



Welcome to the Commissioner's weekly horizon scanning brief:

1. **Legislation** (Legislation, Home Office, APCC, press comments, reports and campaigns relating to strategy, policy and programmes)
2. **Policing and crime key developments** (relevant crime and criminal justice information and partners' policy/reports/campaigns)
3. **Reviews and Inspections** (covering various reviews, inspections and audits across policing)
4. **Reports** (covering research across political, economic, social, technological, environmental and organisations)
5. **Consultations** (police and crime bulletins, research, consultations and press releases)

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1. Legislation

[SI 2013 No. 2319 The Police Reform and Social Responsibility Act 2011 \(Transitional Provision\) Order 2013](#)

[Anti-social Behaviour, Crime and Policing Bill](#)

[Offender Rehabilitation Bill](#) - Report, together with formal minutes.

[The Police \(Amendment\) Regulations 2013](#) - These Regulations amend the Police Regulations 2003 to implement recommendations 3, 16, 17 and 18 of the Independent Review of Police Officer and Staff Remuneration and Conditions: Final Report.

Guidance to examining officers on the rights of persons detained under Schedule 7 to the Terrorism Act 2000. The Home Office has published a [circular providing guidance](#) on the rights of persons detained for examination under Schedule 7 to the Terrorism Act 2000.

[Coroners' investigations and inquests](#) - Part 1 of the Coroners and Justice Act 2009 (the 2009 Act), which was largely implemented in July 2013, repealed and replaced most of the Coroners Act 1988. The 2009 Act has introduced a new concept of the coroner's 'investigation' into a death.

2. Policing and crime key developments

[PCC Transparency](#)

This review examines how well PCCs have complied with statutory transparency requirements approaching the end of their first year in office.

YouGov

Surveys on Police and Crime Commissioners

[Sample Size: 2305 adults in England and Wales outside London / Fieldwork: 6th - 8th November 2013](#)

[Sample Size: 2032 adults / Fieldwork: 11-12 November 2013](#)

[**Police and crime commissioners hail College work on integrity**](#) - On the first anniversary of the election of police and crime commissioners, police commissioners on the Board of the College of Policing have hailed the work of the College in helping to build confidence in policing.

[**Survey shows most police officers believe legislation should include emotional neglect**](#) - Nearly 70% (69%) of police officers in England and Wales believe emotional cruelty towards a child should be a criminal offence, according to a survey carried out by leading charity Action for Children.

[**Damian Green's speech to the Blue Light Innovation conference**](#)

There is a need to consider how future resources can best be used and how delivery can be improved for the public. The Minister for Policing and Criminal Justice, has said that Ministers will have to "consider seriously" the idea of placing fire and rescue services under the control of elected police and crime commissioners. £195m over 3 years will be open for bidding by blue light services to take forward joint working to save money and deliver improved services for the public. Further details on the bidding process and criteria for the police innovation fund will be set out shortly.

[**Damian Green speech to ACPO Leading Change In Policing conference**](#)

Identifies results are clearer from the policing reforms and introduction of the PCCs which have brought policing much more in touch with local needs and priorities, together with a need for the public to trust crime statistics. The next stages of reforms were discussed with a need to change culture and ways of working to reflect modern policing environments.

[**ACPO responds to media coverage of evidence given to the Public Administration Committee about the recording of crime statistics.**](#)

Accurate crime data is not only essential in reassuring our communities, but it is also vital in ensuring that officers and staff are deployed to the right place at the right time.

[**HMIC evidence at the Public Administration Select Committee**](#) - HMIC will be giving evidence at the Public Administration Select Committee to inform the Committee's Crime Statistics Inquiry.

[**Mayor: Give me the power to run jails and probation like New York**](#)

Boris Johnson is pushing for New York-style powers over London's £420 million-a-year criminal justice system. The Mayor is lobbying the Government to hand over control of jails and the probation service in the capital.

[**Funding for Restorative Justice Announced**](#)

Policing Minister Damian Green has announced that £29 million would be available to PCCs and charities over the next three years for restorative justice. For the remainder of 2013/14, funds of £5m are being made available by MoJ, of which £3.85m will be distributed to PCCs. In 2014/15, £10m will be made available, of which £6.25m will be distributed to PCCs. In 2015/16, a fund of £14m will be made available, though the press release doesn't state how much of that will be distributed to PCCs.

