



## Welcome to the Commissioner's weekly horizon scanning brief:

1. **Legislation** (Legislation, Home Office, APCC, press comments, reports and campaigns relating to strategy, policy and programmes)
2. **Policing and crime key developments** (relevant crime and criminal justice information and partners' policy/reports/campaigns)
3. **Reports** (covering research, reviews, inspections and audits across policing and crime)
4. **Consultations** (police and crime bulletins, research, consultations and press releases)

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## 1. Legislation

### Anti-social Behaviour, Crime and Policing Bill - Amendments tabled to be moved in Committee

- [Overarching documents](#)
- [Policing Anti-Social Behaviour](#)
- [Tackling irresponsible dog ownership](#)

### [Human trafficking: Tough sentences to help end modern slavery](#)

Modern day slave drivers will face the full force of the law with the maximum sentence for trafficking offences increased to life, it has been announced.

### [Second reading \(Commons\) of the Local Audit and Accountability Bill](#)

The **Local Audit and Accountability Bill** was given a second reading in the Commons and now goes to committee for further consideration.

### [Written statement on maximum penalties for dog attacks](#)

#### The Secretary of State for Environment, Food and Rural Affairs

The Government proposes to increase the maximum penalties for aggravated offences under section 3 of the 1991 Act in England and Wales to:

- 14 years' imprisonment if a person dies as a result of a dog attack,
- 5 years' imprisonment if a person is injured by a dog attack, and
- 3 years' imprisonment if an assistance dog either dies or is injured by a dog attack.

Parliament will consider the Government proposals for increased maximum penalties for dog attacks and if agreed, they should come into force in 2014 following Royal Assent of the Anti-social Behaviour, Crime and Policing Bill.

### [Legislation strengthens independent oversight of undercover police operations](#)

The government is amending the Regulation of Investigatory Powers Act (RIPA) following a number of serious allegations around historical cases. It means the Office of Surveillance Commissioners must give prior approval for all undercover deployments which last longer than 12 months.

## [The Crime \(International Co-operation\) Act 2003 \(Exercise of Functions\) Order 2013](#)

This Order, which extends to England and Wales and Northern Ireland, enables the Commissioners for Her Majesty's Revenue and Customs ("HMRC") and officers of HMRC to exercise certain functions under the Crime (International Co-operation) Act 2003. That Act made provision for co-operation with other countries in respect of criminal investigations and proceedings ("mutual legal assistance").

## [MPs call for Commons vote on European Arrest Warrant: A separate, early vote is necessary](#)

The Committee found that, in its existing form, there are many problems with the EAW. It is based on a system of mutual recognition of legal systems which in reality vary significantly.

## **The Department of Health has put forward an amendment to the Care Bill which will require all healthcare assistants to pass a skills and values test.**

Under the new rules, the estimated 1.3 million healthcare assistants in the UK will have to be certified as part of plans to ensure patients are cared for by trained support workers in order to improve the quality of care ([Times](#)).

## 2. Policing and crime key developments

### [Plan to publish historical police records announced](#)

Proposals for making historical police records public have been announced by the Home Office following a recommendation by the Hillsborough Independent Panel.

### [Background briefing on reported road accident statistics](#)

This Note, prepared by the House of Commons Library, provides a range of data relating to reported road accidents in Great Britain, including by: severity of accident; road type; road user type; time of accident; and, age. Breath-testing data is included as are international comparisons of road fatality statistics. It also discusses issues about the reliability of reported road casualty data in Great Britain.

- In 2012, there were 195,723 reported casualties on the roads of Great Britain, including 1,754 fatalities and 23,039 serious casualties.
- In Great Britain, since the early 1990s, the number and severity of reported accidents has reduced. Compared with 1990, in 2012: there were one-third the number of people killed in road accidents (-66%); there were fewer people seriously injured (-62%); and the slight casualty rate is 38% lower. In 2012 there was an 8% reduction in the number of people killed compared with 2011 and the number of people seriously injured in road accidents fell slightly (0.4%) compared with the previous year.

In 2012 there were relatively fewer road fatalities in the United Kingdom than in other countries across Europe and the rest of the World.

### [Victims to tell courts impact of crime](#)

Victims' will have a louder voice in the Criminal Justice System as they are given the entitlement for the first time to read their Victim Personal Statement out in court. The new, simple **Victims' Code** will make sure that for the first time victims can choose to explain personally to the court how a crime has affected them physically, emotionally, financially or in any other way. The judge will then take this in to account when determining the sentence.

## [Changes to be made to police custody rules](#)

17 year olds are to receive access to appropriate adults in police custody following changes announced by the Home Office.

## [College of Policing APP at your fingertips](#)

The College of Policing has launched online policing guidance to the public, making it available from smartphones and tablets for the first time.

