



## Welcome to the Commissioner's weekly horizon scanning brief:

1. **Legislation** (Legislation, Home Office, APCC, press comments, reports and campaigns relating to strategy, policy and programmes)
2. **Strategic policing and crime news** (relevant crime and criminal justice information and partners' policy/reports/campaigns)
3. **Developments and reports** (covering research across political, economic, social, technological, environmental and organisations)
4. **Consultations** (police and crime bulletins, research, consultations and press releases)
5. **Reviews and Inspections** (covering various reviews, inspections and audits across policing)

**Contact Officer:** [Karen.sleigh@nottinghamshire.pnn.police.uk](mailto:Karen.sleigh@nottinghamshire.pnn.police.uk)

## 1. Legislation

### Home Office

Statutory instruments plan.

### Consumers given new weapon in fight against rogue traders

Consumers will have greater powers to challenge unscrupulous rogue traders and get their money back under new rights.

### Fraud, bribery and money laundering offences guideline comes into effect

Following a period of training and implementation the definitive guideline on fraud, bribery and money laundering offences came into effect from 1st October 2014.

### Law changing on enforced subject access requests

The law on enforced subject access requests will change on 1 December 2014. The change to Section 56 of the DPA means that organisations will no longer be able to force individuals to make subject access requests for information about their criminal past in order to reveal the results to them.

### Anti-Social Behaviour, Crime and Policing Act 2014

The Home Office has announced that there is a delay in the introduction of the Civil Injunction. This is to allow unavoidable and necessary changes to be made to the civil legal system to ensure that applications for advocacy assistance can be assessed for those involved in Civil Injunction hearings. This requires an amendment to the Legal Aid, Sentencing and Punishment of Offenders Act 2012 which should be completed by the end of January 2015. Until this change is made the ASBO and ASBI will remain in place. The Home Office has also announced that, in order to allow local councils time for the new powers to bed in and to make informed choices about whether to designate social providers in their area the power to issue the Community Protection Notice the Order made by the

Secretary of State that will allow councils to do this. The CPN will still begin on 20th October but only police and councils will be able to issue them.

## [The Modern Slavery Bill](#)

This Bill has now been committed to a Public Bill Committee. The Public Bill Committee is expected to report to the House by 14 October 2014.

## **Social Action, Responsibility and Heroism Bill**

The Public Bill Committee is expected to report to the House by **14 October 2014**.

## [Serious Crime Bill](#)

Report stage – further line by line examination of the Bill – begins on **14 October 2014**.

## **Criminal Justice and Courts Bill**

Report stage – further line by line examination of the Bill – is scheduled for **20 October**.

## [Upcoming secondary legislation published](#)

### **SI 2014/2422 Criminal Legal Aid (Remuneration) (Amendment) (No 2) Regulations 2014**

In force **2 October 2014**, these Regulations amend the Criminal Legal Aid (Remuneration) Regulations 2013 (SI 2013/435) (the 2013 Regulations) which make provision for the funding and remuneration of advice, assistance and representation made available under sections 13, 15 and 16 of the Legal Aid, Sentencing and Punishment of Offenders Act 2012.

### **SI 2014/2418 Public Interest Disclosure (Prescribed Persons) Order 2014**

Come into force on **1 October 2014** this Order applies to a disclosure made on or after **1 October 2014**.

### [SI 2104/2406 Police \(Complaints and Misconduct\) \(Amendment\) Regulations 2014](#)

Came into force **1 October 2014**, these Regulations amend the Police (Complaints and Misconduct) Regulations 2012 (the 2012 Regulations) to give effect to sections 138 and 139 of the Anti-social Behaviour, Crime and Policing Act 2014 (the 2014 Act).

### [SI 2014/2402 Independent Police Complaints Commission \(Investigation of Offences\) Order 2014](#)

Came into force **1 October 2014**, this Order confers powers on the Independent Police Complaints Commission (the Commission) in relation to investigations it carries out under paragraph 19 of Schedule 3 to the Police Reform Act 2002 (the 2002 Act).

### [SI 2014 No. 2403 The Police \(Performance\) \(Amendment\) Regulations 2014](#)

This statutory instrument was laid before Parliament on 10 September and came into force on 1 October. The regulations apply to England and Wales and concern the IPCC being able to recommend and direct unsatisfactory performance procedures against persons serving with the police in relation to a death or serious injury (or “DSI”) matter.

