Sub-Committees on the 2014 Opt-out Decision, will be published on Thursday 31 October.

[Policy Exchange announces PCC event with the Home Secretary](#)

One year on from the inaugural elections of Police and Crime Commissioners, Policy Exchange is holding a major event to explore the impact of these reforms on the ground. The event is on November 7.

2. Policing and crime key developments

[CEOP Thematic Assessment](#) - The foundations of abuse: A thematic assessment of the risk of child sexual abuse by adults in institutions.

[Police raid 'Britain's first 3D gun factory'](#).

[Latest assessment of human trafficking reveals gaps in Government responses](#) - ECPAT UK expressed its disappointment with the second annual report of the Inter-Departmental Ministerial Group on Human Trafficking (IDMG), calling it a missed opportunity for the Government to assess the mounting crisis of child trafficking in the UK.

[ACPO calls for UK to be a hostile place for human traffickers](#)

Speaking on Anti-Slavery Day, National Policing Lead for Migration and Related Matters, Chief Constable Shaun Sawyer said: "Modern slavery or human trafficking has become one of the most lucrative areas for illicit crime activity worth billions of pounds to organised groups. It is estimated that there are over 20 million current victims of human trafficking across the globe, with around 2.5 million people actively being trafficked or smuggled at any one moment. Often the crime is hidden from public view and victims are reluctant to approach the police due to the levels of control and fear placed on them".

[10-year-old girl trafficked to UK highlights continuing failure to protect child victims](#) -

The decade-long enslavement of a 10-year-old Pakistani girl in Manchester has highlighted the desperate plight of child victims of trafficking in the UK and the urgent need to improve the response to children abused in domestic servitude.

[Police face legal challenge over secret files on protesters.](#)

Campaigners to sue over national domestic extremism database, which lists many people with no criminal record.

[Sex offender not jailed because his crime was 'water under the bridge'](#).

Judge who called burglar 'courageous' decides NOT to jail sex offender... because his crime was so long ago it was 'water under the bridge'.

[Home Secretary College of Policing speech](#) - Speech given by Home Secretary Theresa May at the College of Policing. This speech was delivered on 24 October 2013.

[Government 'willing to consider' force mergers.](#)

The government will listen to forces if they wish to pursue regional mergers, the Home Secretary, Theresa May, has said.

[ACPO welcomes draft code of ethics.](#)

[Do we need a police ombudsman for England and Wales?](#) Sir Hugh Orde speaks to Radio 4s Today Programme on police integrity.

[Police culture will change, says Home Office minister.](#)

The "culture" of policing will improve, with independent overseers given "more powers" to investigate wrongdoing, a Home Office minister has pledged.

[Minister explains measures to increase confidence in the police](#)

Policing Minister [Damian Green](#) today explained on the Andrew Marr Show the measures the government is introducing to try to increase confidence in the police.

[Damian Green speech at College of Policing inaugural conference](#) - Speech given by Damian Green on Wednesday 16 October at the College of Policing's inaugural conference.

[Chiefs 'must help officers challenge them'](#)

Chiefs must realise many officers and staff fear questioning their decisions - and should create an environment where they are "open to challenge", the new draft of the code of ethics says.

[Independent panel can help restore pride in the police.](#)

[Sex offences rise 9% as overall crime falls.](#)

Recorded sex offences rose by around a tenth last year, partly because of the investigation sparked by allegations against [Jimmy Savile](#), according to new figures. Data from the Crime Survey for England and Wales (CSEW) showed overall crime in England and Wales fell 7% to a record low in the year to June.

[New approach to prosecuting case of Child Sexual Abuse](#) - CPS publishes fundamental new approach to prosecuting cases of child sexual abuse as local government and Family Courts agree to share information for stronger prosecutions.

[Online pay-per-view child abuse among 'disturbing' cybercrime trends.](#)

Live streamed videos of abuse and pay-per-view child rape among 'disturbing' cybercrime trends, Europol report reveals.

