

Police and Crime Commissioner's Horizon Scanning Briefing

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To be included on our mailing list, please contact [Dan Howitt](#), Nottinghamshire OPCC

1. POLICY AND PRACTICE

[Apply for funding: £6m Integrated communities English language programme – 5 September 2018](#)

Ministry of Housing, Communities and Local Government invites councils, charities and other providers to bid for funding to deliver the government's new integrated communities English language programme which is due to commence in April 2019. The deadline for applications is 31 October 2018.

[Apply for funding: £1.3m Women's Mental Health Peer Support Programme – 12 September 2018](#)

The mental health charity Mind and Agenda, the alliance for women and girls at risk, launch a £1.3m fund for women's mental health peer support grants to respond to the needs of women experiencing multiple disadvantage and are frequently under-represented in services. Deadline for applications is 15 October 2018.

[Apply for funding: Early Intervention Youth Fund – Deadline extended to 28 September 2018](#)

[Victims Strategy published – 10 September 2018](#)

New Victim's Strategy sets out the government's vision for a justice system that supports more victims to speak up by giving them the certainty that they will be understood, protected, and supported throughout their journey, regardless of their circumstances or background. The strategy includes commitments to:-

- Consult on and revise the Victims' Code by the end of 2019 to ensure entitlements reflect victim needs and agencies are held to account for compliance through improved reporting, monitoring and transparency
- Better enforcement of the Victims' Code, with increased responsibility for PCCs in monitoring delivery
- Consult on and amend a Victims' Law and strengthen the powers of the Victims' Commissioner's
- Consult on establishing an Independent Advocate (IPA) to help bereaved families following tragic events
- Review the entire Criminal Injuries Compensation Scheme (CICS) so it reflects the changing nature of crime
- Abolish the 'same roof rule' which denied compensation for some victims who lived with their attacker
- Simplify the Victim Contact Scheme and improve the quality of communication during the parole process
- Allow Victim Personal Statements at parole hearings and roll out revised training for Victim Liaison Officers
- Improve police training and trial the use of BWV cameras to take Victim Personal Statements
- Increase spending by £8m on Sexual Assault Referral Centre support for victims of sexual abuse
- Invest £8m in interventions to ensure support is available to children who witness domestic abuse
- 25% increase in registered Intermediaries helping vulnerable victims and witnesses give their best evidence
- Improve court environments, including the development of new victim-friendly waiting areas
- Develop a new delivery model for victim support services, and coordinate funding across government

Commissioner's e-Briefing: 17 September 2018

[Revised joint guidelines on Victim Personal Statements](#) – 13 September 2018

Criminal Justice partners publish clearer guidance for police and prosecutors to ensure victims of crime have the chance to speak in court about the impact offending has had on their lives

[Joint statement on chief officer recruitment and tenure](#) – 14 September 2018

NPCC, [APCC](#) and the [College of Policing](#) issue a joint statement on chief officer recruitment and tenure in view of the level of turnover and small pool of officers applying for the roles. A round table event has been set up to discuss the issues of chief constable selection, tenure, leadership and training in detail and identify solutions.

[Call for practice: Vulnerability and violent crime programme](#) – 23 August 2018

The College of Policing is seeking the views of officers and staff as part of a £3m programme funded via Home Office Police Transformation Fund to develop the evidence base on vulnerability and violent crime. Officers and staff are being called on to share their expertise in tackling vulnerability and violent crime which could be shared nationally. Areas of interest for the programme include knife crime, gangs, county lines, criminal exploitation of young people, and child sexual abuse/ exploitation. Call for practice closes on 21 September 2018

[New Competition launched: Predictive Cyber Analytics](#) – 6 September 2018

Defence and Security Accelerator competition seeking proposals for novel deployable solutions to predict and counter future cyber threats. Up to £1 million of funding is available in Phase 1 to fund 5 to 10 proof-of-concept research projects of up to six months in duration

[£5m Uniformed Youth Fund investment](#)– 10 September 2018

Department for Digital, Culture, Media & Sport releases £5m to create around 5,500 uniformed youth group places for young people in deprived areas. The funding aims to help reduce waiting lists for schemes such as police cadets, Scouts, Guides and faith-based organisations and will be distributed by Youth United Foundation.

