

Police and Crime Commissioner's Horizon Scanning Briefing

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To be included on our mailing list, please contact [Dan Howitt](#), Nottinghamshire OPCC

1. POLICY AND PRACTICE

[The Rough Sleeping Strategy](#) – 13 August 2018

[LGA briefing and response](#)

Ministry of Housing, Communities and Local Government launches a £100m rough sleeping strategy setting out the government's vision to halve rough sleeping by 2022 and ending it by 2027. The strategy aims to:-

- **Prevent** rough sleeping via a 'rapid rehousing' response. This will include £3.2m investment in pilots to help prison leavers find stable accommodation, and new funding to support care leavers with complex needs.
- **Intervene** to ensure no one has to sleep rough again. Initiatives include the Somewhere Safe to Stay Pilots (£17m) in around 15 areas to rapidly assess and address the needs people at risk of rough sleeping and up to £2m for mental health and substance misuse treatment for people who are sleeping rough.
- **Recover** – supporting people to find new homes and rebuild their lives via innovative financing initiatives such as the dormant Assets fund (£135m) and [Move On Funding](#) (£50m) to deliver a new supply of homes outside of London for vulnerable people sleeping rough or ready to move on from hostels or refuges.

[Predictive Cyber Analytics Competition](#) – 13 August 2018

This Defence and Security Accelerator (DASA) competition makes up to £1m available for between 5 and 10 proof-of-concept research projects to develop novel solutions to predict and counter future cyber threats. Additional funding will be made available for future phases. The competition closes on 5 November 2018.

[Pilot areas sign up to new Community Sentence Treatment Requirement protocol](#) - 10 August 2018

Justice Secretary update on the 5 areas (Birmingham, Plymouth, Sefton, Milton Keynes and Northampton) engaging in the national 'Community Sentence Treatment Requirement' pilot. Health and justice services in the areas have signed up to a new protocol setting minimum standards of service in diverting offenders into treatment. Additional training has been provided to staff to improve cross-agency collaboration, while local panels ensure that Magistrates and Judges have the information they need to determine whether the offender should be required to receive treatment for their mental health, alcohol or drug issues.

[Home Office Circular 017/2018: Updated guidance on police misconduct](#) – 7 August 2018

[Independent Office for Police Conduct \(IOPC\) Monthly roundup: July 2018](#) – Published 10 August 2018

Recent Parliamentary briefings: [Government response to organised crime and young people's safety](#) (7 Aug), [Sexual harassment in education](#) (2 Aug)

2. RESEARCH, DEVELOPMENT AND STATISTICS

[Modern Slavery Report 2017-18](#) – Published 9 August 2018

CPS Modern Slavery [report](#) shows that charges for modern slavery offences rose by 27% in 2017/18 to 239, while referrals to the CPS from police and other agencies rose by 31% to the highest level on record (355). Despite these increases, the number of prosecutions (284) and convictions (185) saw no significant change in 2017/18 (-3.7% and +2.2% respectively), although conviction rates increased from 61.4% to 65.1%. Increases in modern slavery caseloads have been largely driven by greater proactivity and awareness of the issue among agencies. The report notes, however, that cases are also growing in size and complexity, with the average time taken from investigation to finalisation having doubled since 2015 to almost three years. The average number of victims and witnesses being supported in giving evidence in court in modern slavery cases has also increased from an average of three in 2011 to 7.9 in 2017/18. The report also highlights the growing emergence of exploitation of UK children by members of drug networks and gangs ('county lines') in slavery offences.

[Police Pay and Morale Survey 2018](#) – 13 August 2018

Police Federation publishes [force-level reports](#) on findings from the annual the police officer pay and morale survey for 2018. Headline findings from around 27,300 federated rank officers nationally revealed:-

- A fifth consecutive increase in the proportion of officers dissatisfied with their pay and remuneration (75%)
- 58.7% of respondents said that their own personal morale was low, compared to 60.2% in previous year
- 89% said that morale in their force as a whole was low and 94% said morale in the police service was low
- The proportion feeling that the police were not respected by society at large increased from 65.7% in 2016/17 to 69.3% in 2017/18 – bucking a recent downward trend
- Although the majority of respondents (62.4%) still feel proud to be in the police, 67.8% said that they did not feel valued in the police and 69.4% said that they would not recommend joining the police to others
- 11.9% intending to leave the police within the next two years – a level similar to the previous year
- 38.1% said that promotion would not be worth it for the responsibilities and pressures of the job – which marks a further increase when compared to 2017 (37.2%) and 2016 (26.8%)
- The proportion of respondents who said that they would never want to do a firearms (65.5%), public protection (69.7%) or detective (58.4%) role have all increased slightly in the last 12 months as has the desire for redeployment away from custody, detectives and public protection roles