[Childline and the Internet Watch Foundation form new partnership to help young people remove explicit images online](#)

ChildLine and the Internet Watch Foundation (IWF) are joining forces to ensure young people of 17 years and under know where to turn to get sexually explicit images removed from online. The partnership comes as a result of a ChildLine survey of 13-18 year olds which revealed that young people are frequently taking huge risks by making and sending sexual images of themselves.

[Merseyside model for tackling crime against sex workers.](#)

A high proportion of violent crimes and rapes committed against sex workers rarely result in convictions in the UK. The average national conviction rate for alleged rapes is just 6.5%. The Greater London Authority's Silence on Violence report found that sex workers in London are at least 12 times more likely to be murdered than the national average. The report also found that sex workers felt they cannot safely report crime to the police.

[Cyber crime training will 'future proof' officers.](#)

E-learning programmes by College of Policing explain what first responders and detectives need to do to when investigating digital and cyber crime.

[Police say crime gangs use hackers to traffic drugs.](#)

The head of Europe's crime fighting agency has warned of the growing ability of organised crime groups to mount cyber-attacks in drug trafficking operations.

[Convicted hackers could help fight cyber crime in the UK.](#)

Former hackers could be recruited to join Britain's new cyber defence force, Philip Hammond has said.

[Crime Statistics, period ending June 2013](#)

Latest figures from the Crime Survey for England and Wales (CSEW) estimate that there were 8.5 million crimes experienced by households and resident adults in the previous 12 months, based on interviews with a nationally representative sample in the year ending June 2013. In addition, the CSEW also estimated that there were 0.8 million crimes experienced by children aged 10 to 15 resident in the household population.

[ACPO comment on ONS Crime Statistics](#)

National Policing Lead for Crime and Statistics, Deputy Chief Constable Jeff Farrar, said: "It is pleasing that the number of crimes reported to the British Crime Survey have fallen by seven per cent this year. Together with the five per cent fall in police recorded crime it begins to paint a picture that crime is genuinely falling across the country thanks to the joint efforts of our criminal justice partners and the refusal by the public to accept criminal behaviour.

[Police recorded crime open data tables](#) - Police recorded crime figures material including a user guide.

[May requests Chief to Apologise over 'Plebgate'](#)

Home Secretary finds backing from Commons committee amid anger over decision not to discipline officers.

[Degrees 'a prerequisite' for direct entry inspectors](#)

In its formal consultation response on direct entry the government rejects claims of elitism – and says a 'good degree' should be a requirement for aspiring inspectors.

[Domestic violence](#) - A select bibliography.

[IPCC managing investigation into Humberside police staff member](#) - Investigation into a number of serious allegations against a member of Humberside police staff. Stalking. Domestic abuse.

[Andy Burnham on police vehicles being forced to act as ambulances](#)

Thousands of ambulances are being held in queues outside hospitals because A&E departments are full. Those queues are leaving large swathes of the country without adequate ambulance cover and forcing the Police to step in. A safe emergency service cannot be run on this basis.

[Police officers waste £600,000 of taxpayers' cash putting wrong fuel in cars.](#)

The figures, revealed in a Freedom of Information request, relate to 37 out of the 40 police forces in England and Wales. Data from 15 of the forces was incomplete - meaning that the real cost of misfuelling is likely to amount to thousands more. The data shows that the cost of the errors since 2009 amounts to at least £600,614.

[Metropolitan Police Commissioner supports call for police to wear cameras.](#)

Britain's top policeman has supported a call from senior Conservative MP David Davis for officers to wear a camera and microphone while on duty after the "Plebgate" row.

[IPCC 'will go public more' over force failures.](#)

The Independent Police Complaints Commission will be "more upfront" with forces that fail to learn the lessons over incidents in custody and will do more to publicise this, one of its commissioners has said.

[PRIVATE PROSECUTIONS OF THE POLICE AND OTHER PUBLIC SERVANTS AND THE CROWN PROSECUTION SERVICE](#)

That this House notes that at times the police and public servants are prosecuted for perjury and other offences in private prosecutions; believes that having the facility for a private prosecution is an important safeguard when the prosecutors refuse to prosecute.