[Campaign launched to stop criminals who pose as 'brokers' selling #cheapcarinsurance](#)

A new awareness campaign about the growing problem of 'ghost brokers' – criminals who pose as 'brokers' selling cut-price or fixed price car insurance – launches today (20 November 2013) supported by the AA and police forces throughout the country.

[Hollowed-out criminal justice system is letting down child sex abuse victims](#) - Labour's Shadow Home Secretary, Yvette Cooper MP, said: The Police Service has been hollowed-out by this Government and child sexual abuse victims are less likely to get justice as a result. There has been a 28% drop in police referrals to the CPS on child sex abuse cases in the past two years. In 2012/13 a reported sexual offence against a child was 24% less likely to be passed from the police to the CPS than in 2010/11.

[Stalking](#) - Two new criminal offences of stalking have been in force for a year now. This note explains why they were introduced and what is being said about implementation of the new law.

[Debate on police procedures in dealing with mental health issues](#)

Thursday 28 November in Westminster Hall there will be a debate on police procedures in dealing with mental health issues.

Evidence given to the Commons Public Administration Select Committee has exposed a series of techniques used to manipulate police crime figures. The Committee Chairman, Bernard Jenkin MP, described the techniques as institutional corruption ([Telegraph](#); [Guardian](#); [Times](#); [Mail](#); [BBC Online](#)).

[Campaign appeals to drivers to tune in to road safety and turn off their phones](#) - A national campaign launched today (18 November) by the charity Brake at the start of [Road Safety Week](#) calls on drivers to [tune in to road safety](#), to prevent appalling crashes caused by multi-tasking at the wheel. The campaign appeals to drivers to turn off their phones or put them in the boot, and urges everyone to refuse to speak on the phone to someone who's driving. It is being launched a decade after hand-held mobiles were banned at the wheel, and coincides with a week-long enforcement campaign.

Alcohol Awareness Week

This week is national Alcohol Awareness Week

[Letter to ACMD on their advice on khat](#) - Government's response to the advice on khat provided by the Advisory Council on the Misuse of Drugs.

[Thieves 'using stickers to target London houses for burglaries'](#).

[PCC: ACPO 'confrontation' has not helped service.](#)

[One chief 'could lead two forces'](#).

[Giving victims a voice – restorative justice video](#) - Public information video to help raise awareness of Restorative Justice and what's involved in the process.

[Call for end on nationally set licensing fees](#)

The Local Government Association is calling on the Government to end the nationally-set licensing fees so that Councils can fully recover the costs of applications from pubs, nightclubs and off-licences.

[Independent review of Association of Chief Police Officers](#)

General Sir Nick Parker KCB, CBE has completed his review of ACPO in which he says that whilst ACPO has carried out some critical and enduring functions there is some scope for change particularly in the way that these are governed.

[New preventative sexual exploitation resource](#)

CEOP has produced an 18 minute film that helps young people to learn to stay safe from sexual exploitation by recognising the signs.

[Policing Minister announces funding for Police and Crime Commissioners](#)

£20million is being made available to PCCs to pay for new ideas. This fund is ahead of the Police Innovation Fund of up to £50million per year from 2014-15.

[Vulnerable and Disengaged Young People Fund](#)

A new funding stream has been announced through the Cabinet Office Centre for Social Action to provide £2m to programmes to inspire the most vulnerable young people.

[In focus: Burglary and stolen goods](#) - Vigilance key to tackling burglary and stolen goods.

[ALERT - Mass ransomware spamming event targeting UK computer users](#) - The NCA's National Cyber Crime Unit are aware of a mass email spamming event that is ongoing, where people are receiving emails that appear to be from banks and other financial institutions. The emails may be sent out to tens of millions of UK customers, but appear to be targeting small and medium businesses in particular. This spamming event is assessed as a significant risk. The emails carry an attachment that appears to be correspondence linked to the email message (for example, a voicemail, fax, details of a suspicious transaction or invoices for payment). This file is in fact a malware that can install Cryptolocker – which is a piece of ransomware. Cryptolocker works by encrypting the user's files on the infected machine and the local network it is attached to.

