

Police and Crime Commissioner's Horizon Scanning Briefing

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To be included on our mailing list, please contact [Dan Howitt](#), Nottinghamshire OPCC

1. POLICY AND PRACTICE

[Apply for funding: Youth Endowment Fund – 28 May 2019](#)

Round 1 of the £200m Youth Endowment Fund opens for bidding. The fund, which is being independently administered by the charitable foundation Impetus, aims to support programmes and community partnerships working with children (aged 10 to 14) at risk of being drawn into crime and violence. Bidding is open to charities and social enterprises, for-profit organisations and public sector agencies including schools, local authorities and police. Applicants can apply for up to two years of funding, and be in a position to use the first £100,000 of funding within the first six months of the grant (October 2019 – March 2020). A series of [regional briefings](#) and a [webinar](#) is being held in early June. The deadline for bidding is 23 July 2019.

[Apply for funding: £15m Supporting Families - Investing in Practice – 22 May 2019](#)

Department for Education [announces](#) £15m project to expand two innovative projects (family drug and alcohol courts and a model of family group conferencing) to up to 40 local authorities as part of the Children's Social Care Innovation Programme. The projects help families impacted by domestic violence, substance misuse or addiction to help create stability in the home for young people and prevent them being taken into care. Expression of interest forms should be submitted to wwcprogrammes@nesta.org.uk by 19 June 2019.

[Recipients of latest round of Integrated Communities Innovation Funding announced – 20 May 2019](#)

Government (£2,747,722) and Sport England (£271,203) announce 16 projects set to receive a share of £3m new innovation funding to tackle the causes of poor integration.

[101 non-emergency number to be free of charge from April 2020 – 28 May 2019](#)

Home Secretary announces plans to stop charges for the 101 police non-emergency number from April 2020 as part of a £5m a year investment in the service. The service currently charges a flat 15p rate per call. Further rollout of the Single Online Home (SOH) police website is also being launched in the summer to reflect changes in how the public are interacting with the police.

[Circular 005/2019: Firearms \(Amendment\) Rules 2019 – 23 May 2019](#)

Amendments coming into force 10 June 2019 will require applicants registering with the police as a firearms dealers to complete a medical declaration and provide details of their 'servants' at each place of business

[Police and Crime Commissioners – Updated 30 May 2019](#)

Home Office collection of resources, guidance, briefings, including [new guidance](#) and [Local Protocol / Operating Framework](#) for PCC engagement with the criminal justice system

Commissioner's e-Briefing: 3 June 2019

[Serious and organised crime local partnerships bulletin: April 2019](#) – Published 28 May 2019

Tenth edition of the Home Office's bulletin includes features on the creation of the Home Office serious and organised crime group and community resilience

[Home Office Guidance: How you can report modern slavery as a First Responder](#) – 28 May 2019

[Home Secretary speech on counter-terrorism: keeping our country safe](#) – 20 May 2019

Recent Parliamentary briefings: [Support Available to Victims of Domestic Abuse](#) (31 May), [Telephone and Online Scams](#) (29 May), [Banking Scams](#) (24 May), [Information Disclosure: Pre-trial Abuse of Process Hearings](#) (22 May), [Contracting out of probation services](#) (21 May), [Knife Crime: Policy and Causes](#) (21 May)

Recent Parliamentary debates: [CPS Engagement with Communities](#) (23 May), [Probation Reform](#) (16 May)

2. RESEARCH, DEVELOPMENT AND STATISTICS

[There to Help 2](#) – 31 May 2019

National Appropriate Adult Network report finds that while around 39% of adults in police custody are estimated to have a mental disorder or intellectual disability, police recorded the need for an appropriate adult (AA) in only 6% of adult detentions and interviews in 2017/18. While low, this marks an increase on levels in 2013/14 (3%), with the proportion of England and Wales having some AA provision having increased from 52% to 82%. The report does, however, highlight large local variations in police recorded use of AA provision of between 0% and 24%. Appropriate adults were not provided to 34% of adults known to have a learning disability and 73% of adults known to have a mental health diagnosis. Where police had no access to an organised AA scheme, they were half as likely to record an adult as needing one. The report makes recommendations to:-