### [SI 2014/2376 Appointment of Chief Officers of Police \(Overseas Police Forces\) Regulations 2014](#)

Came into force **1 October 2014**, these Regulations amend existing provisions in the Police Reform and Social Responsibility Act 2011 relating to the appointment of chief officers of

police forces in order to make it possible for those who have been or are serving in approved overseas police forces, and in approved ranks in those forces, to be appointed as chief officers in police forces in England and Wales.

## **SI 2014/2372 Police (Amendment) Regulations 2014**

Came into force **1 October 2014**, these Regulations amend the Police Regulations 2003 (the 2003 Regulations) to permit individuals to join the police force at the rank of superintendent as part of the Direct Entry (Superintendent) Programme and to permit those taking part in the Fast Track Programme to be promoted more quickly from the rank of constable to inspector.

## **SI 2014/236 Copyright and Rights in Performances (Personal Copies for Private Use) Regulations 2014**

Coming into force **1 October 2014**, these Regulations amend the Copyright, Designs and Patents Act 1988 (the Act).

## **2. Strategic policing and crime news**

### **Home Secretary praises National Crime Agency on first anniversary**

NCA has broken new ground in fight against serious and organised crime during first year of operation, with the Home Secretary praising their work.

### **Ending gang and youth violence – programme extended**

Ten new areas will receive specialist support to tackle gang and youth violence it was announced on 8 October. They are: Barnet; Bromley; Havering; Hillingdon; Kensington and Chelsea; Luton; Ipswich; Thanet; Stoke-on-Trent; and Tendring. The programme's network of people with frontline experience of dealing with gangs will work with them to develop a coordinated response.

### **Interim review of the national referral mechanism for victims of human trafficking**

The national referral mechanism is a multi-agency victim identification and support process.

### **College researching changing nature of demand**

On 22 September, the College of Policing announced it is working with police forces to help identify the changing nature of demand and its impact on resources. The College will help build an evidence base around the way frontline resources are being used and how this may have changed over time. The work will include national data and more specific force-level data from twelve rural and urban forces.

### **The symptom, not the cause report**

The recent HMIC report looking at the use of police time highlights how some forces are apparently not properly investigating certain types of crime. The report also highlighted shortcomings – both nationally and at force level - regarding strategies for crime prevention. It furthermore advocated that a national crime prevention strategy be put in place by early next year.

## 3. Developments and reports

### [Key PCC initiatives - "ThinkBlueLine"](#)

Conservative PCCs published a pamphlet and accompanying website, containing a collection of their essays setting out some of the successes of their first two years in office. This follows last month's publication of the Labour PCCs' equivalent in a Fabian Society report "Letting in the Light".

### [Neville-Rolfe: Better enforcement tackling the rise in online intellectual property crime](#)

Consumers must beware of traders using the internet to sell counterfeit and pirated goods, according to Intellectual Property Crime report.

### ["Emergency services 'will have to be integrated', warns Theresa May"](#)

The need for further spending cuts will necessitate the future integration of the police, fire and ambulance emergency services and the widespread use of body-worn cameras and smartphone apps by officers to save time, the home secretary, Theresa May, has forecast.

### [Home Secretary speech to Police Superintendents' conference](#)

"May promises more cash and powers to tackle child sex abuse".

### [IPCC](#)

IPSOS: Public confidence in the Police Complaints Systems.

### [Ministry of Justice](#)

"More than 80 bids for new rehabilitation contracts". More than 80 bids to win regional rehabilitation contracts and lead the new era in a fight against reoffending are currently being evaluated by the government.

### [National Crime Agency](#)

"25,000 paedophiles identified - but most will never be caught"

### [National Crime Agency](#)

"National Crime Agency to feed UK banks real-time cyber-alerts".

### [Policy Exchange](#)

"Labour shouldn't be scrapping PCCs, it should be working out how to make them better".

### [Reports, papers, market research and proposals](#)

Ipsos-MORI: Crime "most important electoral issue" for 5%.