## [College of Policing launches consultation on draft Code of Ethics](#)

The public, police officers and police staff are being asked for their views on the first Code of Ethics for policing in England and Wales. The consultation runs until 29th November and the final code is expected in the Spring.

## [Undercover police banned from having sex with the people they are spying on under new code of ethics](#)

A new code of ethics for all officers will be used to make clear to covert teams that they must not engage in sexual relationships. College of Policing chief executive Alex Marshall revealed a new training course has been imposed to cover officers authorising undercover work. It follows a raft of allegations made since former PC Mark Kennedy was unmasked in 2011 as an undercover officer who spied on environmental protesters as long-haired dropout Mark 'Flash' Stone. It is claimed five undercover officers engaged in infiltrating environmental campaign groups between the mid 1980s and 2010 had relationships with the women lasting from seven months to nine years. Eight women are currently suing Scotland Yard over claims they were deceived into having long-term intimate relationships with undercover police officers. The Home Affairs select committee called Mr Marshall to give evidence on the role of the new College of Policing.

## [National campaign focussing on anti-social behaviour](#)

In Focus - Anti-social Behaviour is the second national campaign focussing on ASB from the Association of Chief Police Officers and runs from 28th October - November 5<sup>th</sup>.

## [Reforms for female offenders](#)

Reforms announced by the Ministry of Justice will improve family ties and employment links for women prisoners.

## [Street lighting and perceptions of crime](#)

Suzy Lamplugh Trust and Neighbourhood Watch are running a survey until Friday 1st November.

## [THINK! cyclist](#)

THINK! cyclist is a campaign to help reduce the number of pedal cyclists killed and seriously injured on the roads.

## [Police arrest British paedophile found sharing a bed with an eight-year-old boy in Cambodian hostel](#)

The arrest of 36-year-old Richard William Fruin, from Gloucestershire, for allegedly abusing an eight-year-old boy follows the jailing earlier this month of paedophile David Fletcher, 67, from Norwich, who had been convicted of raping a number of children living in a slum.

[Police recorded crime open data tables](#) - Police recorded crime figures material including a user guide.

## [Crime Statistics, period ending June 2013](#)

Latest figures from the Crime Survey for England and Wales (CSEW) estimate that there were 8.5 million crimes experienced by households and resident adults in the previous 12 months, based on interviews with a nationally representative sample in the year ending June 2013. In addition, the CSEW also estimated that there were 0.8 million crimes experienced by children aged 10 to 15 resident in the household population.

## [Public Health England](#)

Alcohol Treatment in England 2012-2013.

## [Centre for Mental Health](#)

Supporting offenders into employment.

## [CIFAS/Ordance Survey](#)

Identity Crime: On Your Doorstep.

## [Deloitte](#)

In the spirit of 1829 - Harnessing digital, social and mobile technologies to fulfill the 'Peelian Principles'. This brief looks at how the public has gone digital, as have the organisations with which they interact on a daily basis, and focusses on four modern day themes that trace their lineage to the 'Peelian Principles' established 184 years ago:

- Visibility and relationship building
- Prevention over cure
- Public Policing
- Transparency

## [Department for Communities and Local Government](#)

Government response to the Communities and Local Government Select Committee Report - The Private Rented Sector

## [Department of Transport](#)

THINK! research measuring road safety attitudes and behaviour among the British population.

## [Home Office](#)

Human trafficking- inter-departmental ministerial group report, 2013.

## [Home Office](#)

National DNA Database annual report 2012- 2013.

**The Justice Secretary, Chris Grayling MP, should delay reforms to probation or risk public safety according to the Chairs of the Derbyshire, Leicestershire and Warwickshire Probation Trusts.** The reforms will see probation trusts abolished and the transfer of 225,000 low and medium risk offenders to community rehabilitation companies by April 2014 ([Guardian](#)).

**Figures released by the Ministry of Justice show that 148,000 criminals caught this**

**year had at least 15 previous criminal convictions.**

The Justice Secretary, Chris Grayling MP, has responded that the planned Government reforms to probation services will ensure that “we will only pay for services in full where they are proven to cut reoffending, making sure public money goes further” ([Mail](#)).

## Forthcoming reviews and inspections

**HMIC: Domestic Violence:** Starts for Nottinghamshire on the 4 November. This is a Home Secretary commissioned Thematic due to be completed by April 2014.

**CJJI: Child Protection Arrangements.** In June 2013, the HMIC Board agreed a series of child sexual exploitation related inspections to be conducted over the next three years.

**HMIC: National Thematic Review – Automatic Number Plate Recognition (ANPR).** The scope of the inspection is subject to further development but the focus is in the prevention of crime.