- Ensure that all police forces record, retrieve, analyse and share reliable data
- Ensure that police identify all vulnerable adult suspects and apply the AA safeguard correctly:
- Ensure that effective AA provision is available when and where required incl. a funded statutory duty on LAs

[Public health approaches in policing: A discussion paper](#) – 29 May 2019

Public Health England and the College of Policing discussion paper explores what is meant by “a public health approach” in the context of policing. Produced as part of a programme of work to implement the national Policing, Health and Social Care Consensus agreed in February 2018, the paper aims to support police and partner agencies in understanding and applying public health approaches to policing. The paper defines the concept and brings together different ideas and approaches that have been shown to work in achieving shared outcomes in the specific context of policing.

[Forced Marriage Unit statistics 2018](#) – Published 24 May 2019

The number of potential forced marriage cases dealt with by the Forced Marriage Unit (FMU) increased from an historic low (1,196) in 2017 to an historic high (1,764) in 2018, with the service having provided support to around 11,130 cases since 2011. The increase in 2018 is likely, in part, to reflect improved recording processes and a growing awareness of forced marriage as crime and the support available. The last year has also seen, for example, two high profile prosecutions, increased media attention and launch of a Home Office communication campaign about forced marriage. In 2018, the FMU handled cases relating to 74 ‘focus’ countries, which included Pakistan (44%), Bangladesh (9%), India (6%), Somalia (3%), Afghanistan (3%) and Romania (2%). There has been a noticeable increase in cases linked to Romania in the last year, rising from 29 during the whole 2011-2017 period to 43 in 2018.

[EU Settlement Scheme statistics, April 2019](#) – Published 30 May 2019

First set of monthly statistics on applications made to the EU Settlement Scheme.

3. AUDITS AND INSPECTIONS

Post-release supervision for short-term prisoners: The work undertaken by CRCs – 21 May 2019

HMI Probation thematic inspection report finds “no tangible reduction in reoffending” following Transforming Rehabilitation reforms to extend post-release 12 month supervision to prisoners on short-term sentences. Inspectors also found inconsistencies in the way prisoners are prepared for release, pre-sentence reports completed in less than a quarter of cases inspected and prisoners’ needs not being identified prior to release in almost a third of inspected cases. In too many cases, CRCs focussed on staying in contact with individuals, rather than supporting and challenging them to address their offending behaviour. The report makes 11 recommendations for improvement which include:-

- Improving local commissioning arrangements and providing sufficient substance misuse and mental health services for people released from prison; reducing the barriers to accessing Universal Credit for at the point of release and developing a national strategy for the provision of appropriate accommodation for those under probation supervision and in need.
- Pilot alternatives to custody for short-term prisoners, including supported accommodation, mental health and substance misuse treatment and, where appropriate, the use of modern monitoring technologies
- Consider developing a clear and accountable mechanism, informed by professional judgement, that could allow reporting on PSS to be suspended where services are not required
- HMPPS to work with HM Courts & Tribunals Service (HMCTS) to ensure that comprehensive pre-sentence reports are prepared where imprisonment is being considered and collect data to analyse and assess outcomes for PSS for all, and for those subject to short sentences.
- CRCs to make sure that arrangements are in place so that responsible officers receive and exchange information, in individual cases, from local drug and alcohol services and ensure work is well targeted and sequenced, with continuity of responsible officer and relationships geared to each individual, where possible
- NPS divisions to work with HMCTS to avoid delays in listing breach applications.

HM Prison and Probation Service has published an [action plan](#) in response to the inspection. Progress against its implementation and delivery will be monitored by HMPPS/MoJ and reviewed annually by HMI Probation.