[Domestic Homicide Review](#) - Brings together all documents relating to the domestic homicide review.

[Further information on long-term police pension reform](#) - Sets out the government's position on some of the details of the new police pension scheme, including information on how transitional arrangements will apply.

[NCA News](#) - 'NCA News' is the monthly eNewsletter aimed at informing partners about the work of the NCA. The first edition includes an introduction from the Director General, Keith Bristow, a look inside the NCA; our structure and work, information on identifying an NCA officer, a closer look at our Border Policing Command as well as information about our website, social media and recruitment campaigns.

[Justice Committee launches inquiry entitled Prisons: planning and policies](#)

The Committee has examined aspects of prison policy during its inquiries on youth justice, women offenders and older prisoners, but this will be its first major inquiry on prison planning

and policies in this Parliament, and an opportunity to consider in detail the current Government's programme of reforms and efficiency savings.

[Police custody: Good practice examples](#) - Where good practice is found on an inspection it is highlighted in the individual report, however in order to make these examples more easily accessible they have been collected together in this summary of good practice. This document will be regularly updated.

[Concordat between the College of Policing and HMIC](#) - The College of Policing and Her Majesty's Inspectorate of Constabulary have complementary statutory purposes and different powers by which those purposes are to be achieved. The aim of this concordat is to specify the common understanding and intended approach of each body in its relations with the other in respect of their roles and responsibilities.

[Government response to Law Commission report on expert evidence](#) - The Government's response to the Law Commission report: "Expert evidence in criminal proceedings in England and Wales"

[First anniversary of Missing Persons Website](#) - The UK Missing Persons Bureau website, the first of its kind in the UK, is dedicated to uncovering the mystery behind the unidentified persons found across the country. By publishing detail of cases the site aims to provide peace and resolution to the family and friends of missing persons.

[Review of investigators' training](#) - A review into how investigators carry out their work is underway to keep them 'ahead of the game'.

[Met announces massive outsourcing project](#)

The Met is opening £500m of its core services to 'market testing' prior to potential mass outsourcing to the private sector.

[The Metropolitan Police have announced plans to open a new cyber crime unit of 400 officers to tackle organised crime gangs who operate online.](#)

Cyber crime is currently estimated to cost the British economy around £81 billion each year.

[Chief: Cuts causing 'friction' between officers and staff.](#)

There is more friction between officers and staff as a result of the cuts taking place in the Police Service, the national lead for performance management, Lancashire Chief Constable Stephen Finnigan has said.

3. Reviews and Inspections

[HMIC: Freeing Up Police Time](#)

Following a review of the progress made with the issues raised in HMIC's 2010 report [Stop the Drift](#)¹, HMIC intends to scope an inspection to identify what else might be done to reduce unnecessary burdens on forces. This will include (but not necessarily be limited to) an

¹ In this joint review, HMIC and HM Crown Prosecution Service Inspectorate (HMCPSP) found that while significant effort has been made in recent years to improve efficiency in both the custody and criminal justice process, there are still a number of issues identified in past reports on this subject which continue to generate delays in processing cases.

examination of how police efficiency and working practices should be improved through the use of modern technology. The on site inspection will take place on 2-5 December 2013.

HMIC: Value for Money Profiles

Profiles for forces and local policing bodies to assist in making budget decisions.

HMIC Published: Working Together. A review of the arrangements for collaboration between the five East Midlands police forces, commissioned by the police and crime commissioners in the region has been published.

Her Majesty's Inspector of Probation: Published Victim Contact: An inspection of the Victim Contact Arrangements in Probation Trusts.

HMIC published findings from an inspection of South Yorkshire Police's response to child sexual exploitation. This inspection was commissioned by the PCC for South Yorkshire.

Her Majesty's Inspectorate of Constabulary's (HMIC) approach to monitoring forces – An overview for the public, forces and local policing bodies

Her Majesty's Inspectors of Constabulary (HMIs) routinely monitor the performance of all police forces to identify apparent issues for closer scrutiny, ensure emerging problems with efficiency and effectiveness are spotted quickly, and problems are resolved quickly with Chief Constables and local policing bodies.