[Recipients of the £34m Rough Sleeping Initiative Fund announced](#) – 5 September 2018

Government announces 83 authorities receiving a share of the Rough Sleeping Initiative fund in 2019-2020.

[Home Secretary Police Superintendents' Conference speech 2018](#) – 11 September 2018

Sajid Javid discusses pressures on the police and discretionary bonus payments for the most challenging roles

[Children and Families Minister speech on sexual violence & harassment guidance](#) – 12 September 2018

Nadhim Zahawi speech on the department's guidance on and sexual violence harassment between pupils

[Sentencing Council new definitive guideline on sentencing child cruelty](#) – 6 September 2018

[Home Office #knifefree lesson plans for KS3&4](#) – 14 September 2018

[College of Policing Digest: August 2018](#) – Published 11 September 2018

[IOPC Monthly Round up: August 2018](#) – Published 7 September 2018

Recent Parliamentary briefings: [Tackling modern-day slavery](#) (14 Sep), [Immigration detention in the UK](#) (12 Sep), [Alcohol taxation and the pub trade](#) (10 Sep), [Public service pensions - employer contributions](#) (10 Sep), [Suicide Prevention: Policy and Strategy](#) (10 Sep), [Mental health policy in England](#) (4 Sep)

Recent Parliamentary debates: [Senior Public Sector Pay Awards](#) (13 Sep), [Police Forces: Financial Stability](#) (12 Sep), [Knife Crime: Prosecution Rates](#) (6 Sep), [Economic Crime](#) (6 Sep), [Voyeurism Offences Bill](#) (5 Sep), [Organised Crime: Young People's Safety](#) (5 Sep)

2. RESEARCH, DEVELOPMENT AND STATISTICS

[Love, fear and control — does the criminal justice system reduce domestic abuse?](#) – 3 September 2018

Transform Justice report highlights problems with the current criminal justice response to domestic abuse cases, and considers the range of interventions available and their impact. The report highlights levels of blame and conflicting tensions among different stakeholders within the criminal justice system, and the ineffectiveness of criminal sanctions in reducing abuse and the high cost of DVPOs. Recommendations include

- Improve understanding of the support victims most need to prevent cases collapsing, why domestic abuse has reduced over recent years and the evidence base for what works, including use of restorative justice
- Pause steps to make criminal sentences harsher and review plans to expand the domestic violence protection order, given the limited evidence of their effectiveness in reducing abuse
- Incentivise the use of specialist out of court disposals such as those delivered by Project CARA, rewrite police guidance to support appropriate use of out of court disposals and pilot use of deferred prosecutions
- Evaluate the domestic abuse programmes delivered by prisons and probation and expand the availability of successful accredited perpetrator programmes delivered by prisons and probation, and in the community
- Reform and revive specialist domestic abuse courts for cases where prosecution is in the public interest

[Self-harm by adult men in prison](#) – 13 September 2018

MOJ Rapid Evidence Assessment of the international research and published literature on characteristics and motivations of adult men who self-harm in prison finds that, in addition to the characteristics and circumstances of the men themselves, staff knowledge and understanding were also identified as a factor. The review concludes that there is an ongoing need for training and support for prison staff on this issue. Good multi-disciplinary communications, early identification of risk and support for men in prison to solve daily problems as they arise are also identified as factors likely to reduce the incidence of self-harm.

[Understanding prison violence](#) – 6 September 2018

MOJ rapid evidence assessment review of 97 research studies published 2000 identifies several factors associated with increased violence in prisons, including the challenging behaviours that people bring with them into prison, exacerbating features of the prison environment, and the nature of the daily regime and interactions between staff and prisoners. The review concludes that a crucial factor in maintaining order is the availability and the skills of prison staff in exercising their authority in a way that appears legitimate and justifiable to prisoners, and is enacted consistently and fairly by both officers and senior managers. Safer prisons require a high level of staff skills so that they can build positive and collaborative relationships with prisoners and work with them to understand and manage the influences on their everyday behaviour.