Upcoming reports and inspection activity

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| • Fire and Rescue Service inspection reports published (second tranche) | June 2019 |
| • Fire and Rescue Service inspection fieldwork commences (third tranche) | June 2019 |
| • Joint Inspection of Domestic Abuse: Evidence-led prosecutions (Police/CSP) | June 2019 |
| • Joint Inspection of Crimes against older people (Police/CPS) | July / Aug 2019 |
| • Joint Inspection of Prosecution team case file quality (Police / CPS) | Fieldwork 2019 |
| • Released Under Investigation: Impact of changes to police bail procedures | Early 2020 |
| • Integrated Offender Management: Follow-up to explore IOM in TR environment | Early 2020 |
| • HMICFRS: Independent study of police air support | 2019/20 |
| • HMICFRS: Police response to county lines (Thematic) | 2019/20 |
| • HMIC: Crime data integrity (individual force reports) | Ongoing |
| • HMI Prisons: Joint inspection of Police Custody Arrangements | Ongoing |
| • HMICFRS: Joint Targeted area inspections of Child Protection | Ongoing |
| • HMI Probation: Joint inspection of Youth Offending Teams | Ongoing |

4. REVIEWS AND INQUIRIES

[Independent review of the Modern Slavery Act 2015 – 22 May 2019](#)

The final review report which was submitted to the Home Secretary on 29 March 2019 and laid in Parliament on 22 May 2019 makes 80 recommendations which include:-

- [Anti-Slavery Commissioner](#): Multi-year budget allocations and greater independence and autonomy of the role. Also ensuring that the Commissioner remains primarily focused on domestic issues
- [Transparency in Supply Chains](#): Increase compliance and mandatory reporting, extend to public sector, greater monitoring of compliance and sanctions, ensure companies cannot state they have done nothing
- [Independent Child Trafficking Advocates](#): roll out revised model as quickly as possible, extend service to those aged up to 21 or 25, remove 18 month limit for those needing longer, rename 'Independent Guardians'
- [Legal application](#): Issue guidance to assist interpretation of the act, make clear that a child is not able to consent to any element of slavery, ensure Reparation Orders are at the forefront of the Court's mind, prioritise financial investigations in every case, clarify relationship between the NRM and criminal justice process, provide clear guidance on the statutory defence and compensation available to victims.

Although not within the scope of the review, the report also highlights the inconsistent support available for victims post-NRM and risks relating law reform in neighbouring European countries (sex-buyer law) which could result in the UK being seen as an 'easier target' for traffickers. The Government [intends](#) to consider all recommendations in depth, before making a formal response in summer 2019.

[Modern Slavery Police Transformation Programme Annual Report 2018/19 – 20 May 2019](#)

Report describing the way in which the Programme is supporting police forces, regional organised crime units and national law enforcement agencies to improve their response to modern slavery. Primarily this involves identifying and promoting good practice, providing resources to underpin collaboration and moving information more effectively around the police system.

[Government interim response to Law Commission report on the Sentencing Code – 22 May 2019](#)

Government response accepts the principal recommendation to enact the draft Sentencing Code Bill and draft Sentencing (Pre-consolidation Amendments) Bill. Response also proposes to give the 11 more complex additional recommendations careful consideration.

Inquiries

[Detention of children with learning disabilities](#) - JC on Human Rights – Oral evidence – 5 June 2019

[Apprenticeships programme: progress review](#) - Public Accounts – Latest evidence 25 May 2019

[Court and Tribunal Reforms](#) – Justice Committee – Latest evidence 21 May 2019

[Serious Violence Strategy](#) - Home Affairs Committee – Latest evidence 21 May 2019

[Islamophobia](#) – Home Affairs Committee – Latest evidence 21 May 2019

[The Macpherson Report: Twenty Years On](#) – Home Affairs Committee – Latest evidence 14 May 2019

[Modern Slavery](#) – Home Affairs Committee - latest evidence 24 April 2019

[Cyber security in the UK](#) – Public Accounts Committee – Latest evidence – 1 April 2019

[Progress implementation Lammy Review recommendations](#) – Justice Committee – 26 March 2019

[The role of the magistracy \(follow up\)](#) – Justice Committee – latest evidence 12 February 2019

Commissioner's e-Briefing: 3 June 2019

[Serious Fraud Office](#) – Justice Committee Inquiry – Oral Evidence Session - 18 December 2018