### [Police community support officers could double up as firefighters in an attempt to save money and boost numbers in the fire service.](#)

Essex County Fire and Rescue Service has a shortage of retained firefighters to cover daytime shifts because of the increasing number of people working away from small towns and villages. Now bosses have come up with a controversial scheme in which community support police will be retrained so that they can assist fire crews while out on the beat.

### [Department for Transport](#)

Annual road fatalities.

## **Country roads: deadlier than you THINK!**

THINK! is launching a new campaign to warn drivers of the dangers of country roads. 60% of fatalities occur on country roads but drivers are oblivious to the risks:

- 3 people die each day on average on rural roads
- the number of people killed on country roads is nearly 11 times higher than on motorways
- a quarter of drivers have had a near miss and 1 driver in 20 has had a collision on a country road

## **Government announces crackdown on illegal foreign registered vehicles**

Foreign registered vehicles on Britain's roads illegally will be seized by police under plans unveiled today by Transport Secretary Patrick McLoughlin.

## **European Council adopt position on road traffic offence directive**

Today's Transport, Telecommunications and Energy Council adopted a general approach on a draft directive on the cross-border exchange of information on road traffic offences.

## **Protecting British Justice: Body Armour for Today's Police Force**

Police officers in modern Britain face greater risks than ever before. With guns and knives sadly more prevalent on our streets, criminals have a wide range of lethal weapons at their disposal, and will use them to protect their own freedom at any cost.

## **Working group heralds new era of blue light collaboration**

Leaders from across the UK emergency services have met for the first time at a new national working group. The inaugural 'cross-emergency services collaboration' committee meeting took place last week at the Home Office, chaired by Hertfordshire Police and Crime Commissioner David Lloyd.

## **Scottish armed policing shake-up**

Police Scotland has changed its policy on the deployment of firearms, with Chief Constable Sir Stephen House directing that armed officers will now only be mobilised when there is a threat to life.

## **Police enforce London's first 20mph borough**

Islington Council has become the first London borough to enforce a 20mph limit on its roads.

## **Noise complaint made before Daventry dog attack, says council**

Daventry Council has confirmed it received a complaint about barking at a house where a baby was killed by a dog. The six month old was attacked at a property on Morning Star Road, Daventry.

## **Free learning package for community safety partners on new ASB measures**

On 1 October, the College of Policing issued a reminder about the new ASB powers coming into effect on 20 October. The government has reduced the number of powers to deal with anti-social behaviour from 19 to six. The press release states that new e-learning has been designed for police officers, Police Community Support Officers, special constables and staff. There is also a free learning package to partner agencies on what the changes mean for them.

## [Report on the Mental Capacity Act – Government response](#)

On 6 October, the Government set out its response to the House of Lords Select Committee report on the Mental Capacity Act.

## [Home Office](#)

Guidance on mandatory licensing conditions.

## [Home Office](#)

Interim review of the national referral mechanism for victims of human trafficking.

## [New Economics Foundation](#)

Transforming youth services.

## [Chief constable – first to be sacked in 35 years](#)

Sean Price, was dismissed from Cleveland Police in October 2012 for gross misconduct, a civil claim has been lodged against him for £500,000 deal prior to his dismissal by the PCC.

## [More than 6,000 children across England were deemed at risk of sexual exploitation in the past 18 months](#)

New data, collected from 88 councils across England, shows that 6,300 children aged under 16 have been flagged up to social services for being vulnerable to exploitation since January last year.

## [Social media – missing child alert system](#)

National alert system.

## [Extra funding for Rotherham charities to help child sex abuse victims](#)

The first charities and voluntary organisations in Rotherham to be given extra cash to help victims of child sexual exploitation have been named. The grants have been announced as part of a £120,000 funding package announced last month to provide an immediate extra support for victims and their families while proposals for long term post-abuse support are drawn up to come into effect next year.

## [People smuggling plotters jailed after Home Office operation](#)

A Ukrainian gang who attempted to smuggle a group of illegal immigrants into the UK at Orford Quay have been jailed.

## [Disrupting human trafficking with advanced crime analytics](#)

The ease of international travel now allows more people to travel between countries. But in terms of fighting human trafficking it makes the job of the UK Customs and Border Protection, and other law enforcement agencies charged with securing our nation's ports of entry, far more complex. Paul Stokes, COO of Wynyard Group, reports.

