

## Police and Crime Commissioner's Horizon Scanning Briefing

- 1. Policy and Practice** *Government strategy, guidance and policy announcements*
- 2. Research and Statistics** *Policing and criminal justice statistical publications and research*
- 3. Audits and Inspections** *Criminal justice inspectorate reports and government audits*
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To be included on our mailing list, please contact [Dan Howitt](#), Nottinghamshire OPCC

## 1. POLICY AND PRACTICE

### [Lord Ferrers Awards for Volunteers in Policing opens for nominations](#) – 5 June 2019

The awards recognise exceptional volunteer dedication across 10 individual and team categories including Special Constabulary, Police Support Volunteer, Volunteer Police Cadet, Employer Supported Policing Award, Leadership Award, Technical Innovation Award and OPCC Volunteer. Deadline for nominations is 15 July 2019

### [Apply for funding: Youth Endowment Fund](#) – 28 May 2019

The £200m Youth Endowment Fund opens for bids to support programmes and community partnerships working with children (aged 10 to 14) at risk of being drawn into crime and violence. Bidding is open to charities and social enterprises, for-profit organisations and public sector agencies including schools, local authorities and police. Applicants can apply for up to two years of funding, and must be in a position to use the first £100,000 of funding between October 2019 and March 2020. The deadline for bids is 23 July 2019.

### [New national strategy to tackle Gypsy, Roma and Traveller inequalities](#) – 6 June 2019

Communities Minister launches national strategy to tackle entrenched inequality and improve the lives of Gypsy, Roma and Traveller communities. The strategy complements £200,000 funding made available for 6 projects aiming to improve educational attainment, health and social integration outcomes for Gypsy, Roma and Traveller communities, 22 projects funded through the Controlling Migration Fund and 2 projects aiming to improve the reporting of hate crime by Gypsy, Roma and Traveller communities.

### [Indicators of Integration framework launched](#) – 3 June 2019

Immigration Minister launches a new Home Office resource for local authorities, charities and those working with groups at risk of poor integration. The framework provides practical ways to understand and measure the integration of refugees and migrants.

### [Justice Minister keynote speech – Modernising Criminal Justice Conference](#) – 11 June 2019

Minister calls for a 'whole system approach' to criminal justice reform to "turn the tide on reoffending, with safe, secure and modern rehabilitative prisons, effective alternatives in the community for the punishment and treatment of offenders and the protection of the public – 'it is clear that short prison sentences simply aren't working' - probation services that are stronger and see more investment in skilled staff and innovation, and greater use of new technology, such as GPS tags and video conference centres in jails.

# Commissioner's e-Briefing: 17 June 2019

## [New anti-knife crime school lessons](#) – 5 June 2019

Home Office and the Personal, Social, Health and Economic Association issue PSHE teachers with new hour-long lesson plans for children aged between 11 and 16. The plans aim to confront the myths realities of carrying a knife and include real-life case studies of young people from the latest [#knifefree](#) campaign along with new content on the importance of having good role models. The plans follow a series of lessons on knife possession introduced in 2018.

## [Ministry of Justice Victim and Witness funding 2019/20](#) – Published 5 June 2019

Ministry of Justice publishes details of grant funding awarded to PCCs and nationally commissioned service providers from the Victim and Witness Budget to deliver victim and witness support.

## [Strengthening probation, building confidence engagement events](#) – Ongoing updates

A range of sessions have been scheduled in London, Cardiff, Manchester and York throughout June, July and August in addition to webinars being held on 25<sup>th</sup> June and 22<sup>nd</sup> July 2019.

## [A guide to using artificial intelligence in the public sector](#) – 10 June 2019

Government Digital Service and the Office for Artificial Intelligence publish joint guidance on how to build and use artificial intelligence (AI) in the public sector, including how to assess whether it will help meet user needs and how to implement AI ethically, fairly and safely. The Minister for Implementation also launched an online marketplace to support tech start-ups sell to the public sector.