[Sexual assaults reported in prisons: exploratory findings](#) – 6 September 2018

MOJ publish exploratory analysis of narrative descriptions of 1,742 alleged sexual assaults in prisons reported between 2002 and 2014. While the findings should be treated with caution due to the fact that the data was not collected for research purposes and include unsubstantiated allegations, the research found that:-

- 20% of recorded sexual assaults entailed non-genital physical contact and 16% were recorded as involving genital or groin contact. 11% of sexual assaults were coded as rape, which was also the assault category most likely to see some form of repeat victimisation.
- Perpetrators of rape or assaults involving genital or groin contact were most likely serving sentences for sexual offences while perpetrators of assaults involving non-penile penetration were more likely to be serving sentences for violent or acquisitive offences
- 10% of cases were classed as assault by non-penile penetration, most often involving groups of two or more whose main motivation was to retrieve drugs. Assaults involving non-penile penetration motivated by the retrieval of a mobile phone was the only category to show an increasing trend over time

[Operation of police powers under the Terrorism Act 2000 to June 2018](#) – Published 13 September 2018

The number of terrorism-related arrests (351) in the 12 months to June 2018 fell by 22% compared to the previous year, largely impacted by the 51 arrests following the London and Manchester attacks no longer falling within the 12 month reporting period. Around 34% of arrests (120) over the previous 12 months led to a charge, with 52% (184) being released without charge. A further 8% (29) were released on bail pending further investigation. Out of 100 trials completed by the Crown Prosecution Service during the year, 90 led to a conviction. As at 30 June 2018 there were 218 people in custody for terrorism-related offences domestic extremism / separatism, which marked a 7% increase on the previous year.

[Police complaints: Statistics for England and Wales 2017/18](#) – Published 13 September 2018

IOPC annual report on police complaints shows that overall recorded complaints fell by 7% during the year to 31,671, while allegations fell by a smaller proportion from 279 per 1,000 employees to 274. The proportion of allegations being dealt with by less formal 'local resolution' varies between 10% and 75% across forces, highlighting significant discrepancies in the way police forces handle complaints. 39% of police complaints were categorised as 'other neglect or failure in duty', with a further 12% recorded as 'incivility, impoliteness and intolerance'. Work is underway to define the complaint categories in a more meaningful way. The total number of appeals fell by 8% in 2017/18 to 6,943. Data available at police force level. [APCC comment](#)

[Knife and offensive weapon sentencing: April to June 2018](#) – Published 13 September 2018

Ministry of Justice statistics show a 6% rise in knife and offensive weapon offences dealt with by the CJS in 2017/18 (21,101) when compared to the previous year. This continues the increasing trend seen since 2014 (16,430). 36% of offences resulted in immediate custody, compared to 23% in June 2009. 83% of offenders sentenced under section 28 of the Criminal Justice and Courts Act 2015 received some form of custodial sentence in the year ending June 2018. The average custodial sentence (7.9 months) has risen by 0.8 months since June 2017. For 72% of offenders cautioned or convicted for these offences, this was their first such offence. Further data available at [police force level](#).

[Asset recovery statistical bulletin: 2013 to 2018](#) – Published 13 September 2018

Five year data snapshot of asset recovery, using Proceeds of Crime Act powers, shows that £185m of criminal proceeds were confiscated in 2017/18, marking an 8% increase on 2012/13 (£171m). Cash forfeiture has remained relatively stable, averaging around £40m a year. Recipients of Asset Recovery Incentivisation Scheme (ARIS) monies typically allocate the largest portion to investing in future asset recovery work. In 2017/18, £30m was paid in compensation to victims from the proceeds of confiscation.

[Screen to identify individuals within the CJS with learning support needs](#) – 13 September 2018

MOJ research describing the development of a tool to identify individuals in the criminal justice system who may be more likely to have a learning disability and struggle with their sentence.

[The threat to police and criminal justice after Brexit](#) – 6 September 2018

Institute for Government report highlights the risks of failing to secure a new agreement on policing and criminal justice following Brexit, which include challenges in extraditing dangerous offenders, reductions in the number of people brought back to the UK to face justice and the loss of access to EU-wide databases.