HMIC: Domestic Violence: On 9 September, the Home Secretary commissioned HMIC to look at the effectiveness of the police response to cases of domestic violence and abuse. Started for Nottinghamshire on the 4 November. This is a Home Secretary commissioned Thematic due to be completed by April 2014.

CJJI: Child Protection Arrangements. In June 2013, the HMIC Board agreed a series of child sexual exploitation related inspections to be conducted over the next three years.

HMIC: National Thematic Review – Automatic Number Plate Recognition (ANPR). The scope of the inspection is subject to further development but the focus in the prevention of crime.

CJJI: National, Thematic Review: Road Traffic Offences Involving Fatalities

In the light of continuing concern about traffic offences involving fatalities, despite the introduction of new offences in 2008, the review will analyse and assess the quality of police/CPS investigation and prosecution of such cases, and the progress made by the CPS following HMCPSI's 2008 review, establish good practice and make recommendations for positive change. Inspection in 2013/14.

CJJI Inspection: Integrated Offender Management (IOM)

IOM provides an overarching framework for agencies to prioritise interventions with offenders of greatest concern in their locality. This inspection is intended to assist in assessing the impact of IOM and disseminating good practice.

HMCPSP Inspection: Statutory Charging

The previous joint report in 2008 highlighted a number of concerns over the efficiency of the operation of the statutory charging scheme (whereby the CPS took over the responsibility from the police for determining whether an alleged offender should be charged in the more serious or contested cases, by virtue of the Criminal Justice Act 2003). With changes in the landscape implemented in 2010–11 and 2012–13, this follow-up was postponed to 2013-14.

HMIC: Crime Data Integrity. This inspection will examine the effectiveness of the police in dealing with reports of crime by members of the public. The scope is subject to development but is likely to build on the findings of HMIC's previous inspections in this area. Scoping work will include consultation with the Crime Statistics Advisory Committee.

[Update regarding the assessment of documents relating to Orgreave Coking Plant -](#)

The IPCC has asked all police forces in England and Wales to conduct searches of their archives to identify and provide any documentation they have relating to events at the Orgreave Coking Plant in 1984. The search for additional information forms part of the IPCC's ongoing scoping exercise to assist in identifying matters arising from the events at Orgreave which remain capable of investigation.

[Update on matters concerning a number of forces and Jimmy Savile.](#)

[IPCC independently investigating death in custody in Luton.](#)

[Update on IPCC investigation into death in custody in Luton.](#)

[IPCC investigation finds significant failures by Cambridgeshire Constabulary call handlers.](#)

[Eight Thames Valley Police Officers served with notices in connection with fatal road traffic collision.](#)

[IPCC redetermines investigation into conduct of Police Federation representatives after a meeting with Andrew Mitchell MP.](#)

[West Midlands police office summonsed for causing death by careless driving.](#)

4. Reports

[Nottingham tops East Midlands bedroom tax poll](#)

Nottingham has the most households in the East Midlands affected by the 'bedroom tax', it is claimed. Under Government changes to housing benefit, anyone who is deemed to be under-occupying their home by one bedroom loses 14 per cent of their housing benefit, and 25 per cent if they have two unused bedrooms. New data released by the Government and analysed by the National Housing Federation shows Nottingham has 5,288 households affected by the change – the most in the region. It also found tenants in Nottingham faced an average reduction in housing benefit of £701.72 per year.

[David Cameron wins FBI support for 'dark web' war on paedophiles. - PM hosts internet safety summit](#)

The Prime Minister has hosted a key summit at Downing Street where he welcomed the progress made by internet service providers, leading search engines and police agencies to better protect children from harmful material online and block child abuse and other illegal content but will warn that there is still more to do.

[Google block will not stop child porn, expert warns.](#)

[Younger children and social networking sites: a blind spot](#) - This report describes the experiences of 11 and 12 year olds on social networking sites and looks at the roles parents, social network providers and regulation can play in protecting them. Concern that these children may be exposed to trolling or being sent sexual messages or images.