## [Home Office Guidance for domestic homicide review chairs on support for families](#) – 6 June 2019

## [Home Office Guidance on the Multi-agency assurance panels process \(NRM\)](#) – 5 June 2019

## [IOPC Monthly Roundup: May 2019](#) – Published 12 June 2019

## [College of Policing Brief: May/June 2019](#) – Published 14 June 2019

## [Animal Welfare \(Service Animals\) Act 'Finn's Law' comes into force](#) – 8<sup>th</sup> June 2019

## [Legislation abolishing 'same roof' compensation rule comes into effect](#) – 13 June 2019

**Recent Parliamentary briefings:** [Dangerous driving e-petition](#) (13 Jun), [Domestic abuse and homelessness](#) (11 Jun), [Domestic Abuse and the Family Courts](#) (7 Jun), [Online pornography: age verification](#) (6 Jun), [Imprisonment for Public Protection](#) (6 Jun), [Policing of protests](#) (5 Jun), [Statutory Homelessness](#) (3 Jun), [Policing in the UK](#) (3 Jun), [Support Available to Victims of Domestic Violence](#) (31 May), [Police stations – are they a thing of the past?](#) (28 May)

**Recent Parliamentary debates:** [Domestic Abuse and Homelessness](#) (12 Jun), [Hate Crime Action Plan](#) (12 Jun), [Homophobic and Misogynistic Attacks](#) (11 Jun), [Knife Crime](#) (10 Jun), [Victims of Domestic Violence and Abuse](#) (6 Jun), [Crime and ASB: Small Towns](#) (5 Jun), [Cost of Policing Football](#) (4 Jun), [Telephone and Online Scams](#) (4 Jun)

## 2. RESEARCH, DEVELOPMENT AND STATISTICS

### [The Use of Algorithms in the Criminal Justice System](#) – 4 June 2019

Law Society publishes findings of the Technology and Law Public Policy Commission's review of the use of algorithms in the CJS. The report concludes that while algorithms have the potential to deliver significant benefits to individuals and communities – this should not be taken for granted. An uncritical reliance on technology could lead to wrong decisions that threaten human rights and undermine public trust in the justice system. The report makes recommendations which include strengthening oversight, strengthening algorithmic protections in data protection, ethical and transparent procurement, clarity of the lawful basis of algorithmic systems in the criminal justice system and significant investment in analytical capacity and capability to support public bodies in understanding the appropriateness of algorithmic systems and how to deploy them responsibly.

### [Ending the inertia for women offenders: a plan to transform outcomes](#) – 6 June 2019

Crest Advisory report highlights the lack of progress in delivering improvements in outcomes for female offenders and sets out a blueprint for how PCCs, prisons, probation, health services, police and charities can remove barriers to change for women offenders. The report makes a range of recommendations including:-

- Piloting diversion pathways in courts to identify women in need of intervention
- Exploring new requirements for courts to attach financial planning support as a condition of sentence
- Establishing retail-based diversion schemes and trialling new rehabilitative out of court disposals for women
- Developing a better understanding of women entering the criminal justice system via non-policing routes
- Developing vulnerable women's strategy involving criminal justice and other agencies
- Commission analysis of where local women are in prison to understand how it will be impacting on family life
- Ensure pre-sentence reports provide information about women's needs and offending circumstances
- Devolve custody budgets for women to PCCs and mayors to increase investment in community provision
- Develop alternatives to short custodial sentences and make greater use of electronic tagging
- Comprehensively review current local gender-specific provision to ensure they have a full picture
- Develop gender-informed probation services which stress the importance of support to women offenders

### [Intervening with women offenders \(CARE Programme\)](#) – 6 June 2019

Process and interim outcome study of the Choices, Actions, Relationships and Emotions programme for medium to high risk female prisoners which has been delivered in 2 custodial sites; HMP Foston Hall since 2011 and HMP New Hall since 2014. This study uses quantitative and qualitative methods to gauge the short-term effectiveness of CARE and to gain insight into participant and staff perceptions of the programme.

### [Exploring the nature of muslim groups and related gang activity in prison](#) – 6 June 2019

Findings from qualitative research in 3 high security prisons. The study found the main prisoner group to be a large, diverse group of prisoners who connected through a shared Muslim faith. Membership offered many supportive benefits including friendship, support and religious familiarity. Violence, bullying and intimidation were prevalent with the gang, using religion as an excuse to victimise others. The gang was perceived to be responsible for the circulation of the majority of the contraband goods in the establishments. The report discusses how the findings can be used to inform management approaches, such as ensuring systems are in place to identify and support prisoners who are particularly vulnerable, improve staff training and education, and the use of culturally matched mentors and external experts.

### [Women as Protectors: Outcomes Evaluation](#) – 12 June 2019

NSPCC report capturing learning from programme of work to help mothers protect children from sexual abuse concludes that the programme is effective at placing women in a stronger position to provide a safe environment for their children and mitigate the risk posed by an unsafe man. Women's mental and emotional wellbeing improved during the programme and they gained confidence in their parenting ability. They reported greater knowledge and understanding about sexual abuse and felt better able to talk to their children about it. Women also felt empowered to make decisions about the unsafe men in their lives.