[The rising tide: Additional days for rule breaking in prison](#) – 4 August 2018

Howard League for Penal Reform paper highlighting rises in the use of additional days of imprisonment for as disciplinary within the prison system. The number of additional days increased from around 160,000 in 2014 to around 360,000 in 2017. The report highlights good practice in the use of restorative approaches and empowering staff to respond to conflict in other ways. Includes 'additional days' data at individual prison level.

[Preventing serious youth violence – what works?](#) – 8 August 2018

Big Lottery report setting out learning from the voluntary and community sector on what works in preventing serious youth violence based on proven and promising practices. This includes raising aspirations and providing positive role models, building the resilience of young people to cope with and bounce back from adversity, building young people's skills and confidence to manage conflict, cope with peer pressure and make the right choices, recognising the value of supportive, trusting relationships and ensuring support extends into the community and builds on what is already working well locally

[Estimating the prevalence of the 'toxic trio'](#) – 14 August 2018

Children's Commissioner report estimates that between 103,000 and 420,000 children (aged 0 to 17) in England are likely to be living in households where the 'toxic trio' of domestic violence and abuse, parental substance misuse and parental mental health issues are all present. Between 2.1 million and 5.4 million children are estimated to live in households where at least one of the 'toxic trio' factors is present.

[Reported road casualties involving illegal alcohol levels: 2016](#) – Published 9 August 2018

Department for Transport publishes final estimates showing that between 220 and 250 people were killed in drink-drive accidents in Britain in 2016 where at least one driver was over the drink-drive limit. While this represented an 18% increase on levels in 2015, the rise is not statistically significant and continues a period of stability seen since 2010. The number of people killed or injured in drink-drive accidents rise by 7% to 9,040. While the total number of drink-drive accidents rose by 6% to 6,070. [Reported drink and drive statistics](#)

[Fire and rescue incident statistics 2017/18](#) – 9 August 2018

Latest Home Office statistics show no significant change (+1%) in the number of incidents attended (564,827) by FRs in 2017/18 compared to 2016/17, but a 29% decrease in incidents attended compared to 10 years ago (791,746). Fires (167,150) represented around 30% of all incidents attended – having by 3% over the previous year. This was driven by an increase in secondary fires, such as grass and heathland, while primary fires showed a marginal decrease. FRs also attended 225,625 false alarms (40%) and 172,052 non-fire incidents (30%) in 2017/18 – which was similar to levels in 2016/17. Previous years have seen marked increases in medical incidents attended by FRs, however this has tailed off in 2017/18 due to many of the emergency medical trials stopping in September 2017. While fire-related fatalities have fallen significantly since 1981/82, levels increased by 27% in 2017/18 to 344 – largely impacted by 71 fatalities following the Grenfell Tower fire.

[Police use of force data](#) – 14 August 2018

NPCC publishes list of links to data on use of force at individual police force level. Police forces have been required to regularly publish this information since April 2017.

[Unduly Lenient Sentence Scheme statistics 2017](#) – Published 6 August 2018

[Attorney General's Office](#) publishes latest unduly lenient sentence scheme statistics which provides details of the 137 offenders that had their sentences increased under scheme as they were deemed to be too low.