## [Tackling highly-organised criminals with 'big-data' key to countering rise in UK trafficking, slavery and exploitation](#)

The number of people trafficked for slavery or other exploitation in the UK has risen sharply to more than 2,700, the National Crime Agency (NCA) says. The rise includes people lured to the country after meeting people via online dating or job recruitment sites. The NCA's United Kingdom Human Trafficking Centre estimates that 2,744 people, including 602 children, were potential victims of trafficking for exploitation across the UK in 2013. Early

identification is often compromised by traditional crime or event-centric, reactive systems that fail to provide a current and single view of a person of interest and the escalating risk of an offence occurring. Using data analytics software to assess critical risk management information while protecting identities, allows agencies to co-ordinate efforts, dynamically assess risk and respond immediately to alerts.

## **Communities should keep all criminal assets say town hall chiefs**

Councils should be allowed to keep all cash and assets seized from criminals to help improve the lives of local communities, according to the Local Government Association (LGA). The LGA said councils help recover around £40m a year from benefit fraudsters and rogue traders under the Proceeds of Crime Act 2002, but have to hand half back to the Government.

## **Judges should oversee police applications for stop and search, says Simon Hughes**

Extract of Simon Hughes' speech to the Liberal Democrat Party Conference

## **Liberal Democrats propose new approach on drugs and crime**

New party policy which would mean a comprehensive new approach on drugs. The plans come alongside wide ranging plans to reduce crime set out at the Liberal Democrat conference in Glasgow, and against a backdrop of falling crime figures since the party entered government. The party's members voted to pass the new policy paper which also includes measures to:

- Outlaw 'revenge porn'.
- Harsher punishments for those convicted of hate crime against LGBT+ and disabled people.
- Greater use of restorative justice for crimes where it's proven to help cut crime.
- Increase funding for tackling gangs.
- Improve recognition and treatment of mental health conditions in the justice system.

## **Care inspectors launch 'mum test'**

A new 'mum test' for inspecting care homes and community adult social care in England has been hailed as an end to 'tick-box' attitudes. England's independent regulator of health and social care has tasked inspectors with considering whether they would be happy for their loved ones to use the services they are examining. The new care home inspection regime will give families a 'clear, jargon free and reliable' rating based on what matters most, say inspectors.

## **LGA reveals pay proposal for council staff**

Council chiefs have revealed the extent of proposed pay rises for council staff, declaring unions made the 'right decision' in postponing strike action.

## **Councils urged to act on problem debt and cut £8.3bn bill**

Local and central government must show 'concerted effort' to tackle problem debt if the multi-billion pound cost to the UK is to fall.

## **Survey shows people with a learning disability turned away at polling stations**

Nearly one in five people with a learning disability say they were turned away at the polling station in the recent local elections, according to a new survey.

## **Best councils named for animal welfare work**

Four local authorities have picked up awards from the RSPCA for their contribution to animal welfare. Wakefield's multi-agency approach to equine welfare to tackle the problem of fly-grazed horses has been cited by Government as an example of best practice.

## **Councils urged to bid for £178m borrowing programme**

Councils have been urged to apply for a share of £178m to build new affordable homes.

## **LGA: Cut to council crisis funding would affect 'thousands'**

Three-quarters of councils will scrap or shrink support for England's most vulnerable people if the Government cuts funding next year, leaders claim. The Local Government Association (LGA) warned against plans to ditch the £347m Local Welfare Assistance fund, used by town halls to provide emergency support for people facing homelessness, care leavers and families struggling to put food on the table.

## **Planning rules hit affordable housing and offices, LGA claims**

Government planning rules are slashing numbers of affordable housing while leaving charities and businesses at risk of eviction, councils claim.

## **ESS 2014 Case Study: Dorset Emergency Services discuss delivery of JESIP**

At the Emergency Services Show 2014, the Joint Emergency Services Interoperability Services Programme (JESIP) hosted an interoperability highlighting how the programme has been rolled out across the country over the past 2 years. In this video case study, JESIP's Paul Lockyer speaks to representatives of Dorset's three blue-light services about the issues of delivering JESIP in their region and how it has impacted on their service's practice.

## **New law to end pursuit of poll tax debts in Scotland**

The Scottish government has moved to prevent local authorities using the electoral register to chase people with debts under the historic poll tax.