## [ACMD report: Custody-community transitions](#) – 12 June 2019

Advisory Council on the Misuse of Drugs report on reducing drug-related harms that occur when people move between custody and the community highlights a lack of systematic follow-up on and the fragmentation of responsibility for implementing previous recommendations. Previous reports had highlighted continuity of care as being critical, however, latest PHE data suggests that only 32.1% of people assessed as needing treatment when they leave prison enter treatment in the community within 21 days of release. The report recommends:

- minimising the use of sentences of less than 12 months, with the aim of eliminating the use in sentencing of periods of less than 3 months in prison; and reforming the system of supervision on licence to reduce recalls
- Ensure prison services minimise the release of prisoners with complex needs on Friday afternoons
- DWP to accelerate the introduction of the measures listed in the Rough Sleeping Strategy to enable prisoners to access employment or Universal Credit immediately on release and work with the courts and Probation Service to ensure people imprisoned are not overpaid the housing element of Universal Credit
- Prison and probation services develop and extend services that provide face-to-face, individualised support to prisoners who have drug problems in the run up to release and through the transition to the community.

## [Operation of police powers under the Terrorism Act 2000 to March 2019](#) – Published 13 June 2019

Home Office statistics highlight a 40% decrease in arrests for terrorism-related activity in 2018/19 (268) compared to the previous year (443), with levels returning to the pre-2017 average. Of the arrests recorded in 2018/19, 90 (34%) resulted in a charge - of which 70 were charged with terrorism-related offences, 69 (26%) were released without charge and 93 (35%) were either released under bail pending further investigation, or released under investigation. Of the 70 persons charged with a terrorism-related offence, 32 had been prosecuted, all of whom had been convicted. A total of 34 people were awaiting prosecution, one was not proceeded against and three received other outcomes. Falls in the number of arrests were seen across all ethnic groups, but were most pronounced among people from Asian backgrounds. Consequently, the proportion of arrestees who were Asian (36%) fell to a lower level than those who were White (41%). As at 31 March 2019, there were 223 persons in custody in Great Britain for terrorism-related offences, a decrease of 2% on the previous year and marking the first fall since 2012/13.

## [Knife and offensive weapon sentencing statistics to March 2019](#) – Published 13 June 2019

Ministry of Justice statistics highlight a 34% increase in knife and offensive weapon offences formally dealt with by the CJS between 2014/15 (16,438) and 2018/19 (22,041), reaching the highest level recorded since March 2010 (23,667). The proportion of weapon offences resulting in an immediate custodial sentence has risen from 22% to 37% over the last decade, while average sentences rose from 5.5 months to 8.1. The proportion of offenders for whom this is their first possession offence has fallen to 72% - the lowest level since comparable records began in 2009 (80%). [Data available at police force level](#)

## [Youth custody data to April 2019](#) – Published 14 June 2019

Monthly statistics on the population in custody of children and young people within the secure estate

## [Home Office: areas of research interest](#) – Published 6 June 2019

Document setting out some of the key areas where the Home Office would welcome further research. These include: the changing landscape of crime (changes in criminal behaviour, the size and characteristics of the offender population, and pathways into offending, business crime, social media, new technology, crime harm and serious violence), modern slavery, CSE, money laundering, autonomous and unmanned systems, forensic science and extremism.

## Children's Commissioner Reports

- [Advocacy for Children](#) – 13 June 2019
- [We Need to Talk: Access to Speech and Language therapy](#) – 11 June 2019

## [Police Federation launches 2019 Pay and Morale Survey](#) – 10 June

## 3. AUDITS AND INSPECTIONS

### Upcoming reports and inspection activity

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|--|----------------------|
| • Fire and Rescue Service inspection reports published (second tranche)        | w/c 17 June 2019     |
| • Rape Monitoring Group data   | Pending              |
| • Fire and Rescue Service inspection fieldwork (third tranche)                 | June - July 2019     |
| • Joint Inspection of Domestic Abuse: Evidence-led prosecutions (Police/CSP)   | June 2019            |
| • Joint Inspection of Crimes against older people (Police/CPS)                 | July / Aug 2019      |
| • Joint Inspection of Prosecution team case file quality (Police / CPS)        | Fieldwork 2019       |
| • The state of fire and rescue services in England report                      | December 2019        |
| • Released Under Investigation: Impact of changes to police bail procedures    | Forces selected June |
| • Integrated Offender Management: Follow-up to explore IOM in TR environment   | Forces selected July |
| • HMICFRS: Independent study of police air support                             | 2019/20              |
| • HMICFRS: Police response to county lines (Thematic)                          | 2019/20              |
| • <a href="#">HMIC: Crime data integrity (individual force reports)</a>        | Ongoing              |
| • <a href="#">HMI Prisons: Joint inspection of Police Custody Arrangements</a> | Ongoing              |
| • <a href="#">HMICFRS: Joint Targeted area inspections of Child Protection</a> | Ongoing              |
| • <a href="#">HMI Probation: Joint inspection of Youth Offending Teams</a>     | Ongoing              |