Ofsted has warned that up to 10,000 young people in England are missing from the education system. The number includes those who have been permanently excluded from schools, newly arrived migrants and children with mental health problems ([Guardian](#); [BBC Online](#)).

[Statistics on Race and the Criminal Justice System](#) - This report provides information about how members of all ethnic groups, including those from Black, Asian and Minority Ethnic (BAME) groups, were represented in the Criminal Justice System (CJS) in England and Wales in the most recent years for which data were available, and, wherever possible, in the preceding four years.

[Report: green spaces 'central' to successful cities](#)

Anti-social behaviour, especially in areas where councils have had to significantly reduce spending on urban green spaces.

[The Ministry of Justice's electronic monitoring contracts](#) - This memorandum sets out the events surrounding the Ministry of Justice's process to re-compete its electronic monitoring contracts and its subsequent decision to commission a forensic audit of these contracts. These contracts are currently with G4S and Serco who are now the subject of a criminal investigation by the Serious Fraud Office.

[Britain is Europe's fastest growing country as population rises by 400,000 in just ONE year... and more than a third of the rise is down to immigration](#)

The newest figures, which come from Eurostat, show that the population of the EU was estimated at 505.7, growing by 1.1 million in 2012, with almost 400,000 more people in Britain in 2012 than the year before and more than a third of the increase was down to immigrants.

[Enough is enough Mr Cameron: Mail poll reveals voters' deep concern over wave of new migrants](#)

- 82% of respondents said no to a new influx from Bulgaria and Romania
- 85% think migration was putting huge pressure on schools and hospitals
- Only one in 20 think Brussels should be in charge of policies
- Think tank Migrationwatch believes 70,000 migrants will arrive in January

The current model to allocate funding across local councils is causing communities to lose out on £4.1 billion a year by allocating according to population, not need, according to the Local Government Association (LGA). The Chairman of the LGA, Sir Merrick Cockell, said that the findings showed the current funding model “has passed its use-by date” ([Telegraph](#); [Guardian](#); [BBC Online](#)).

Mark Harper MP, the Immigration Minister, has pledged that Romanian and Bulgarian immigration will be on a far lower scale than Polish immigration from 2004.

Mr Harper warned that the Government will not be able to prevent immigration, but that the Government plans to extend their transnational controls, restricting immigration of those who cannot support themselves, for another five years ([Telegraph](#); [Guardian](#); [Independent](#))

[Primary Authority to be extended to fire safety](#)

Businesses and fire and rescue services will benefit from clearer and more consistent enforcement of fire safety regulations, along with clearer advice on how to comply with the law, Ministers have confirmed.

[Department for Communities and Local Government](#)

Live tables for dwelling stock.

[Kent crimes committed by children aged under 10 revealed](#)

More than 600 crimes involving suspects aged under 10 were recorded in Kent over the past five years, a Freedom of Information Act request has revealed.

[Home Office](#)

Alcohol and late night refreshment licensing England and Wales 31st March 2013.

[User guide.](#)

[Criminal justice statistics quarterly - June 2013](#) - This report presents the key trends on the latest twelve months (to June 2013) of activity in the Criminal Justice System.

[Latest firearms digest launched.](#)

[Leaders 'could pay more' if College charges.](#)

[Homes and Communities Agency](#)

Quarterly Survey of Private Registered Providers - Quarter 2 2013/2014.

[Ministry of Justice](#)

Justice Data Lab Statistics November 2013.

[NCVYS](#)

Youth Report 2013.

[Clinks](#)

Rehabilitation: What does 'good' look like? A discussion paper.

[Department for Communities and Local Government](#)

The Growing Places Fund: investing in infrastructure.

[Equality and Human Rights Commission](#)

Race Disproportionality in Stops and Searches 2011-12.

[Her Majesty's Inspector of Constabulary](#)

Value for money profiles (for each force).

[Institute of Public Policy Research](#)

Love thy neighbourhood: People and place in social reform.

[Institute of Public Policy Research](#)

States of uncertainty: Youth unemployment in Europe.

[Joseph Rowntree Foundation](#)

Poverty, economic status and skills: What are the links?