3. AUDITS AND INSPECTIONS

Upcoming reports and inspection activity

- [HMIC: Crime data integrity \(individual force reports\)](#) Ongoing
- HMI Prisons: Joint inspection of Police Custody Arrangements Ongoing
- HMICFRS: National Child Protection Inspection (HMIC-led) examining police effectiveness in their interactions with children, from initial contact and early identification of children who are at risk, through to investigation Ongoing
- HMICFRS: Hate Crime thematic inspection 2017/18
- HMICFRS: Counter Terrorism thematic inspection 2017/18
- HMICFRS: Independent study of police air support
- HMICFRS: Police response to county lines (Thematic)

4. REVIEWS AND INQUIRIES

[A Sporting Chance: An independent review of sport in justice](#) – 11 August 2018

Ministry of Justice and Edward Argar MP publish independent review identifying the role that sport and physical activity can play in rehabilitation and reducing reoffending. In highlighting best practice from across the custodial estate, the report makes recommendations for:-

- Every prison, YIO, Secure Training Centre and Secure Children's Home to devise and implement an integrated physical activity and wellbeing strategy – with provision that is responsive to individual needs
- Senior managers to encourage partnerships between prisons, communities, sporting groups and bodies, and for Commissioners and education providers to develop a flexible approach to delivery
- The Ministry of Justice to develop a physical activity strategy for women and girls in prison and review Release on Temporary Licence, Mobility and related policies to facilitate meaningful sports-based learning
- HM Prison and Probation Service to create and implement a dedicated physical activity monitoring and evaluation strategy which supplements existing Ofsted and HM Inspectorate of Prisons monitoring

[Universal Credit and domestic abuse and domestic abuse](#) – 1 August 2018

Work and Pensions Committee report warns that single household payments of Universal Credit could put claimants living with domestic abuse at risk, and urges the government to ensure payments are received fairly, safeguards and services are improved and domestic abuse specialists are appointed in every Jobcentre plus

Inquiries

[Modern Slavery](#) – Launched 18 July 2018

Home Affairs Committee inquiry to examine progress made in the three years since the Modern Slavery Act came into force. Accepting written submissions until 7 September 2018

[Serious Violence Strategy](#) - Home Affairs Committee – Open

[Domestic Abuse](#) – Home Affairs Committee – latest evidence 17 July 2018

[Prison Population 2022: Planning for the Future](#) – Justice Committee - latest evidence 11 July 2018

[Digital currencies inquiry](#) – Treasury Committee – latest evidence 4 July 2018

[Economic crime inquiry](#) – Treasury Committee - latest evidence 4 July 2018

[Policing for the future](#) – Home Affairs Committee – latest evidence 19 June 2018

[Emergency Services Network](#) – Public Accounts Committee – latest evidence 21 February 2018

[Counter-terrorism](#) - Home Affairs Committee – Open

[Young victims of financial crime inquiry](#) – APPG on financial crime - Open

[Spread of so-called 'pop-up' brothels](#) – APPG on prostitution – Open

[Cycle safety Review](#) – Department for Transport - Open

[Pitchford Undercover Policing inquiry](#) - Open

[Independent Inquiry into Child Sexual Abuse \(IICSA\)](#) - Ongoing

5. LEGISLATION

[Assaults on Emergency Workers \(Offences\) Bill](#) – Royal Assent – TBA

[Briefing](#)

Private Members' Bill to make certain offences aggravated when perpetrated against emergency workers

[Mental Health Units \(Use of Force\) Bill](#) – Lords 2nd reading – 7 September 2018

[Briefing](#)

Private Members' Bill to make provision about the oversight and management of use of force in mental health units and the use of body cameras by police in the course of duties in relation to people in mental health units

[Asset Freezing \(Compensation\) Bill](#) – Commons 2nd reading – 26 October 2018

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

[Modern Slavery \(Victim Support\) Bill](#) – Commons 2nd reading – 23 November 2018

[Briefing](#)

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

[Prisons \(Interf. with Wireless Telegraphy\) Bill](#) – Lords 2nd reading – TBA

[Briefing](#)

Private Members' Bill includes provisions to create a new power for the Secretary of State to authorise public communications providers, such as mobile network operators, to interfere with systems in order to disrupt the unlawful use of mobile phones in prisons. Amend existing Prisons (Interf. with Wireless Telegraphy) Act 2012.

[Voyeurism \(Offences\) Bill](#) – Commons Report Stage – 5 September 2018

[Commons briefing](#)

Government Bill to insert a new offence under Section 67 of the Sexual Offences Act 2003 to include instances of 'upskirting' where the purpose is to obtain sexual gratification or cause humiliation, distress or alarm.