## 4. REVIEWS AND INQUIRIES

### [Details of Criminal legal aid review confirmed](#) – 13 June 2019

Ministry of Justice review will consider criminal legal aid throughout the life cycle of a criminal case, including:

- pre-charge advice at police station, advice in Magistrates' & Youth Court and advice and for prisoners
- advice and litigation services in the Crown Court, including for very high cost Crown Court cases

The review will also consider wider changes to the justice, social, economic, business and technological landscape that are impacting on the criminal legal aid system – including HMCTS reform, the Attorney General's review of disclosure, and wider modernisation work being pursued by the Home Office and police.

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### Inquiries

[Detention of children with learning disabilities](#) - JC on Human Rights

[Court and Tribunal Reforms](#) – Justice Committee – Latest evidence 21 May 2019

[Serious Violence Strategy](#) - Home Affairs Committee – Latest evidence 21 May 2019

[Islamophobia](#) – Home Affairs Committee – Latest evidence 21 May 2019

[The Macpherson Report: Twenty Years On](#) – Home Affairs Committee – Latest evidence 14 May 2019

[Independent Inquiry into Child Sexual Abuse \(IICSA\)](#) – Open

## 5. LEGISLATION

### [Asset Freezing \(Compensation\) Bill](#) – Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

### [Modern Slavery \(Victim Support\) Bill](#) – Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

[Briefing](#)

### [Age of Criminal Responsibility Bill](#) – Commons 1<sup>st</sup> reading – TBA

Private Members' Bill to raise the age of criminal responsibility from 10 to 12

[Briefing](#)

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### [Criminal Records Bill](#) - Lords Committee Stage – TBA

Private Members' Bill to amend the length of time for which an individual may have a criminal record under the Rehabilitation of Offenders Act 1974

[Lords Briefing](#)

### [Anonymity \(Arrested Persons\) Bill](#) - Lords Committee stage – TBA

Private Members' Bill to prohibit the publication of certain personal information until an arrested person has been charged with an offence / set out circumstances where such information can be published

### [Sentencing \(Pre-consolidation Amendments\) Bill](#) – Lords 2<sup>nd</sup> reading – 17 June 2019

[Briefing](#)

### [Emergency Response Drivers \(Protections\) Bill](#) - Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to protect drivers of emergency vehicles responding to emergencies from civil liability and criminal prosecution in specified circumstances and related provision about criminal proceedings

### [Freedom of Information \(Extension\) Bill](#) – Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to extend Freedom of Information Act 2000 in respect of public authorities and extend powers of the Information Commissioner

### [Human Trafficking \(Child Protection\) Bill](#) - Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to make provision for the removal of foreign national criminal offenders from UK

### [Violent Crime \(Sentences\) Bill](#) – Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to increase the minimum custodial sentence on conviction for possession of a knife or other offensive weapon for an offender aged 18 or over and to increase the minimum period of detention and training order for a person aged 16 or 17; set a minimum custodial sentence on conviction for an offender in possession of a knife and intending to commit an offence or having a weapon to use in committing murder

### [Youth \(Services and Provisions\) Bill](#) – Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to require the Secretary of State to promote and secure youth services and provision of a requisite standard; to impose a duty on local authorities to provide youth services and establish local youth service partnerships with youth participation

### [Licensing of Taxis and Private Hire Vehicles Bill](#) – Lords 2<sup>nd</sup> reading – TBA

Private Members' Bill to make provision about the exercise of taxi and private hire vehicle licensing functions in relation to persons about whom there are safeguarding or road safety concerns

[LGA article](#)

### [Criminal Fraud \(Private Prosecutions\) Bill](#) - Commons 2<sup>nd</sup> reading – TBA

Private Members' Bill to make provision about private prosecutions in cases of suspected criminal fraud

## **Foreign Nationals (Criminal Offender & Prisoner Removal) Bill - Commons 2<sup>nd</sup> reading – TBA**

Private Members' Bill to make provision for creation of secure safe houses for children subject to trafficking

## **Policing Resources Bill - Lords 2<sup>nd</sup> reading - TBA**

Private Members' Bill to make provision for ensuring that police forces in England and Wales have sufficient resources to deliver police services. Proposes the appointment of an independent body to report annually on adequacy of police grant funding.