3. AUDITS AND INSPECTIONS

Upcoming reports and inspection activity

- HMICFRS: Hate Crime thematic inspection 2017/18
- HMICFRS: Counter Terrorism thematic inspection 2017/18
- HMICFRS: Independent study of police air support
- HMICFRS: Police response to county lines (Thematic)

4. REVIEWS AND INQUIRIES

[Financial sustainability of police forces in England and Wales 2018 – 11 September 2018](#)

National Audit Office report, following up on a review undertaken in 2015, highlights that central government funding to commissioners has fallen by 30% in real terms since 2010-11, while forces have reduced the total size of their workforce by around 18% over the same period. No police force has failed financially, however, there are signs emerging that some are finding it harder to deliver an effective service, and the amount of reserves set aside for specific costs or exceptional events fell by 20% between March 2015 and March 2017. The report criticises the Home Office's 'light touch' approach, noting:-

- The lack of a long-term plan for policing and significant gaps in understanding of demand for police services
- An ineffective model for distributing funding which remains detached from the changing nature of policing
- No systematic approach to ensuring forces are financially sustainable and funding is directed appropriately

The report makes recommendations for the Home Office to:-

- Clarify accountability relationships and processes for policing at all levels of the system
- Develop a clearer ongoing understanding of whether force funding is sufficient to ensure effective service
- Review the funding formula to take account of forces' local circumstances more fairly
- Develop an overall strategy for policing that includes clarifies the contribution of key support programmes
- Ensure the APCC, NPCC and PRTB have the resources and powers to succeed in their leadership roles

[Review of PCC Remuneration Report on job evaluation – 13 September 2018](#)

A report on the job evaluation of PCCs for the Review Body on Senior Salaries considers the change in scope and responsibility since the first PCC elections and benchmarks job size and responsibility level against other similar roles, such as a Minister of State. The report concludes that:-

- The elected office of PCC is marginally larger than anticipated in 2011 due to additional responsibilities
- The scope of PCC work is likely to continue to expand following changes in the Police and Crime Act 2017 and the influence PCCs are able to exercise across a range of public services in their area
- The size of PCC offices vary significantly by the size and complexity of PCC areas. On this basis, the current simplification of Chief Constable pay groupings used to determine PCC pay are broadly correct
- PCC's involvement in FRS is part of their growing influence and does not warrant a separate allowance
- There is a need to identify an objective mechanism for a regular uplift in salary during PCCs term in office

[Criminal Injuries Compensation Scheme review launched – 9 September 2018](#)

Justice Secretary, David Gauke, announces a full review of the Criminal Injuries Compensation Scheme to improve access to compensation, and to consider how the scheme might better serve victims - especially victims of child sexual abuse and terrorism. The review will begin immediately and is expected to report in 2019 with recommendations for reform. Announcement made as part of the cross government victims strategy

Inquiries

[Financial sustainability of police forces in England and Wales inquiry – Launched 11 September 2018](#)

Public Accounts Committee inquiry launched following publication of the National Audit Office report. The Committee will explore how the police funding formula, can better account for forces' local circumstances and consider how the Home Office can better monitor emerging signs of financial stress within the police service. The deadline for written evidence is 2 October 2018.

[Legal aid for victims of discrimination: our inquiry – Launched 4 September 2018](#)

Equality and Human Rights Commission launch inquiry to determine whether legal aid for discrimination cases provides effective access to justice for those who have suffered discrimination. Specifically it will examine how discrimination cases are funded by legal aid; how many individuals receive legal aid funding for discrimination claims and how this compares with evidence of the number of individuals who seek advice about discrimination

Commissioner's e-Briefing: 17 September 2018

[Modern Slavery](#) – Home Affairs Committee - Open

[Serious Violence Strategy](#) - Home Affairs Committee – Open

[Domestic Abuse](#) – Home Affairs Committee – latest evidence 4 September 2018

[Prison Population 2022: Planning for the Future](#) – Justice Committee - latest evidence 11 Sep 2018

[Digital currencies inquiry](#) – Treasury Committee – latest evidence 4 July 2018

[Economic crime inquiry](#) – Treasury Committee - latest evidence 4 July 2018

[Policing for the future](#) – Home Affairs Committee – latest evidence 19 June 2018