## **Ombudsman warns councils over care charge changes**

Councils have been warned that changes to care commissioning must not leave existing care home residents worse off if they already have agreed levels of support.

## **First chief executive of Civil Service named**

John Manzoni, currently the head of the Major Projects Authority, has been appointed as the first chief executive of the Civil Service. The move is the latest shake-up of Whitehall following Sir Jeremy Heywood taking on the role of head of the civil service.

## **Compliance investigations by the Animals in Science Regulation Unit**

Anonymised reports of substantial investigations by the Home Office unit.

## **Scrapping Local Welfare Assistance fund 'misjudged' – LGA**

Council chiefs are calling on the government to reconsider scrapping the £347m Local Welfare Assistance (LWA) fund from April next year. A survey of local authorities in England, carried out by the Local Government Association (LGA), found that 75% expect they will have to reduce support offered next year if government funding is pulled, with 15% of councils expecting that they will have to scrap the scheme completely.

## **Clegg proposes 'Garden Cities Railway'**



A railway line through the "brain-belt of Britain" will be built to serve new garden cities, Nick Clegg has announced. The deputy PM, who accused the Tories earlier this year of adopting a 'nimby' approach to housebuilding, will say that the plan will help to create an extra 50,000 new homes in an area of intense demand for housing in the home counties.

## [Pickles warns councils against encroaching on 'precious green belt'](#)

The Government has warned that once green belt boundaries have been established they should 'only be altered in exceptional circumstances'.

## [Green Deal gets further £100m to boost home energy efficiency](#)

Households will be offered a further £100m for energy efficiency improvements under a new wave of funding for the Green Deal Home Improvement Fund. Energy secretary Ed Davey announced the cash boost this morning, which comes on top of a £450m sum allocated to boost household energy efficiency over the next three years.

## [Government to move out of Whitehall by 2020](#)

Government departments will move out of Whitehall and into the London suburbs, according to the new [Government Estate Strategy](#). Cabinet minister Francis Maude MP announced plans last week to reduce the number of government buildings in central London from the 143 there were in 2010 to just 23 by 2020.

## [Expanded council transparency code to go live in November](#)

Local authorities will need to set out, and be more open, with regards to their spending of parking profits and how they tackle fraud under the updated [Local Government Transparency Code](#).

## [Councils to publish more data on parking profits and bin collections](#)

Councils have been told they must publish more information on parking charges and rubbish collections, under new rules to the transparency code.

## [Department for Education](#)

Participation in education and training by local authority.

## [Pay strike to hit 'every area' of Scotland](#)

Council staff across Scotland have voted to strike over pay, in a decision expected to affect 'every area' of the country later this month.

## 4. Consultations

### [Local Government Pension Scheme Regulations 2014: better governance and improved accountability](#)

This consultation seeks views on new governance arrangements for the Local Government Pension Scheme in England and Wales, which came into force on 1 April 2014. The consultation invites responses from interested parties on the draft regulations which are to come into force from January 2015 onwards.

### [Proposed merger of the local justice areas in North Yorkshire](#)

This consultation was published on 1 October and closes on 31 December. It consults on the merger of the four local justice areas in North Yorkshire into one local justice area. It seeks

the views of people or organisations that may be affected including magistrates, other judicial office holders, court users, stakeholders and public authorities and charities in North Yorkshire.

## [Local policing – accountability, leadership and ethics](#)

The independent Committee on Standards in Public Life has launched an inquiry into the accountability structures of the police. The current model as a whole, and individual elements of it, have been the subject of criticism. Much of this relates to standards issues, yet the relationship between standards and governance structures has been relatively underexplored. They intend to look at the structures in place for ensuring ethical standards in the conduct and performance of Police and Crime Panels, Police and Crime Commissioners, and Chief Constables. Then go on to consider how effective those structures are, what works well and, if there are shortcomings, identify what would be expected to see – in any model for police accountability. They will be seeking the necessary assurance that ethical standards in public life are, and are capable of being, upheld. Consultation closes 30 November 2014.

## [Last chance to take part in our consultations on big data, privacy seals and data sharing code](#)

The ICO has extended the deadline for comments on the data protection issues relating to big data. The paper on big data and data protection sets out views and the ICO would like to hear thoughts on the questions set out at the end of the document. The closing date is the 17 October 2014.