[Youth Detention](#) – JC on Human Rights - latest evidence 13 December 2018

[Racial harassment in higher education](#) – Equality and HR Commission – Launched 4 December 2018

[Work of the Home Office](#) – Home Affairs Committee – Oral evidence session 13 November 2018

[Counter-terrorism](#) - Home Affairs Committee – latest evidence 24 October 2018

[Young victims of financial crime inquiry](#) – APPG on financial crime – Open

[Pitchford Undercover Policing inquiry](#) – Open

[Independent Inquiry into Child Sexual Abuse \(IICSA\)](#) – Open

5. LEGISLATION

[Sentencing \(Pre-consolidation Amendments\) Bill](#) – Introduced 23 May 2019 **NEW** [Briefing](#)

Bill making largely technical amendments to existing sentencing legislation to facilitate the consolidation of sentencing procedure law via the Law Commissions 'Sentencing Code'. It removes historic layers of legislation and gives effect to the 'clean sweep' of sentencing legislation. It also makes changes to the existing legislation which are required, or otherwise desirable, to enable the consolidation to take place

[Asset Freezing \(Compensation\) Bill](#) – Commons 2nd reading – TBA

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

[Modern Slavery \(Victim Support\) Bill](#) – Commons 2nd reading – TBA

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

[Briefing](#)

[Age of Criminal Responsibility Bill](#) – Lords 3rd Reading – TBA

Private Members' Bill to raise the age of criminal responsibility from 10 to 12

[Briefing](#)

[Criminal Records Bill](#) - Lords Committee Stage – TBA

Private Members' Bill to amend the length of time for which an individual may have a criminal record under the Rehabilitation of Offenders Act 1974

[Lords Briefing](#)

[Anonymity \(Arrested Persons\) Bill](#) - Lords Committee stage – TBA

Private Members' Bill to prohibit the publication of certain personal information until an arrested person has been charged with an offence / set out circumstances where such information can be published

[Emergency Response Drivers \(Protections\) Bill](#) - Commons 2nd reading – TBA

Private Members' Bill to protect drivers of emergency vehicles responding to emergencies from civil liability and criminal prosecution in specified circumstances and related provision about criminal proceedings

[Freedom of Information \(Extension\) Bill](#) – Commons 2nd reading – TBA

Private Members' Bill to extend Freedom of Information Act 2000 in respect of public authorities and extend powers of the Information Commissioner

[Human Trafficking \(Child Protection\) Bill](#) - Commons 2nd reading – TBA

[Violent Crime \(Sentences\) Bill](#) – Commons 2nd reading – TBA

Private Members' Bill to increase the minimum custodial sentence on conviction for possession of a knife or other offensive weapon for an offender aged 18 or over and to increase the minimum period of detention and training order for a person aged 16 or 17; set a minimum custodial sentence on conviction for an offender in possession of a knife and intending to commit an offence or having a weapon to use in committing murder

[Youth \(Services and Provisions\) Bill](#) – Commons 2nd reading – TBA

Private Members' Bill to require the Secretary of State to promote and secure youth services and provision of a requisite standard; to impose a duty on local authorities to provide youth services and establish local youth service partnerships with youth participation

[Licensing of Taxis and Private Hire Vehicles Bill](#) – Lords 2nd reading – TBA

Private Members' Bill to make provision about the exercise of taxi and private hire vehicle licensing functions in relation to persons about whom there are safeguarding or road safety concerns [LGA article](#)

[Criminal Fraud \(Private Prosecutions\) Bill](#) - Commons 2nd reading – TBA

Private Members' Bill to make provision about private prosecutions in cases of suspected criminal fraud

[Foreign Nationals \(Criminal Offender & Prisoner Removal\) Bill](#) - Commons 2nd reading – TBA

Private Members' Bill to make provision for creation of secure safe houses for children subject to trafficking

[Policing Resources Bill](#) - Lords 2nd reading - TBA

Private Members' Bill to make provision for ensuring that police forces in England and Wales have sufficient resources to deliver police services. Proposes the appointment of an independent body to report annually on adequacy of police grant funding