[Stalking Protection Bill](#) - Commons Report Stage – 23 November 2018

[APCC response](#)

Private Members' Bill (with Government support) to make provision for protecting persons from risks associated with stalking, including the introduction of new civil Stalking Protection Orders (SPOs)

[Courts and Tribunals \(Judiciary and Functions of Staff\) Bill](#) – Lords Report Stage – TBA

[Briefing](#)

Government Bill to increase efficiency by allowing greater flexibility to deploy the right judge to the right case. Appropriately qualified and experienced court and tribunal staff will also be able to deal with routine matters

[Counter-Terrorism and Border Security Bill](#) – Commons Report Stage – TBA

[Briefing](#)

Government Bill to close gaps in existing counter-terrorism legislation, extend the [offence](#) of inviting support for a proscribed organisation to cover reckless expressions of support, update the [offence](#) of obtaining information likely to be useful to a terrorist to cover material that is just viewed or streamed over the internet

[Offensive Weapons Bill](#) – Public Bill Committee – 13 September 2018

[Overarching documents](#)

[Briefing](#)

Government Bill to ban the sale of the most dangerous corrosive products to under-18s, make it a criminal offence to possess corrosive substances in a public place without good reason, restrict online sales of knives

[Age of Criminal Responsibility Bill](#) – Lords Committee Stage – TBA

[Briefing](#)

Private Members' Bill to raise the age of criminal responsibility from 10 to 12

[Criminal Records Bill](#) - Lords Committee Stage – TBA

[Lords Briefing](#)

Private Members' Bill to amend the length of time for which an individual may have a criminal record under the Rehabilitation of Offenders Act 1974

[Children Act 1989 \(Amendment\) \(FGM\) Bill](#) – Lords Committee stage – TBA

[Commons briefing](#)

Private Members' Bill to state that proceedings under Section 5A of, and Schedule 2 to, the Female Genital Mutilation Act 2003 are family proceedings

Commissioner's e-Briefing: 20 August 2018

[Freedom of Information \(Extension\) Bill](#) – Commons 2nd reading – 26 October 2018

Private Members' Bill to extend Freedom of Information Act 2000 in respect of public authorities and extend powers of the Information Commissioner

[Emergency Response Drivers \(Protections\) Bill](#) - Commons 2nd reading – 23 November 2018

Private Members' Bill to protect drivers of emergency vehicles responding to emergencies from civil liability and criminal prosecution in specified circumstances and related provision about criminal proceedings

[Violent Crime \(Sentences\) Bill](#) – Commons 2nd reading – 26 October 2018

Private Members' Bill to increase the minimum custodial sentence on conviction for possession of a knife or other offensive weapon for an offender aged 18 or over and to increase the minimum period of detention

[Youth \(Services and Provisions\) Bill](#) – Commons 2nd reading – 26 October 2018

Private Members' Bill to require the Secretary of State to promote and secure youth services and provision of a requisite standard; impose a duty on local authorities to provide youth services and establish local partnerships

[Criminal Fraud \(Private Prosecutions\) Bill](#) - Commons 2nd reading – 26 October 2018

Private Members' Bill to make provision about private prosecutions in cases of suspected criminal fraud

[Licensing of Taxis and Private Hire Vehicles Bill](#) – Lords 2nd reading – 26 October 2018

Private Members' Bill to make provision about the exercise of taxi and private hire vehicle licensing functions in relation to persons about whom there are safeguarding or road safety concerns [LGA article](#)

[Discarded Needles \(Offences\) Bill](#) - Commons 2nd reading – 23 November 2018

Private Members' Bill to make it an offence to discard needles in public places in specified circumstances

[Human Trafficking \(Child Protection\) Bill](#) - Commons 2nd reading – 18th January 2019

Private Members' Bill to make provision for the removal of foreign national criminal offenders from UK

[Foreign Nationals \(Criminal Offender & Prisoner Removal\) Bill](#) - Commons 2nd reading – 22nd Feb 2019

Private Members' Bill to make provision for creation of secure safe houses for children subject to trafficking

[Service Animals \(Offences\) Bill](#) - Commons 2nd reading – TBA

Private Members' Bill to make it an offence to attack service animals, including police dogs and horses; to make certain offences aggravated when perpetrated against such animals.