[Emergency Services Network](#) – Public Accounts Committee – latest evidence 21 February 2018

[Counter-terrorism](#) - Home Affairs Committee – Open

[Young victims of financial crime inquiry](#) – APPG on financial crime - Open

[Pitchford Undercover Policing inquiry](#) - Open

[Independent Inquiry into Child Sexual Abuse \(IICSA\)](#) comprising 13 independent investigations:

5. LEGISLATION

[Assaults on Emergency Workers \(Offences\) Act](#) – Royal Assent – 13 September 2018

[Briefing](#)

Act increases the maximum prison sentence for assault against an emergency worker, such as a police, prison or custody officer, paramedic, fire service or search and rescue personnel) from 6 to 12 months. Also creates a statutory aggravating factor which requires the courts to consider the strongest penalties for other offences against emergency workers, such as sexual assault, ABH, GBH and manslaughter.

[Mental Health Units \(Use of Force\) Bill](#) – Lords Committee Stage – TBA

[Briefing](#)

Private Members' Bill to make provision about the oversight and management of use of force in mental health units and the use of body cameras by police in the course of duties in relation to people in mental health units

[Counter-Terrorism and Border Security Bill](#) – Lords 2nd reading – 9 October 2018

[Briefing](#)

Government Bill to close gaps in existing counter-terrorism legislation, including provisions to:- extend the [offence](#) of inviting support for a proscribed organisation to cover reckless expressions of support, update the [offence](#) of obtaining information likely to be useful to a terrorist to cover material that is just viewed or streamed over the internet, [increase the maximum penalty](#) for certain preparatory terrorism offences to 15 years'

[Voyeurism \(Offences\) Bill](#) – Lords 2nd reading – 23 October 2018

[Briefing](#)

Government Bill to insert a new offence under Section 67 of the Sexual Offences Act 2003 to include instances of 'upskirting' where the purpose is to obtain sexual gratification or cause humiliation, distress or alarm. A summary conviction would carry a sentence of up to one year in prison and/or a fine.

Commissioner's e-Briefing: 17 September 2018

[Prisons \(Interf. with Wireless Telegraphy\) Bill](#) – Lords 2nd reading – 26 October 2018 [Briefing](#)

Private Members' Bill includes provisions to create a new power for the Secretary of State to authorise public communications providers, such as mobile network operators, to interfere with systems in order to disrupt the unlawful use of mobile phones in prisons. Amend existing Prisons (Interf. with Wireless Telegraphy) Act 2012.

[Asset Freezing \(Compensation\) Bill](#) – Commons 2nd reading – 26 October 2018

Private Members' Bill to make provision for the imposing of restrictions on assets owned by persons involved in supplying terrorist organisations in the United Kingdom with arms, for the purpose of securing compensation for citizens of the United Kingdom affected by the supply of such arms

[Modern Slavery \(Victim Support\) Bill](#) – Commons 2nd reading – 23 November 2018 [Briefing](#)

Private Members' Bill to make provision about identifying and supporting victims of modern slavery

[Offensive Weapons Bill](#) – Commons Report Stage – 15 Oct 2018 [Overarching documents](#) [Briefing](#)

[Courts and Tribunals \(Judiciary and Functions of Staff\) Bill](#) – Lords Report Stage – 16 Oct 2018 [Briefing](#)

[Stalking Protection Bill](#) - Commons Report Stage – 23 November 2018 [APCC response](#)

[Age of Criminal Responsibility Bill](#) – Lords Committee Stage – TBA [Briefing](#)

[Criminal Records Bill](#) - Lords Committee Stage – TBA [Lords Briefing](#)

[Children Act 1989 \(Amendment\) \(FGM\) Bill](#) – Lords Committee stage – TBA [Commons briefing](#)

[Freedom of Information \(Extension\) Bill](#) – Commons 2nd reading – 26 October 2018

[Emergency Response Drivers \(Protections\) Bill](#) - Commons 2nd reading – 23 November 2018

[Violent Crime \(Sentences\) Bill](#) – Commons 2nd reading – 26 October 2018

[Youth \(Services and Provisions\) Bill](#) – Commons 2nd reading – 26 October 2018