[Victims of Crime \(Rights, Entitlements, Notification of CSA\) Bill](#) – Lords 2nd reading – TBA

Private Members' Bill to make provision for specifying new statutory rights and entitlements for victims of crime under the Victims Code of Practice; require PCCs to assess victims services; increase duties of the Victims and Witnesses Commissioner; grant victims the right to request a review of a decision not to prosecute

[Road Traffic Offenders \(Surrender Driving Licences\) Bill](#) - Lords 2nd reading - TBA

Private Members' Bill to make provision about the provision and surrender of driving licences or certificates in relation to certain offences; make provision in relation to identifying persons in connection with FPNs etc.

[Modern Slavery \(Transparency in Supply Chains\) Bill](#) – Lords 2nd reading – TBA

Private Members' Bill to make further provision for transparency in supply chains in respect of slavery and human trafficking

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- **[Draft Domestic Abuse Bill](#)** to provide for a statutory definition of domestic abuse, establish the office of Domestic Abuse Commissioner; provide for a new Domestic Abuse Protection Notice and Domestic Abuse Protection Order; prohibit perpetrators of domestic and other forms of abuse from cross-examining their victims in person in the family courts; create a statutory presumption that complainants of an offence involving behaviour that amounts to domestic abuse are eligible for special measures in the criminal courts; enable domestic abuse offenders to be subject to polygraph testing as a condition of their licence; place Domestic Violence Disclosure Scheme guidance on a statutory footing; ensure local authorities grant secure lifetime tenancies for social tenant, where reason is in connection with domestic abuse.
 - **[Draft Drones Bill](#)**
 - **[Draft Mental Health Bill](#)**

6. CONSULTATIONS

[Review of drugs: call for evidence](#)

Home Office call for evidence to inform an independent review of drugs led by Professor Dame Carol Black. Interested parties are invited to share their insights and experiences in order to increase our understanding of both drug use and drug supply.

Open date: 10/05/2019

Close date: 07/06/2019

[Criminal Justice Joint Inspection Programme 2019/20](#)

Joint Criminal Justice System Inspection programme for 2019/20 detailing proposed core inspections, thematic inspections, new inspections and scoping and feasibility studies in which two or more of our inspectorates will be working together in 2019/20. Includes proposed feasibility studies for ethnic disproportionality within the CJS, Welfare and Dignity in Custody, Mental Health and Youth Violence

Open date: 14/05/2019

Close date: 11/06/2019

[Children not in school](#)

Department for Education consultation on proposals to introduce register of all children not being educated in state-funded or registered independent schools and to introduce a legal duty for local authorities to provide assistance and resources to support parents who choose to educate their children at home

Open date: 02/04/2019

Close date: 24/06/2019

[Violence and abuse toward shop staff: call for evidence](#)

Home Office call for evidence seeking views from organisations and individuals wishing to contribute to understanding the problem of violence and abuse toward shop staff in England and Wales. Responses are encouraged from retailers, trade associations and unions, as well as those working in the retail industry

Open date: 05/04/2019

Close date: 28/06/2019

[Online Harms White Paper](#)

Home Office White Paper seeking views on government plans to make internet companies more responsible for their users' safety online, especially children and other vulnerable groups, via a **mandatory "duty of care"** and to introduce new standards and penalties alongside an independent regulatory body to enforce them

Open date: 08/04/2019

Close date: 01/07/2019

[Sentencing offenders with mental health conditions](#)

Sentencing Council consultation on draft guideline on sentencing offenders with mental health conditions or disorders, including principles that courts should focus on individual circumstances and decide how much responsibility the offender retains for the offence, given the specific facts of the case.

Open date: 09/04/2019

Close date: 09/07/2019

[Support for victims of domestic abuse in safe accommodation](#)

Ministry of Housing, CLG consultation seeks views of victims, survivors, service providers, local authorities, and PCCs on proposals to place a legal duty on local authorities to deliver support to meet the diverse needs of survivors of domestic abuse and their children in accommodation-based services.

Open date: 13/05/2019

Close date: 02/08/2019