## **Victims of Crime (Rights, Entitlements, Notification of CSA) Bill – Lords 2<sup>nd</sup> reading – TBA**

Private Members' Bill to make provision for specifying new statutory rights and entitlements for victims of crime under the Victims Code of Practice; require PCCs to assess victims services; increase duties of the Victims and Witnesses Commissioner; grant victims the right to request a review of a decision not to prosecute

## **Road Traffic Offenders (Surrender Driving Licences) Bill - Lords 2<sup>nd</sup> reading - TBA**

Private Members' Bill to make provision about the provision and surrender of driving licences or certificates in relation to certain offences; make provision in relation to identifying persons in connection with FPNs etc.

## **Modern Slavery (Transparency in Supply Chains) Bill – Lords 2<sup>nd</sup> reading – TBA**

Private Members' Bill to make further provision for transparency in supply chains in respect of slavery and human trafficking

## **Parental Rights (Rapists) and Family Courts Bill – Commons 2<sup>nd</sup> reading – TBA**

Private Members' Bill to remove the parental rights of fathers of children conceived through rape; to make provision for an inquiry into the handling by family courts of domestic abuse and violence against women and girls in child arrangement cases.

## **Police Officer Training (Autism Awareness) Bill - Commons 2<sup>nd</sup> reading – TBA**

## **Unauthorised Encampments Bill – Commons 2<sup>nd</sup> reading – TBA**

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- **Draft Domestic Abuse Bill** to provide for a statutory definition of domestic abuse, establish the office of Domestic Abuse Commissioner; provide for a new Domestic Abuse Protection Notice and Domestic Abuse Protection Order; prohibit perpetrators of domestic and other forms of abuse from cross-examining their victims in person in the family courts; create a statutory presumption that complainants of an offence involving behaviour that amounts to domestic abuse are eligible for special measures in the criminal courts; enable domestic abuse offenders to be subject to polygraph testing as a condition of their licence; place Domestic Violence Disclosure Scheme guidance on a statutory footing; ensure local authorities grant secure lifetime tenancies for social tenant, where reason is in connection with domestic abuse.
  - **Draft Drones Bill** introducing new police powers to issue fixed penalty notices for minor drone offences, request evidence from drone users where there is reasonable suspicion of an offence being committed and to land, seize and search drones. Require registration and competency testing for drone use
  - **Draft Mental Health Bill** to transform mental health care, allow those detained under the MH Act to be allowed to nominate a person of their choice to be involved in decisions about their care. Enable people to express preference for care and treatment and have these listed in statutory 'advance choice' documents

## 6. CONSULTATIONS

### [Children not in school](#)

Department for Education consultation on proposals to introduce register of all children not being educated in state-funded or registered independent schools and to introduce a legal duty for local authorities to provide assistance and resources to support parents who choose to educate their children at home

**Open date: 02/04/2019**

**Close date: 24/06/2019**

### [Violence and abuse toward shop staff: call for evidence](#)

Home Office call for evidence seeking views from organisations and individuals wishing to contribute to understanding the problem of violence and abuse toward shop staff in England and Wales. Responses are encouraged from retailers, trade associations and unions, as well as those working in the retail industry

**Open date: 05/04/2019**

**Close date: 28/06/2019**

### [Online Harms White Paper](#)

Home Office White Paper seeking views on government plans to make internet companies more responsible for their users' safety online, especially children and other vulnerable groups, via a **mandatory "duty of care"** and to introduce new standards and penalties alongside an independent regulatory body to enforce them

**Open date: 08/04/2019**

**Close date: 01/07/2019**

### [Sentencing offenders with mental health conditions](#)

Sentencing Council consultation on draft guideline on sentencing offenders with mental health conditions or disorders, including principles that courts should focus on individual circumstances and decide how much responsibility the offender retains for the offence, given the specific facts of the case.

**Open date: 09/04/2019**

**Close date: 09/07/2019**

### [The Regulatory Reform \(Fire Safety\) Order 2005: call for evidence](#)

Home Office call for evidence to inform a review of the Fire Safety Order which regulates fire safety in non-domestic premises which is due to be updated. Seeking views from enforcing authorities, fire safety professionals and those whose safety must be considered under the order, including employers and employees, landlords, managing agents and residents.

**Open date: 06/06/2019**

**Close date: 31/07/2019**

### [Support for victims of domestic abuse in safe accommodation](#)

Ministry of Housing, CLG consultation seeks views of victims, survivors, service providers, local authorities, and PCCs on proposals to place a legal duty on local authorities to deliver support to meet the diverse needs of survivors of domestic abuse and their children in accommodation-based services.

**Open date: 13/05/2019**

**Close date: 02/08/2019**