**CJJI: National, Thematic Review: Road Traffic Offences Involving Fatalities**

In the light of continuing concern about traffic offences involving fatalities, despite the introduction of new offences in 2008, the review will analyse and assess the quality of police/CPS investigation and prosecution of such cases, and the progress made by the CPS following HMCPSP's 2008 review, establish good practice and make recommendations for positive change. Inspection in 2013/14.

**CJJI Inspection: Integrated Offender Management (IOM)**

IOM provides an overarching framework for agencies to prioritise interventions with offenders of greatest concern in their locality. This inspection is intended to assist in assessing the impact of IOM and disseminating good practice.

**HMCPSP Inspection: Statutory Charging**

The previous joint report in 2008 highlighted a number of concerns over the efficiency of the operation of the statutory charging scheme (whereby the CPS took over the responsibility from the police for determining whether an alleged offender should be charged in the more serious or contested cases, by virtue of the Criminal Justice Act 2003). With changes in the landscape implemented in 2010–11 and 2012–13, this follow-up was postponed to 2013-14.

**HMIC: Crime Data Integrity.** This inspection will examine the effectiveness of the police in dealing with reports of crime by members of the public. The scope is subject to development but is likely to build on the findings of HMIC's previous inspections in this area. Scoping work will include consultation with the Crime Statistics Advisory Committee.

## 3. Reports

[Statistics - Anti-Social Behaviour Order \(ASBO\) Statistics & Seizures of drugs in England and Wales, 2012/13](#)

data tables and explanatory notes for the most recent ASBO statistics and drug seizures in England and Wales.

## [Government 'willing to consider' force mergers](#)

The government will listen to forces if they wish to pursue regional mergers, the Home Secretary, Theresa May, has said, speaking at the College of Policing Setting the Standard Conference.

## [Home Sec: ACPO's 'policing monopoly' finished](#)

Theresa May tells conference that the Association of Chief Police Officers was not accountable enough to decide the future of policing.

## [Chief restructures force to support 'exhausted officers'](#)

Force's 'unsustainable' level of service needs to change as chief acknowledges officers and staff are exhausted.

## [Federation 'could face government reform'](#)

Interim report into staff association says if it does not reform, the government could take action itself.

## [South Yorkshires PCC says he wants his chief constable "do more and do it faster"](#)

A police and crime commissioner has angrily told his chief constable that the force "must do more and do it faster", claiming crime is not falling fast enough.

**Figures released by the Office for National Statistics have shown the proportion of household income spent on "essential" household goods has risen from 19.9 per cent in 2003 to 27.3 per cent this year ([Times](#); [City A.M.](#)).**

## [Chartered Institute of Housing](#)

Experiences and effects of the benefit cap in Haringey October 2013.

## [Home Office](#)

Tackling illegal immigration in privately rented accommodation - the government's response to the consultation.

## [Institute of Public Policy Research](#)

The new electorate: Why understanding values is the key to electoral success.

## [Department of Communities and Local Government](#)

Local Digital Today.

## [Department for Communities and Local Government](#)

Understanding differences in life satisfaction between local authority areas.

## [Joseph Rowntree Foundation](#)

Does money affect children's outcomes?

## [Joseph Rowntree Foundation](#)

Making the links: Poverty, ethnicity and social networks.

## [Department for Communities and Local Government](#)

Parishes and other local precepting authorities 2013-2014 England.

## [Local people first in line for council homes](#)

New measures announced by the Government will ensure local people are prioritised for homes and introduce greater transparency on who is getting a council house

## [Loan fund to support areas to improve local high streets](#)

The Government has announced a £500,000 loan fund that will help communities who wish to create a business improvement district overcome the prohibitive initial start up costs.

## [Tenancy cheats to feel the full force of the law](#)

The Prevention of Social Housing Fraud Act came into force on 15th November and means anyone found guilty of committing this tenancy fraud will face a fine and custodial sentence of up to 2 years.

## **Non-EU seasonal workers: EP/Council deal on better social rights and conditions**

Non-EU seasonal workers will get better working and living conditions, including a minimum wage and proper accommodation, under a draft law agreed by Parliament and Council and backed by national governments today.

**The Energy Secretary, Ed Davey MP, has challenged the “Big Six” energy firms to show how much green levies are costing them in order to ensure that price rises are justified.** Mr Davey said: “Greater transparency for everyone, especially their customers, will show who is doing ECO cost-effectively and who isn’t” ([Times](#); [BBC Online](#)).

**Data released by Ofgem shows that while the big six energy companies have increased their prices by as much as 11.1 per cent, wholesale energy prices have only increased by 1.7 per cent over the last year** ([FT](#); [Telegraph](#); [Guardian](#)).