[Committee publish 'plebgate' correspondence](#)

The Home Affairs Committee has published letters from the IPCC and Warwickshire, West Mercia and West Midlands Police Forces.

The Home Secretary, Theresa May MP, has announced that the Independent Police Complaints Commission will see an increased number of cases from 100 to 1,000 in 2014 and will receive funds previously allocated to police forces in England and Wales in order to do so. Ms May will also outline the College of Policing's new code of ethics for the Police Service ([Telegraph](#); [Times](#); [Guardian](#); [Express](#); [BBC Online](#)).

[Protection of Freedoms Act implementation and National DNA Database annual report 2012 - 2013](#) - This written ministerial statement was laid on 24 October 2013 in the House of Commons by James Brokenshire and in the House of Lords by Lord Taylor of Holbeach.

[Innocent people to be removed from DNA and fingerprint databases, says minister.](#)

The government has delivered its commitment to reform the retention of DNA and fingerprint records by removing innocent people from the databases, and adding the guilty, according to a written statement to Parliament by Home Office Minister James Brokenshire.

[College of Policing APP at your fingertips](#) - Online policing guidance to the public launched today, making it available from smartphones and tablets for the first time.

[Public 'not ready' for armed specials.](#)

Special constables can perform most of the same roles as their regular counterparts with the right training and support – but the public "are not ready" for them to carry firearms, the national policing lead has said.

[Baton gun CS round: 'Project maturing'.](#)

A project to test a less-lethal weapon that has twice the range of a baton round and dispatches a cargo of CS gas particles into areas of disorder is "maturing", it has been revealed.

3. Reports

[Committee announces details of review into use of private information by intelligence agencies](#)

The Intelligence and Security Committee of Parliament has today announced further details of its review of the legislative framework governing the intelligence agencies' access to private information, and the broader inquiry to examine the appropriate balance between privacy and security in an internet age.

[Where's the most deadly road in the country? Britain's killer highways revealed in chilling new accident road map](#)

New map rates the risk level of Britain's busiest roads by colour. It was compiled by the Road Safety Foundation and EuroRAP. Statistics also show that single carriageway A-roads are the most dangerous to drive on. The winding A537 in Macclesfield, Cheshire, was rated the most dangerous in the country, it saw 44 fatal or serious crashes in just four years.

[Pension fraud websites taken down following NCA alerts](#) - More than ten websites designed to deceive members of the public into losing much or all of their pension savings have been taken offline after the National Crime Agency (NCA) issued a series of alerts to internet registries.

New guidelines will be issued to NHS organisations specifying that they must look into all patient complaints regardless of whether the patient had sought legal advice or launched a lawsuit, in a reform of the NHS complaints system announced by the Department of Health ([Guardian](#)).

[Hinckley nuclear power plant plans confirmed](#)

A consortium led by EDF Energy will build the Hinkley Point C nuclear power plant in Somerset, the Government has announced.

[Napo to strike over probation privatisation](#)

Probation officers are to strike over Government plans to privatise services for low and medium risk offenders. 80% of Napo members voted yes on a 46% turn-out in the ballot. Contracts worth £450m are currently out to tender for the supervision of 225,000 offenders across 20 English regions. Funding will be awarded on a payment by results basis, with services to be run by a mix of private companies and charities.

[Grab lifeline offered by Community Budgets or face unsustainable pressure on local services, MPs tell Government](#)

Community Budgets are demonstrating their potential to deliver cheaper, more integrated and more effective public services, says the Communities and Local Government Committee in a recently published Report. They are at risk, however, states the Report, of becoming the latest 'shiny new idea' replaced after a few years if key issues are not resolved.

A report commissioned by the Government has suggested that the NHS is spending up to £2 billion every year treating foreign nationals. The Health Secretary, Jeremy Hunt MP, said, "it's time for action to ensure the NHS is a national health service - not an international one", and set out plans to charge foreign visitors for using the NHS, which could raise £200 million a year ([Telegraph](#); [Guardian](#); [BBC Online](#)).