## [Accessing mental health services in London](#)

Open date: 26/09/2014

Close date: 11/09/2016

## [Fair and effective market review's benchmarks to bring into UK regulatory scope](#)

Open date: 25/09/2014

Close date: 23/10/2014

## [Transforming legal aid: crime duty contracts](#)

Earlier this year the Ministry of Justice, following detailed engagement with the Law Society, published proposals to help create a more sustainable legal aid market in criminal litigation. Further consultation until 15 Oct 2014.

## [Home Office Consultation: Strengthening the law on domestic abuse](#)

The Home Office is consulting on whether the current law on domestic abuse needs to be strengthened to offer better protection to victims. The closing date for responding to the consultation is **15 October 2014**.

## [Revised PACE code A](#)

The consultation runs until Monday 21 October 2014. The changes in this draft have been made in order to implement the government's commitment as set out in the consultation on stop and search.

## [Strengthening the law on domestic violence](#)

This consultation seeks views on whether the current law on domestic abuse needs to be strengthened to offer better protection to victims. It is specifically focused on whether we should create a specific offence that captures patterns of coercive and controlling behaviour

in intimate relationships, inline with the government's non-statutory definition of domestic abuse. Closing date 15 October 2014.

## [Ketamine rescheduling consultation](#)

The Home Office is seeking views on the Advisory Council on the Misuse of Drugs (ACMD) recommendation to reschedule ketamine to Schedule 2 of the Misuse of Drugs Regulation (as amended) (the 2001 Regulations). The consultation runs until 3rd November 2014.

## [Data policy for a Public Data Corporation](#)

Views wanted on how to provide accessible public sector information. The consultation will close on 27 October 2014.

## [HMRC Consultation: Tackling offshore tax evasion a new criminal offence](#)

The Government has announced its intention to introduce a new strict liability criminal offence. This consultation seeks views on the design of this offence. The consultation period runs to **31 October 2014**.

## [Equality and Human Rights Commission call for evidence on religion or belief issues](#)

The Equality and Human Rights Commission (ECHR) has launched a major call for evidence from individuals and organisations about how their religion or belief, or that of other people, may have affected their experiences in the workplace and in using the services and facilities they need in everyday life. Feedback can be given by completing the online survey by **14 October 2014**.

## 5. Reviews and Inspections

**HMIC: Undercover policing report to be published.**

**HMIC publish report 'Core Business: An Inspection into Crime Prevention, Police Attendance and the Use of Police Time'**

### [Inspectorate: South Yorkshire needs to improve on child safeguarding](#)

South Yorkshire Police has responded to criticism of its child protection work, following the recent publication of an inspection report by HMIC.

### [HM Inspectorate of Prisons and HM Inspectorate of Constabulary report on British Transport Police custody - generally positive](#)

Practice varied across British Transport Police custody suites, but overall detainees were properly cared for, said Nick Hardwick, Chief Inspector of Prisons, and Dru Sharpling, HM Inspector of Constabulary, publishing the report of an unannounced inspection.

### [Lack of leadership in schools leading to disruptive behaviour – Ofsted](#)

Bad behaviour at schools with poor leadership is losing pupils an hour of learning a day, according to a new Ofsted report. The report, '[Below the radar: low-level disruption in the country's classrooms](#)', finds that low-level and persistent disruptive behaviour is impeding children's learning and damaging life chances. It says that two-thirds of teachers questioned complained that school leaders are failing to assert their authority when dealing with poor discipline and pupils' flouting of school rules.

## [IPCC Learning the Lessons](#)

The IPCC publishes a regular Learning the Lessons Bulletin to help the police service learn lessons from completed investigations into police complaints and *conduct* matters undertaken by the IPCC or by the police service locally.

## [IPCC Investigation into Kent PCC](#)

The IPCC is investigating whether the Police and Crime Commissioner for Kent was legally insured to drive when she was involved in a road traffic accident last month.

## [IPCC investigation into the deputy Lancashire deputy PCC](#)

An investigation into allegations against the deputy Police and Crime Commissioner for Lancashire, Ibrahim Master, is to be managed by the IPCC.