**A Government commissioned report by Network Rail and Atkins says that if the Government does not go ahead with the HS2 project there will be 14 years of weekend closures across major parts of the railway** ([Telegraph](#); [Times](#); [BBC Online](#)).

**MPs call for annual parking reports:** MPs have called for all local authorities to publish an annual parking report because of the “deep-rooted public perception” that fines and enforcement are being used as a “cash cow”.

## [Government to bring forward reforms to help savers and protect pensions pots](#)

The government has brought forward radical reforms to pension charges designed to help people save for the future. This marks the latest step in the government’s commitment to tackle the cost of living and help hard working families.

**The Public Accounts Committee has called for an urgent review into the Government’s £7.5 billion New Homes Bonus scheme, after a report found that that it was benefitting areas where housing is already in plentiful supply, and penalising those local authorities in greatest need.**

Sir Bob Kerslake, Permanent Secretary at the Department for Communities and Local Government, has challenged the findings and expressed “disappointment” in the report ([Times](#); [Guardian](#); [Independent](#)).

## [Employers underpaying workers risk losing 80% of their business](#)

Employers must pay their workers correctly or risk serious damage to their reputation and staff productivity, research reveals.

## 4. Consultations

### **Conducting Privacy Impact Assessments Code of Practice consultation**

The ICO is consulting on its draft [‘Conducting privacy impact assessments code of practice’](#) and would like to hear views. The deadline for responses is 5 November.

### **[Needle and syringe programmes \(update\): guideline consultation](#)**

NICE is conducting an update of [NICE public health guidance 18 \(2009\)](#). The consultation closes on the 5 November.

### **[Do drug and alcohol workers need a Voluntary Professional Register?](#)**

Skills for Justice is carrying out a consultation and are seeking views of practitioners, employers, membership organisations, commissioners of services and policy makers.

### **[Biodiversity offsetting in England](#)**

This consultation sets out proposals for biodiversity offsetting and how it might be introduced in England. The consultation is open until 7 November 2013.

### **[Police and Crime Commissioners Survey](#)**

Neighbourhood and Homewatch are conducting a survey into the experience of PCCs in their first year. The survey is open until Friday 8th November.

### **[Consultation on enabling targeted, local alternatives to personal licences to sell alcohol](#)**

The Minister of State for Crime Prevention (Jeremy Browne): A consultation on enabling targeted, local alternatives to personal licences to sell alcohol has been launched.

### **[Registration of providers of social work services](#)**

In January and February of this year, the department consulted on proposals to commence part 1 of the Children and Young Persons Act 2008 (CYPA).

### **[Data sharing between public bodies](#)**

The Law Commission has published a consultation paper on the subject of data sharing between public bodies. The consultation will run until 16th December 2013.

### **[Environment Agency Charges Consultation for 2014](#)**

This consultation sets out our charging proposals for our Environmental Permitting, Abstraction and EU Emissions Trading Schemes. The consultation will run until 20 December 2013.

### **[Competition and Markets Authority: vision, values and strategy](#)**

This consultation sets out the Competition and Market Authority (CMA's) proposed: Vision, strategy and values. This was opened on the 1 October and is due to take full effect by 1 April 2014

### **[College of Policing statement on integrity in policing](#)**

The consultation on the draft code has been launched by the College of Policing, and runs for five weeks until November 29. The final code is expected to be published next spring. The Code of Ethics will set out the standards of behaviour expected of everyone in policing. It will apply to the more than 220,000 police officers and staff across England and Wales. It emphasises the importance of personal integrity, honesty and fairness.

## **[Legislative Reform Order: Changes to entertainment licensing](#)**

This consultation is about implementing reforms to entertainment licensing via a Legislative Reform Order. It sets out proposals to amend the [Licensing Act 2003](#) so that certain entertainment activities in defined circumstances no longer require a licence before they can take place. The consultation closes on 17 December 2013.

## **Government ministers will today announce a public consultation to decide on pension scheme charges, expected to cap management fees charged by pension providers at around 0.75 per cent.**

The Financial Secretary to the Treasury, Sajid Javid MP, said the plans would ensure “someone’s saving will deliver the biggest possible returns and not be eaten away at by a variety of charges and fees” ([F.T.](#); [Telegraph](#); [Times](#); [Mail](#); [Mirror](#); [BBC Online](#); [City A.M.](#)).

## **Local Consultations**

**[School Admissions consultation on electronic process](#)**

**[Language Solutions \(Translations and Interpretations\) Service Review](#)**

**[Leisure Centre Satisfaction Survey](#)**

**[Heathfield Primary and Nursery school proposal](#)**

**[City Adult Draft Mental Health Strategy Consultation](#)**