[Joseph Rowntree Foundation](#)

Tackling in-work poverty by supporting dual-earning families.

[Ministry of Justice](#)

Making a Victim Personal Statement.

[NSPCC](#)

Younger children and social networking sites: a blind spot.

[Rethink Mental Illness](#)

Would you tell? Opening up about schizophrenia.

[Revolving Doors](#)

First Generation: One Year On - How Police and Crime Commissioners are shaping local responses to young adults, people with complex needs and other key groups.

[Third Sector Research Council](#)

Patterns of social capital, voluntary activity and area deprivation in England.

[Third Sector Research Council](#)

Social innovation, co-operation and competition: inter-organisational relations for social enterprises in the delivery of public services.

5. Consultations

[Data sharing between public bodies](#)

The Law Commission has published a consultation paper on the subject of data sharing between public bodies. The consultation will run until 16th December 2013.

[Environment Agency Charges Consultation for 2014](#)

This consultation sets out our charging proposals for our Environmental Permitting, Abstraction and EU Emissions Trading Schemes. The consultation will run until 20 December 2013.

[Rents for social housing from 2015 to 2016](#)

The Government has launched a consultation into proposed changes to rent policy for social housing, to apply from April 2015 onwards. The consultation will run until 24th December 2013.

[Competition and Markets Authority: vision, values and strategy](#)

This consultation sets out the Competition and Market Authority (CMA's) proposed: Vision, strategy and values. This was opened on the 1 October and is due to take full effect by 1 April 2014

[College of Policing statement on integrity in policing](#)

The consultation on the draft code has been launched by the College of Policing, and runs for five weeks until November 29. The final code is expected to be published next spring. The Code of Ethics will set out the standards of behaviour expected of everyone in policing. It will apply to the more than 220,000 police officers and staff across England and Wales. It emphasises the importance of personal integrity, honesty and fairness.

[Legislative Reform Order: Changes to entertainment licensing](#)

This consultation is about implementing reforms to entertainment licensing via a Legislative Reform Order. It sets out proposals to amend the [Licensing Act 2003](#) so that certain entertainment activities in defined circumstances no longer require a licence before they can take place. The consultation closes on 17 December 2013.

Government ministers have announced a public consultation to decide on pension scheme charges, expected to cap management fees charged by pension providers at around 0.75 per cent.

The Financial Secretary to the Treasury, Sajid Javid MP, said the plans would ensure "someone's saving will deliver the biggest possible returns and not be eaten away at by a variety of charges and fees" ([F.T.](#); [Telegraph](#); [Times](#); [Mail](#); [Mirror](#); [BBC Online](#); [City A.M.](#)).

[Ministry of Justice Consultation on Transforming Management of Young Offenders](#)

The Ministry of Justice (MoJ) has today launched a consultation into proposals on changes to the way young adult offenders are managed in custody and access support and services to reduce their reoffending. Consultation closes 13 December.

[Transforming management of young adults in custody](#) - The Government believes that the context in which young adults are managed in custody has changed and therefore is proposing a new approach to managing young adults that takes into account the challenges of this age group as well as ensuring they benefit from wider reforms. The consultation closes on 19th December.

[24th December 2013 - Rents for social housing](#)

[New statutory powers for the Forensic Science Regulator](#) - The Government has launched a consultation seeking views on whether new powers should be given to the Forensic Science Regulator. The consultation runs until 3rd January 2014.

[Consultation on out of court disposals](#)

The Government has launched a consultation that sets out the current OOCd landscape and invites practitioners and the public to share their thoughts about how they should be

reformed. The consultation runs until 9th January 2014.

[Review of UK and EU balance of competences: call for evidence on social and employment policy](#) - The government is carrying out a review of the balance of competences between the UK and the EU. The review will provide an analysis of what the EU does and how it affects the UK. The [Review of the balance of competencies detailed guide](#) provides full details of the review programme. Consultation closes 17 January 2014.

The Home Office have outlined plans to allow holidaymakers and business travellers to pay to skip passport queues when entering the UK. The proposal is part of a consultation paper which aims to cover the costs of the UK Border Force, using the income from passengers to help fund the UK's immigration system ([Telegraph](#); [Mail](#)).