[Policing Resources Bill](#) - Lords 2nd reading - TBA

[Victims of Crime \(Rights, Entitlements, Notification of CSA\) Bill](#) – Lords 2nd reading – TBA

[Anonymity \(Arrested Persons\) Bill](#) - Lords 2nd reading – TBA

[Road Traffic Offenders \(Surrender Driving Licences\) Bill](#) - Lords 2nd reading - TBA

[Modern Slavery \(Transparency in Supply Chains\) Bill](#) – Lords 2nd reading – TBC

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- **[Draft Domestic Abuse Bill](#)** to better prevent domestic abuse by promoting awareness, protecting and supporting victims, pursuing and deterring and rehabilitating perpetrators and improving performance across all local areas, agencies and sectors. The Bill aims to ensure victims have the confidence to come forward and report their experiences and includes proposals to establish a Domestic Violence Abuse Commissioner to hold the justice system to account in tackling domestic abuse, define domestic abuse in law, create new domestic abuse civil prevention and protection order regime, ensure that sentencing of abusive behaviour involving children reflects the life-long impact that this abuse can have and [ratify the Istanbul Convention](#) to allow certain offences committed by British citizens anywhere in the world to be prosecuted in UK courts

6. CONSULTATIONS

[Supporting Ex-Offenders on their Path to Employment](#)

Ministry of Justice call for evidence seeking case studies from public, private and voluntary sector employers and organisations which support ex-offenders to find employment.

Open date: 04/07/2018

Close date: 31/08/2018

[Review of legal aid for inquests](#)

Ministry of Justice call for evidence seeking views on people's experience of the current inquests system in view of recent criticisms levelled against the availability of legal aid, including for death in custody cases and deaths where the state may have been involved.

Open date: 19/07/2018

Close date: 31/08/2018

[Search Warrants](#)

Law Commission review inviting comments on proposals to simplify the law in relation to search warrants, make the law fairer by extending protections, improving judicial scrutiny and making the law more transparent; modernise the law to ensure that it reflects current technology and the changing nature of investigations and; make the law more cost-effective by introducing a streamlined way to obtain a warrant

Open date: 05/06/2018

Close date: 05/09/2018

[Modern Slavery: Call for Evidence](#)

Home Affairs Committee call for evidence on the scale and nature of modern slavery, impact of the Modern Slavery Act 2015, how to increase understanding and reporting of slavery, the impact of 'county lines', what success in tackling modern slavery would look like, current levels of support for victims, and how it can be improved and what the priorities for the new Independent Anti-Slavery Commissioner should be

Open date: 08/07/2018

Close date: 07/09/2018

[Guideline on sentencing where there is no offence-specific guideline](#)

Sentencing Council consultation on draft General sentencing guideline for use where there is no offence specific guideline

Open date: 09/06/2018

Close date: 11/09/2018

[Drone legislation: use, restrictions and enforcement](#)

Government consultation on proposed measures to prevent the misuse of drones, which include police powers to issue fixed penalty notices for failure to comply with drone rules; use of counter-drone technology to protect public events and critical national infrastructure and stop contraband reaching prisons; minimum age restrictions on drone ownership and regulating and mandating 'apps' for pilots to file their flight plans

Open date: 26/07/2018

Close date: 17/09/2018

[Strengthening probation, building lives](#)

Ministry of Justice consultation seeking feedback on proposed changes to the structure and content of Probation and Community Rehabilitation Company services. This includes plans to strengthen offender supervision, invest more in through-the-gate support, align CRC and NPS areas in England and strengthen ties with key partners and develop opportunities to co-commission rehabilitation services with PCCs.

Open date: 27/07/2018

Close date: 21/09/2018

[Anti-money laundering](#)

Law Commission consultation seeking feedback on proposed statutory guidance on what to look for and issuing a set format for submitting suspicious activity reports; a new power to require additional detail and record keeping requirements targeted at specific transactions; providing detail as to what amounts to a defence of 'reasonable excuse' for not making a suspicious activity report

Open date: 20/07/2018

Close date: 05/10/2018

[New cycling offences: causing death or serious injury when cycling](#) **NEW**

Department for Transport consultation seeks views on government proposals to introduce new offences of causing death or serious injury while cycling and changes to the existing offences of dangerous and careless cycling. The consultation recognises the difficulties of trying to create general parity between cyclists and drivers in terms of licensing and insurance, for example, but seeks to more closely align penalties for offences that result in death or serious injury.

Open date: 12/08/2018

Close date: 05/11/2018