[Criminal Fraud \(Private Prosecutions\) Bill](#) - Commons 2nd reading – 26 October 2018

[Licensing of Taxis and Private Hire Vehicles Bill](#) – Lords 2nd reading – 26 October 2018

[Discarded Needles \(Offences\) Bill](#) - Commons 2nd reading – 23 November 2018

[Human Trafficking \(Child Protection\) Bill](#) - Commons 2nd reading – 18th January 2019

[Foreign Nationals \(Criminal Offender & Prisoner Removal\) Bill](#) - Commons 2nd reading – 22nd Feb 2019

[Service Animals \(Offences\) Bill](#) - Commons 2nd reading – TBA

[Policing Resources Bill](#) - Lords 2nd reading - TBA

[Victims of Crime \(Rights, Entitlements, Notification of CSA\) Bill](#) – Lords 2nd reading – TBA

[Anonymity \(Arrested Persons\) Bill](#) - Lords 2nd reading – TBA

[Road Traffic Offenders \(Surrender Driving Licences\) Bill](#) - Lords 2nd reading - TBA

[Modern Slavery \(Transparency in Supply Chains\) Bill](#) – Lords 2nd reading – TBC

[Draft Domestic Abuse Bill](#) to better prevent domestic abuse by promoting awareness, protecting and supporting victims, pursuing and deterring and rehabilitating perpetrators and improving performance across all local areas, agencies and sectors. The Bill aims to ensure victims have the confidence to come forward and report their experiences and includes proposals to establish a Domestic Violence Abuse Commissioner

6. CONSULTATIONS

[Strengthening probation, building lives](#)

Open date: 27/07/2018

Close date: 21/09/2018

[An inspection of how the Home Office is tackling illegal working](#)

Independent Chief Inspector of Borders and Immigration call for evidence in preparation for an inspection of the Home Office's policies, strategy, planning, guidance and operational practice in relation to illegal working.

Open date: 24/08/2018

Close date: 20/09/2018

New incentives framework to help prisoners turn their lives around

Ministry of Justice [launch](#) consultation on proposals to empower governors to design their own programme of incentives tailored to the specific challenges in their prison. Governors would have greater freedom to offer the incentives which work best for their particular cohort of prisoners and those who do not follow the rules will have privileges removed and face swifter punishment through our new adjudications process

Open date: 03/09/2018

Close date: 21/09/2018

[Revising PACE Codes C and H – Female Detainees](#)

Home Office statutory consultation on revising PACE Codes C (detention) and H (detention – terrorism) to improve standards in relation to female detainees and ensure the dignity of menstruating detainees in police custody is considered. Revisions will require the police to ensure arrangements are in place for all female detainees to speak to a female member of staff if requested and be asked at the earliest opportunity if they are likely to require any menstrual products while in police custody – which are provided free of charge.

Open date: 21/08/2018

Close date: 01/10/2018

[Police 'stop and search' powers](#) **NEW**

Home Office consultation on proposals to extend the police power of reasonable grounds to 'stop and search' to carrying a corrosive substance in a public (Offensive Weapons Bill 2018), the misuse of laser pointers (Laser Misuse Act 2018) and misuse of drones to commit certain offences (Air Navigation Order 2016). It is anticipated that the proposed extension would enable officers to take better preventative action.

Open date: 09/09/2018

Close date: 22/10/2018

[New cycling offences: causing death or serious injury when cycling](#)

Department for Transport consultation seeks views on government proposals to introduce new offences of causing death or serious injury while cycling and changes to the existing offences of dangerous and careless cycling. The consultation recognises the difficulties of trying to create general parity between cyclists and drivers in terms of licensing and insurance, for example, but seeks to more closely align penalties for offences that result in death or serious injury.

Open date: 12/08/2018

Close date: 05/11/2018

[Establishing an Independent Public Advocate](#) **NEW**

Ministry of Justice consultation setting out proposals for the role of the Independent Public Advocate to support bereaved families and enable them to fully understand and engage in the investigation following a disaster. Consultation seeks views on when the support should be available and who will be eligible for support.

Open date: 10/09/2018

Close date: 03/12/2018