[Communities and Local Government Committee: Local Government Procurement](#)

In July the Committee launched an investigation into local government procurement with a focus on the extent to which the sector is delivering good value for money and meeting the objectives of local communities. This is the first oral evidence session and aims to highlight key challenges and opportunities for local authorities. It will also explore particular issues for councils outsourcing their services. Report shows councils can make more online savings
Local Government Minister Brandon Lewis has called on councils to do more to make savings from putting services online.

Lord McNally, the Justice Minister, will today announce plans that will allow female offenders to be transferred to the prison closest to their family home in an effort to reduce reoffending rates. Lord McNally will argue that by “providing at least a year of support in the community, alongside the means to find employment on release, will give them the best possible chance to live productive, law-abiding lives”
([Guardian](#); [Independent](#); [Express](#); [BBC Online](#)).

4. Consultations

[Alcohol fraud: next steps](#)

This consultation provides further details and seeks views on the next steps the Government plans to take to tackle existing and emerging threats to the UK alcohol duty regime. The consultation runs until 28 October.

Conducting Privacy Impact Assessments Code of Practice consultation

The ICO is consulting on its draft '[Conducting privacy impact assessments code of practice](#)' and would like to hear views. The deadline for responses is 5 November.

[Needle and syringe programmes \(update\): guideline consultation](#)

NICE is conducting an update of [NICE public health guidance 18 \(2009\)](#). The consultation closes on the 5 November.

[Do drug and alcohol workers need a Voluntary Professional Register?](#)

Skills for Justice is carrying out a consultation and are seeking views of practitioners, employers, membership organisations, commissioners of services and policy makers.

[Biodiversity offsetting in England](#)

This consultation sets out proposals for biodiversity offsetting and how it might be introduced in England. The consultation is open until 7 November 2013.

[Police and Crime Commissioners Survey](#)

Neighbourhood and Homewatch are conducting a survey into the experience of PCCs in their first year. The survey is open until Friday 8th November.

[Consultation on enabling targeted, local alternatives to personal licences to sell alcohol](#)

The Minister of State for Crime Prevention (Jeremy Browne): A consultation on enabling targeted, local alternatives to personal licences to sell alcohol has been launched.

[Registration of providers of social work services](#)

In January and February of this year, the department consulted on proposals to commence part 1 of the Children and Young Persons Act 2008 (CYPA).

[Data sharing between public bodies](#)

The Law Commission has published a consultation paper on the subject of data sharing between public bodies. The consultation will run until 16th December 2013.

[Environment Agency Charges Consultation for 2014](#)

This consultation sets out our charging proposals for our Environmental Permitting, Abstraction and EU Emissions Trading Schemes. The consultation will run until 20 December 2013.

[Competition and Markets Authority: vision, values and strategy](#)

This consultation sets out the Competition and Market Authority (CMA's) proposed: Vision, strategy and values. This was opened on the 1 October and is due to take full effect by 1 April 2014

[College of Policing statement on integrity in policing](#)

The consultation on the draft code has been launched by the College of Policing, and runs for five weeks until November 29. The final code is expected to be published next spring. The Code of Ethics will set out the standards of behaviour expected of everyone in policing. It will apply to the more than 220,000 police officers and staff across England and Wales. It emphasises the importance of personal integrity, honesty and fairness.

[Legislative Reform Order: Changes to entertainment licensing](#)

This consultation is about implementing reforms to entertainment licensing via a Legislative Reform Order. It sets out proposals to amend the [Licensing Act 2003](#) so that certain entertainment activities in defined circumstances no longer require a licence before they can take place. The consultation closes on 17 December 2013.

Local Consultations

[School Admissions consultation on electronic process](#)

[Language Solutions \(Translations and Interpretations\) Service Review](#)

[Leisure Centre Satisfaction Survey](#)

[Heathfield Primary and Nursery school proposal](#)

[City Adult Draft Mental Health Strategy Consultation](#)